

# **Fife Council**

# **External Audit Annual Plan**

# Year ended 31 March 2024

March 2024





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# Introduction

# Purpose

This audit plan highlights the key elements of our proposed audit strategy and provides an overview of the planned scope and timing of the statutory external audit of Fife Council ("the Council"), including the charitable trusts administered by the Council for the year ended 31 March 2024.

Our audit work will cover:

- an audit of the annual accounts for the Council and its group and the charitable trusts
- the wider scope areas of public audit
- the Council's Best Value arrangements
- an audit of grant claims and returns (as applicable)
- any other work requested by Audit Scotland.

# Adding value through the audit

All of our clients demand of us a positive contribution to meeting their ever-changing business needs. Our aim is to add value to the Council through our external audit work by being constructive and forward looking, by identifying areas of improvement and by recommending and encouraging good practice. In this way, we aim to help the Council promote improved standards of governance, better management and decision making and more effective use of resources.

# Feedback

If there are any elements of this audit plan to which you do not agree or you would like to discuss, please let us know as soon as possible.

Any comments you may have on the service we provide, the quality of our work, and our reports would be greatly appreciated at any time. Comments can be reported directly to any member of your audit team.

This plan has been prepared for the sole use of those charged with governance and management and should not be relied upon by third parties. No responsibility is assumed by Azets Audit Services to third parties.



# Openness and transparency

This report will be published on Audit Scotland's website <u>http://www.audit-scotland.gov.uk/</u>



# Audit scope and general approach

# Responsibilities of the auditor and the Council

The <u>Code of Audit Practice</u> outlines the responsibilities of external auditors appointed by the Accounts Commission for Scotland and it is a condition of our appointment that we follow it.

Auditor responsibilities are derived from statute, International Standards on Auditing (UK) and the Ethical Standard for auditors, other professional requirements and best practice, the Code of Audit Practice and guidance from Audit Scotland.

The Council has primary responsibility for ensuring the proper financial stewardship of its public funds. This includes preparing annual accounts that are in accordance with proper accounting practices. The Council is also responsible for complying with legislation and putting arrangements in place for governance and propriety that enable it to successfully deliver its objectives.

Appendix 3 provides further details of our respective responsibilities.

### Risk-based audit approach

We follow a risk-based approach to the audit that reflects our overall assessment of the relevant risks that apply to the Council. This ensures that our audit focuses on the areas of highest risk. Our audit planning is based on:

Discussions with senior officers	Our understanding of the sector, its key priorities and risks	Attending & observing the Standards, Audit & Risk Committee
Guidance from Audit Scotland	Discussions with Audit Scotland and public sector auditors	Discussions with internal audit and review of plans and reports
Review of the Council's corporate strategies and plans	Review of the Council's corporate risk register	Consideration of the work of other inspection bodies



Consideration of any relevant self-evaluation activity by the Council

Participation in the Shared Risk Assessment process

Outcomes of prior year audits

Planning is a continuous process and our audit plans are updated during the course of our audit to take account of developments as they arise.

# Communication with those charged with governance

Auditing standards require us to make certain communications throughout the audit to those charged with governance. These communications will be made through the Standards, Audit and Risk Committee.

# Partnership working

We coordinate our work with Audit Scotland, internal audit, other external auditors and relevant scrutiny bodies, recognising the increasing integration of service delivery and partnership working within the public sector.

Our Audit Scotland appointments include Fife Pension Fund, Fife Integration Joint Board and NHS Fife. Where practicable and appropriate we will share knowledge to generate efficiencies in the delivery of our audits.

#### Audit Scotland

Although we are independent of Audit Scotland and are responsible for forming our own views and opinions, we do work closely with Audit Scotland throughout the audit. This helps identify common priorities and risks, treat issues consistently across the sector, and improve audit quality and efficiency. We share information about identified risks, good practices and barriers to improvement so that lessons to be learnt and knowledge of what works can be disseminated to all relevant bodies.

Audit Scotland undertakes national performance audits on issues affecting the public sector. We may review the Council's arrangements for taking action on any issues reported in the national performance reports which have a local impact. We also consider the extent to which the Council use the national performance reports as a means to help improve performance at the local level.

During the year we may also be required to provide information to Audit Scotland to support the national performance audits.

#### Shared risk assessment and joint scrutiny planning

The Shared Risk Assessment (SRA) process is a vehicle for scrutiny bodies to share intelligence and agree scrutiny risks at councils. Each council has nominated contacts in each scrutiny body partner with knowledge of individual councils and intelligence that could be helpful in audit risk assessment and planning. We engage



with those contacts to collect information on performance and scrutiny risks to inform our risk assessment discussions and discuss planned scrutiny with the Council.

#### **Internal Audit**

As part of our audit, we consider the scope and nature of internal audit work and look to minimise duplication of effort, to ensure the total audit resource to the Council is used as efficiently and effectively as possible.

# Delivering the audit

#### Hybrid audit approach

We adopt a hybrid approach to our audit which combines on-site visits with remote working; learning from the better practices developed during the pandemic.

All of our people have the equipment, technology and systems to allow them to work remotely or on-site, including secure access to all necessary data and information.

All of our staff are fully contactable by email, phone call and video-conferencing.

Meetings can be held over Microsoft Teams or by telephone.

We employ greater use of technology to examine evidence, but only where we have assessed both the sufficiency and appropriateness of the audit evidence produced.

#### Secure sharing of information

We use a cloud-based file sharing service that enables users to easily and securely exchange documents and provides a single repository for audit evidence.

#### **Regular contact**

During the 'fieldwork' phases of our audit, we will arrange regular catch-ups with key personnel to discuss the progress of the audit. The frequency of these meetings will be discussed and agreed with management.

#### Signing annual accounts

Audit Scotland recommends the electronic signing of annual accounts and uses a system called DocuSign.

Electronic signatures simplify the process of signing the accounts. Accounts can be signed using any device from any location and there is no longer a need for duplicate copies to be signed.

# Approach to audit of the financial statements

Our objective when performing an audit is to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement and to issue an independent auditor's report that includes our auditor's opinion.

As part of our risk-based audit approach, we will:



- perform risk assessment procedures including updating our understanding of the Council, including its environment, the financial reporting framework and its system of internal control;
- review the design and implementation of key internal controls;
- identify and assess the risks of material misstatement, whether due to fraud or error, at the financial statement level and the assertion level for classes of transaction, account balances and disclosures;
- design and perform audit procedures responsive to those risks, to obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion; and
- exercise professional judgment and maintain professional scepticism throughout the audit recognising that circumstances may exist that cause the financial statements to be materially misstated.

# Materiality

"Reasonable assurance" is a high level of assurance, but is not a guarantee that an audit will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. We include an explanation in the auditor's report of the extent to which the audit was capable of detecting irregularities, including fraud, and respective responsibilities for prevention and detection of fraud.

We apply the concept of materiality in planning and performing the audit, and in evaluating the effect of misstatements within the financial statements identified during the audit.

Judgments about materiality are made in the light of surrounding circumstances and are affected by our perception of the financial information needs of users of the financial statements, and by the size or nature of a misstatement, or a combination of both. The basis for our assessment of materiality for the year is set out in <u>Appendix 1.</u>

Any identified errors greater than £1.77million for the Group and £1.73million for the Council will be recorded and discussed with those charged with governance and, if not adjusted, confirmed as immaterial as part of the letter of representation to us.

# Accounting systems and internal controls

We will follow a substantive testing approach to gain audit assurance rather than relying on tests of controls. As part of our work, we consider certain internal controls



relevant to the preparation of the financial statements such that we are able to design appropriate audit procedures. However, this work will not cover all internal controls and is not designed for the purpose of expressing an opinion on the effectiveness of internal controls. If we identify significant deficiencies in controls, we will report these to the Council.

## Specialised skill or knowledge required to complete the audit

Our audit team will consult internally with our Technology Risk team in assessing the information technology general controls (ITGC).

### Going concern

In most public sector entities (including the Council), the financial reporting framework envisages that the going concern basis for accounting will apply where the entity's services will continue to be delivered by the public sector. In such cases, a material uncertainty related to going concern is unlikely to exist.

For many public sector entities, the financial sustainability of the entity is more likely to be of significant public interest than the application of the going concern basis. Our wider scope audit work considers the financial sustainability of the Council.

# Significant changes in the Council and group functions or activities

There have been no significant changes to the functions and activities of the Council or its group structure. We have not been made aware of any significant changes in the functions or activities of the other components in the Council's group.

Our group audit scope and risk assessment is set out in Appendix 2.

### Prevention and detection of fraud or error

In order to discharge our responsibilities regarding fraud and irregularity we require any fraud or irregularity issues to be reported to us as they arise. In particular we require to be notified of all frauds which:

- involve the misappropriation of theft of assets or cash which are facilitated by weaknesses in internal control
- are over £5,000.

We also require a historic record of instances of fraud or irregularity to be maintained and a summary to be made available to us after each year end.



# National Fraud Initiative

The National Fraud Initiative (NFI) in Scotland is a biennial counter-fraud exercise led by Audit Scotland, and overseen by the Public Sector Fraud Authority for the UK as a whole. It uses computerised techniques to compare information about individuals held by different public bodies, and on different financial systems that might suggest the existence of fraud or error.

The most recent NFI exercise commenced in 2022 and most matches should have been investigated by 30 September 2023. As part of our 2023/24 audit, we will monitor the Council's participation and progress in the NFI.

In addition, we will complete an information return, to be submitted to Audit Scotland by the end of February 2024. This information return is a key source of evidence for Audit Scotland's next NFI report, due to be published in summer 2024.

# Anti-money laundering

We require the Council to notify us on a timely basis of any suspected instances of money laundering so that we can inform Audit Scotland who will determine the necessary course of action.

# National risk assessment

Where particular areas of national or sectoral risk have been identified by the Auditor General and Accounts Commission, they will request auditors to consider and report on those risks as they apply at a local level. For 2023/24 no such risks have been specified.

#### Climate change

In 2022/23 we were required to gather information on the Council's response to climate change. The information is due to be analysed centrally by Audit Scotland to draw conclusions that can be used to determine an appropriate course of action over the period of audit appointment. The information will not be available until later in the year and therefore we have no specific actions on climate change for 2023/24.

For information, Audit Scotland centrally intends to carry out the following activities related to climate change in the short term:

- An overall approach to auditing climate change will be developed.
- A central review of disclosures related to climate change in public bodies' 2022/23 annual accounts will be carried out and shared in a Good Practice Note.
- Audit Scotland will continue to participate in discussions around the development and implementation of new climate change financial reporting standards and will keep auditors apprised of progress.



# Correspondence

People or organisations write to Audit Scotland because they have concerns about an issue within a public body that falls under the remit of the Auditor General or the Accounts Commission. An issue of concern may be something such as a breakdown in financial management or governance arrangements.

The key factor in determining whether Audit Scotland examines an issue is the relevance of the issue to Audit Scotland's role and functions. Audit Scotland and appointed auditors will make this judgement using their professional and technical knowledge.

# Wider audit scope work

The special accountabilities that attach to the conduct of public business, and the use of public money, mean that public sector audits must be planned and undertaken from a wider perspective than in the private sector. This means providing assurance, not only on the financial statements, but providing audit judgements and conclusions on the appropriateness, effectiveness and impact of corporate governance and performance management arrangements and financial sustainability. <u>Appendix 3</u> provides detail of the wider scope areas of public sector audit work. Our initial risk assessment and scope of work planned for 2023/24 is outlined in the '<u>Wider Scope'</u> section of this plan.

# **Best Value**

Appointed auditors have a duty to be satisfied that local government bodies have made proper arrangements to secure best value.

Under the Code of Audit Practice, the audit of Best Value in councils is fully integrated within the annual audit work performed by appointed auditors. We are required to evaluate and report on the performance of councils in meeting their Best Value duties. There are five aspects to our work:

- Follow up: our work will follow up on Accounts Commission findings, Controller of Audit recommendations and any outstanding improvement actions reported in Best Value Assurance Reports, Best Value thematic reports and Annual Audit Reports. Our work will reflect the Council's self-assessment against outstanding improvement actions and our findings will be based on the Council's current arrangements for delivering best value.
- 2. **Risk based approach to Best Value themes:** We pay due regard to the Council's arrangements in respect of the seven <u>Best Value themes</u> in identifying any significant risks.
- 3. Assessing the effectiveness of performance reporting: the best value theme, effective use of resources, includes an expectation that councils report effectively on their performance. Councils should be able to demonstrate a trend of



improvement over time in delivering their strategic priorities. Specifically in respect of assessing the effectiveness of performance reporting we will consider:

#### **Reporting service performance**

- the Council's assessment of progress against its service priority measures in 2023/24 and over time.
- what the Council is reporting on its relative performance in 2022/23 and over time (from the Local Government Benchmarking Framework and other information used locally).
- The effectiveness of Council processes for reporting and scrutiny of performance against its priorities.

#### **Continuous improvement**

• the Council's arrangements to demonstrate continuous improvement in how they deliver their priority services.

#### Statutory performance information

The Accounts Commission has a statutory responsibility to define the performance information that councils must publish. This responsibility links with the Commission's Best Value audit responsibilities. In turn, councils have their own responsibilities, under their Best Value duty, to report performance to the public. The Accounts Commission issued a new Statutory Performance Information Direction in December 2021 (applies for the three years from 2022/23) which requires a council to report its:

- Performance in improving local public services (including those provided with its partners and communities), and progress against agreed desired outcomes (SPI 1). The Commission expects this reporting to allow comparison both over time and with other similar bodies (drawing on the Local Government Benchmarking Framework and / or other benchmarking activities)
- Own assessment and audit, scrutiny and inspection body assessments of how it is performing against its duty of Best Value, and how it has responded to these assessments (SPI 2).

As external auditors we are required to satisfy ourselves that the Council has made proper arrangements for preparing and publishing the statutory performance information in accordance with the Direction. We will evaluate the effectiveness and appropriateness of the arrangements at the Council, including assessing the appropriateness of the information provided to members in responding to the Direction.

4. **Thematic reviews:** we are required to report on Best Value or related themes prescribed by the Accounts Commission. The thematic work for 2023/24 is on the workforce innovation and will involve auditors considering how councils are responding to the current workforce challenge through building capacity,



increasing productivity and innovation. We will report our conclusions in a separate report which will be presented to those charged with governance and published on Audit Scotland's website.

5. **Contributing to Controller of Audit reports:** The Controller of Audit reports to the Accounts Commission on each council's performance in meeting its Best Value duties at least once over the five year audit appointment. The report is a summary of information and judgements reported by each auditor.

Fife Council is scheduled for reporting in the second year of the programme (between October 2024 and August 2025).

# Reporting our findings

At the conclusion of the audit we will issue:

- an independent auditor's report setting out our formal audit opinions within the annual accounts
- an annual audit report describing our audit findings, conclusions on key audit risks, judgements on the pace and depth of improvement on our audit of wider scope and best value areas and any recommendations.

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# Definitions

We will use the following gradings to provide an overall assessment of the arrangements in place as they relate to Best Value and wider scope areas. The text provides a guide to the key criteria we use in the assessment, although not all of the criteria may exist in every case.

There is a fundamental absence or failure of arrangements There is no evidence to support necessary improvement Substantial unmitigated risks affect achievement of corporate objectives.

> Arrangements are inadequate or ineffective Pace and depth of improvement is slow Significant unmitigated risks affect the achievement of corporate objectives

No major weaknesses in arrangements but scope for improvement exists

Pace and depth of improvement are adequate

Risks exist to the achievement of operational objectives

Effective and appropriate arrangements are in place Pace and depth of improvement are effective Risks to the achievement of objectives are managed



# Financial statements - significant audit risks

Significant risks are risks that require special audit consideration and include identified risks of material misstatement that:

- our risk assessment procedures have identified as being close to the upper range of the spectrum of inherent risk due to their nature and a combination of the likelihood and potential magnitude of misstatement; or
- are required to be treated as significant risks due to requirements of ISAs (UK), for example in relation to management override of internal controls.

# Significant risks at the financial statement level

The table below summarises significant risks of material misstatement identified at the financial statement level. These risks are considered to have a pervasive impact on the financial statements as a whole and potentially affect many assertions for classes of transaction, account balances and disclosures.

Management override of controls	Audit approach
Auditing Standards require auditors to	Procedures performed to mitigate risks
treat management override of controls	of material misstatement in this area will
as a significant risk on all audits. This is	include:
because management is in a unique position to perpetrate fraud by manipulating accounting records and overriding controls that otherwise appear to be operating effectively.	<ul> <li>Documenting our understanding of the journals posting process and evaluating the design effectiveness of management controls over journals.</li> </ul>
Although the level of risk of	<ul> <li>Analysing the journals listing and</li></ul>
management override of controls will	determining the criteria for selecting
vary from entity to entity, the risk is	high risk and/or unusual journals.
nevertheless present in all entities. Due	<ul> <li>Testing high risk and/or unusual</li></ul>
to the unpredictable way in which such	journals posted during the year and
override could occur, it is a risk of	after the draft accounts stage back to
material misstatement due to fraud and	supporting documentation for
thus a significant risk.	appropriateness, corroboration and to
Specific areas of potential risk include manual journals, management	ensure approval has been



Management override of controls	Audit approach
estimates and judgements and one-off transactions outside the ordinary course of the business.	undertaken in line with the Council's journals policy.
This is a significant risk and Key Audit Matter for the audit. Risk of material misstatement: Very High	• Gaining an understanding of the key accounting estimates and critical judgements made by management. We will challenge assumptions and consider for reasonableness and indicators of bias which could result in material misstatement due to
	<ul> <li>fraud.</li> <li>Evaluating the rationale for any changes in accounting policies, estimates or significant unusual transactions.</li> </ul>



# Significant risks at the assertion level for classes of transaction, account balances and disclosures

Fraud in revenue recognition	Audit approach
Material misstatement due to fraudulent financial reporting relating to revenue recognition is a presumed risk in ISA 240 (The Auditor's Responsibilities Relating to Fraud in an Audit of Financial Statements). The presumption is that the Council could adopt accounting policies or recognise income in such a way as to lead to a material misstatement in the reported financial position. Given the financial pressures facing the public sector as a whole, there is an inherent fraud risk associated with the recording of income around the year	<ul> <li>We will perform the below procedures based on their value within the financial statements:</li> <li>Documenting our understanding of the Council's systems for income to identify significant classes of transactions, account balances and disclosures with a risk of material misstatement in the financial statements.</li> <li>Evaluating the design of the controls in the key accounting systems, where a risk of material misstatement was identified, by performing a walkthrough of the</li> </ul>
end. In respect of council tax income, non- domestic rates, housing rents and non- ring fenced government grants, however, we do not consider the revenue recognition risk to be significant due to a lack of incentive and opportunity to manipulate these revenue streams. The risk of fraud in relation to revenue recognition is however present in all other revenue streams.	<ul> <li>Obtaining evidence that income is recorded in line with appropriate accounting policies and the policies have been applied consistently across the year.</li> <li>Substantively testing material income streams using analytical procedures and sample testing of transactions recognised for the year.</li> </ul>
This is a significant risk and Key Audit Matter for the audit.	
Inherent risk of material misstatement:	
<ul> <li>Revenue (occurrence / completeness): High</li> </ul>	



Fraud in non-pay expenditure	Audit approach
As most public sector bodies are net expenditure bodies, the risk of fraud is more likely to occur in expenditure. There is a risk that expenditure may be misstated resulting in a material misstatement in the financial statements.	<ul> <li>We will perform the below procedures based on their value within the financial statements:</li> <li>Documenting our understanding of the Council's systems for expenditure to identify significant</li> </ul>
Given the financial pressures facing the public sector as a whole, there is an inherent fraud risk associated with the recording of expenditure around the	classes of transactions, account balances and disclosures with a risk of material misstatement in the financial statements.
year end. This is a significant risk and Key Audit Matter for the audit.	<ul> <li>Evaluating the design of the controls in the key accounting systems, where a risk of material misstatement was identified, by performing a walkthrough of the</li> </ul>
Inherent risk of material misstatement:	systems.
<ul> <li>Non-pay expenditure (occurrence/completeness): High</li> <li>Accruals</li> </ul>	Obtaining evidence that expenditure is recorded in line with appropriate accounting policies and the policies have been applied experietently.
<ul> <li>Accruais (existence/completeness): High</li> </ul>	have been applied consistently across the year.
	<ul> <li>Substantively testing material expenditure streams using analytical procedures and sample testing of transactions recognised for the year.</li> </ul>
	• Reviewing accruals around the year end to consider if there is any indication of understatement of balances held through consideration of accounting estimates.

material nature of the Council's asset



Valuation of land and buildings (key accounting estimate)	Audit approach
The Council carries out a rolling programme of revaluations to ensure all property, plant and equipment required to be measured at fair value is revalued at	Procedures performed to mitigate risks of material misstatement in this area will include:
least every five years.	• Evaluating management processes and assumptions for the calculation
The Council held council dwellings with a net book value of $\pounds$ 1,109million and other land and buildings with a net book value of $\pounds$ 2,149million at 31 March 2023.	of the estimates, the instructions issued to the valuation experts and the scope of their work.
Council dwellings are valued by the District Valuer using the beacon method	<ul> <li>Evaluating the competence, capabilities and objectivity of the valuation expert.</li> </ul>
which aggregates the vacant possession value of each unit of housing stock based on the value of a beacon or sample property. A full revaluation exercise is completed every five years. In interim	• Considering the basis on which the valuation is carried out and the challenge in the key assumptions applied.
years the values of beacon properties are updated to reflect key factors including changes in rental prices.	• Testing the information and inputs used by the valuer to ensure it is complete and consistent with our
Other land and buildings are held at fair value and revalued as part of the five- year rolling programme. In addition, indices are applied to all assets held at Depreciated Replacement Cost (DRC) to	understanding. If there have been any specific changes to the assets in the year, we will ensure these have been communicated to the valuer.
reflect market changes within the year. Assets valued on an existing use value (EUV) and fair value (FV) basis are also revalued on a five year rolling programme unless there are significant changes made to the asset. There is a risk that	• For unusual or unexpected valuation movements, testing the information used by the valuer to ensure it is complete and consistent with our understanding.
these assets may be materially misstated if markets have moved significantly in a five year period.	• Ensuring revaluations made during the year have been input correctly to the fixed asset register and the accounting treatment within the
There is a significant degree of subjectivity in the measurement and valuation of property, plant and	<ul> <li>Financial statements is correct.</li> <li>Evaluating the assumptions made</li> </ul>
equipment. This subjectivity and the	by management for any assets not

revalued during the year and how



Valuation of land and buildings (key accounting estimate)	Audit approach
base represents an increased risk of misstatement in the annual accounts. We will further pinpoint this risk to specific assets, or asset types, on receipt of the draft financial statements and the year- end updated asset valuations to those assets where the in-year valuation movements falls outside of our expectations.	management are satisfied that these are not materially different to the current value.
<ul><li>Inherent risk of material misstatement:</li><li>Land &amp; Buildings (valuation): Very High</li></ul>	



# Pension asset/liability (key accounting Audit approach estimate)

An actuarial estimate of the pension fund asset/liability is calculated on an annual basis under IAS 19 and on a triennial funding basis by an independent firm of actuaries with specialist knowledge and experience. The estimates are based on the most up to date membership data held by the pension fund and have regard to local factors such as mortality rates and expected pay rises with other assumptions around inflation when calculating the liabilities.

A significant level of estimation is required in order to determine the valuation of pension assets/liabilities. Small changes in the key assumptions (including discount rates, inflation, and mortality rates) can have a material impact on the pension asset/liability.

There is a risk that the assumptions used are not appropriate.

#### Inherent risk of material misstatement:

• Pension (valuation): High

Procedures performed to mitigate risks of material misstatement in this area will include:

- Reviewing the controls in place to ensure that the data provided to the actuary is complete and accurate.
- Reviewing the reasonableness of the assumptions used in the calculation against other local government pension fund actuaries and other observable data.
- Agreeing the disclosures in the financial statements to information provided by the actuary.
- Considering the competence, capability, and objectiveness of the management expert in line with ISA (UK) 500 Audit Evidence.
- Evaluating whether any asset ceiling was appropriately considered when determining the value of any pension asset included in the financial statements.



# The wider scope of public audit

## Introduction

As described previously, the Code of Audit Practice frames a significant part of our wider scope responsibilities in terms of audit areas:

- Financial sustainability
- Financial management
- Vision, leadership and governance
- Use of resources to improve outcomes.

Our planned audit work against these four areas is risk based and proportionate. Our initial assessment builds upon our understanding of the Council's key priorities and risks along with discussions with management and review of committee minutes and key strategy documents.

We have identified two significant risks in relation to our wider scope audit work as set out in the table below. At this stage, we have not identified any further significant risks. Audit planning however is a continuous process and we will report all identified significant risks, as they relate to the four wider scope areas, in our annual audit report.



## Wider scope significant risks

#### Financial sustainability

The Council's financial planning is underpinned by its Medium-Term Financial Strategy (MTFS). The latest MTFS, to be reported in February 2024, is projecting provisional cumulative budget gaps of £8.212million, £24.370million, and £42.522million for 2024/25, 2025/26, and 2026/27 respectively.

The Council has identified several initiatives to close the remaining general fund revenue budget gap and present a balanced budget for 2024/25. These include:

- Proposal to allow services to raise discretionary fees and charges for council services by up to 5% (anticipated gap reduction of £0.755million).
- Fife Council's indicative funding allocation to freeze Council Tax (anticipated gap reduction of £9.337million). Management has acknowledged that this is a political decision but they are currently proposing to agree to the freeze due to no financial benefit above the value of the additional funding being received unless council tax was raised to at least 4.9%.

Implementing these initiatives would result in a small general fund revenue surplus of £1.880million for 2024/25. In order to achieve a balanced budget, the Council are anticipating using this balance to support investment in educational psychologists, mid Fife subsidises bus contracts and street cleaning and grounds maintenance.

After revising the medium term financial plan to incorporate the same assumptions as for 2024/25, the Council continue to forecast funding gaps of £16.158million and £34.310million respectively for 2025/26 and 2026/27.

The Council continues to hold a significant reserves balance (£26million uncommitted balance at January 2024) but has acknowledged that these cannot be utilised as a sustainable solution to close the medium term budget gap. The Council recognises that bridging gaps of this magnitude will require major changes to services and how they are delivered and have committed to focus on a longer-term change planning process to address the financial challenge from 2025/26 onwards.

The Council has recognised that the HRA budget is also under considerable financial pressure and faces a high level of financial risk. The estimated 2024/25 funding gap on the HRA budget is £7.020million. Rent increase options of 5%, 6% and 7% have been presented to tenants and the results from the consultations will be presented to the Council in February 2024 alongside the HRA budget proposals



#### **Financial sustainability**

for 2024/25. The Council has acknowledged that increasing rent during the current cost of living crisis presents a challenge due to the risk of unaffordability to tenants.

#### Our audit response:

During our audit we will review whether the Council has appropriate arrangements in place to manage its financial position. Our work will include an assessment of progress made in developing financially sustainable plans which reflect the medium and longer term impact of cost pressures and that continue to support the delivery of the Council's statutory functions and strategic objectives.

#### Use of resources to improve outcomes

The Council's revised performance framework and approach to performance reporting was published in December 2022, following a reset post-pandemic. The focus of the revised framework was to reinstate and improve the accessibility, regularity and comparability of performance information available to the public.

As part of our review of the Council's revised performance framework in 2022/23, we noted that while the framework provides an improved approach to performance reporting, more time is needed for that to be fully implemented. In addition, improvement work underway needs to extend further to fully demonstrate compliance with the Accounts Commission Statutory Performance Information Direction; in particular, the timeliness in public performance reporting and demonstrating best value.

#### Our audit response:

During our audit we will review the extent of further improvement work which the Council has undertaken to ensure it can demonstrate that its performance framework fully complies with the Accounts Commission Statutory Performance Information Direction.



## Further wider scope considerations

In formulating our audit plan, we identified areas of possible significant risk in relation to all wider scope areas. Our audit approach will include reviewing and concluding on the following considerations to substantiate whether significant risks exist.

#### **Financial management**

- Whether the Council achieves its 2023/24 financial targets.
- Whether the Council can demonstrate its effectiveness of its budgetary control system in communicating accurate and timely performance.

#### Vision, leadership and governance

- Whether the Council can demonstrate that the governance arrangements in place are appropriate and operating effectively.
- Whether inductions and ongoing training arrangements for members support effective scrutiny and challenge.
- The progress that the Council makes on the development and implementation of their ongoing developments to support effective leadership including Plan4Fife refresh, development of change plans and review of areas where the Council's decentralised structure could be expanded.



# Fife Council Charitable Trusts

# Introduction

The Charities Accounts (Scotland) Regulations 2006 outline the accounting and auditing requirements for charitable bodies. The Regulations require an auditor to prepare a report to the charity trustees where an audit is required by any other enactment.

The Council's charitable trusts are covered by the requirements of section 106 of the Local Government (Scotland) Act 1973 and consequently require a full audit. Each registered charitable trust has required a full audit since 2013/14.

There are 43 Charitable Trusts, 30 of which are Settlement Trust Funds. Financial statements are all 43 registered charities have been prepared using the connected charities provision.

# Significant risks at the financial statement level

The table below summarises the significant risk of material misstatement identified at the financial statement level. This risk is considered to have a pervasive impact on the financial statements as a whole and potentially affect many assertions for classes of transaction, account balances and disclosures.

Management override of controls	Audit approach
Auditing Standards require auditors to treat management override of controls as a significant risk on all audits. This	Procedures performed to mitigate risks of material misstatement in this area will include:
is because management is in a unique position to perpetrate fraud by manipulating accounting records and overriding controls that otherwise appear to be operating effectively.	<ul> <li>Documenting our understanding of the journals posting process and evaluating the design effectiveness of management controls over journals.</li> </ul>
Although the level of risk of management override of controls will vary from entity to entity, the risk is	<ul> <li>Analysing the journals listing and determining criteria for selecting high risk and / or unusual journals.</li> </ul>
nevertheless present in all entities. Due to the unpredictable way in which	<ul> <li>Testing high risk and / or unusual journals posted during the year and</li> </ul>



Management override of controls	Audit approach
such override could occur, it is a risk of material misstatement due to fraud and thus a significant risk.	after the unaudited financial statements stage back to supporting documentation for appropriateness,
Specific areas of potential risk include manual journals, management estimates and judgements and one-off	corroboration and to ensure approval has been undertaken in line with the Trusts' journals policy.
transactions outside the ordinary course of the business.	<ul> <li>Gaining an understanding of the accounting estimates and critical</li> </ul>
This is a significant risk and Key Audit Matter for the audit.	judgements made by management. We will challenge assumptions and consider the reasonableness and
Risk of material misstatement: Very High	indicators of bias which could result in material misstatement due to fraud.
	<ul> <li>Evaluating the rationale for any changes in accounting policies estimate or significant unusual transactions.</li> </ul>



# Significant risks at the assertion level for classes of transaction, account balances and disclosures

Fraud in revenue recognition	Audit approach
Material misstatement due to fraudulent financial reporting relating to revenue recognition is a presumed risk in ISA 240 (The Auditor's Responsibilities Relating to Fraud in an Audit of Financial Statements).	Given the nature of income (investment income / support service income) we have rebutted this risk. We will review our assessment during the
The presumption is that the Trusts' could adopt accounting policies or recognise income in such a way as to lead to a material misstatement in the reported financial position.	fieldwork stage of our audit.
We note that income recognised in the Trusts' accounts is investment income and support service income (with corresponding expenditure). Investments are managed by Janus Henderson Investors.	
Inherent risk of material misstatement:	
Revenue (occurrence / completeness): High	



# Going concern

Under the going concern principle it is assumed that an entity will continue in operation and there is neither the intention nor the need to liquidate it or cease trading.

Management is required to make and document a comprehensive assessment of whether the entity is a going concern when preparing the financial statements. The process should be proportionate in nature and depth depending upon the size and level of financial risk and the complexity of the entity and its operations. The review period should cover at least 12 months from the date of approval of the financial statements. Trustees are also required to make balanced, proportionate and clear disclosures about going concern in the financial statements where material uncertainties exist in order to give a true and fair view.

Under ISA (UK) 570, auditors are required to consider the appropriateness of management's use of the going concern assumption in the preparation of the financial statements and consider whether there are material uncertainties about the entity's ability to continue as a going concern that need to be disclosed in the financial statements.

# Materiality

Whilst our audit procedures are designed to identify misstatements which are material to our audit opinion, we also report to those charged with governance and management any uncorrected misstatements of lower value errors to the extent that our audit identifies these.

Under ISA (UK) 260 'Communication with those charged with governance', we are obliged to report uncorrected omissions or misstatements other than those which are 'clearly trivial' to those charged with governance. ISA (UK) 260 defines 'clearly trivial' as matters that are clearly inconsequential, whether taken individually or in aggregate and whether judged by any quantitative or qualitative criteria.

An omission or misstatement is regarded as material if it would reasonably influence the users of the financial statements. The assessment of what is material is a matter of professional judgement and is affected by our assessment of the risk profile of the business and the needs of the users.

When planning, we make judgements about the size of misstatements which we consider to be material, and which provide a basis for determining the nature and extent of our audit procedures. Materiality is revised as our audit progresses, should we become aware of any information that would have caused us to determine a different amount had we known about it during our planning.

The basis for our assessment of materiality is set out below.



# Charitable trusts materiality

		(£)
Settlement Trusts		
Ladybank £456	£342	£23
Kingskettle £114	£86	£6
Kilconquhar £334	£250	£17
Freuchie and Area £355	£266	£18
Falkland £169	£127	£8
Crail £5,199	£3,899	£260
Cupar £3,273	£2,454	£164
Auchtermuchty £670	£503	£34
St Monans £2,663	£1,997	£133
Elie £853	£640	£43
Newburgh £4,154	£3,115	£208
Anstruther & Cellardyke £9,308	£6,981	£465
St Andrews £6,610	£4,957	£330
Dunfermline £4,450	£3,337	£222
Leslie £122	£91	£6
Collessie £130	£98	£7
Tayport £633	£475	£32
Pittenweem £1,075	£806	£54
Leven £537	£403	£27
Kennoway £65	£48	£3
Buckhaven and Methil £53	£39	£3
Burntisland £1,232	£924	£62



	Overall materiality	Performance materiality	Trivial threshold
	(£)	(£)	(£)
Kirkcaldy	£10,386	£7,789	£519
Kinghorn	£1,481	£1,111	£74
Auchtertool	£46	£34	£2
Culross	£223	£167	£11
Limekilns	£230	£173	£12
Kincardine	£1,552	£1,164	£78
Lochgelly	£1,047	£786	£52
Ballingry	£579	£434	£29
Other Trusts			
Waugh & Wharrie Bequest	£127	£96	£6
Adam Smith / Gow / Beveridge Bequest	£523	£393	£26
A. A. Wilkie Trust - Children	£6	£5	£0
FI. Lawsons Executry	£45	£34	£2
Raemore Mort. K/L	£151	£113	£8
Frances Lawson's Bequest	£65	£49	£3
Ogilvy Dalgleish Mortification	£108	£81	£5
Macintosh Bequest	£47	£35	£2
B.F. Nisbet's Trust & Garden	£362	£271	£18
Thomas S. Greig's Bequest	£1,183	£887	£59
Thomson Bequest and Laing Library	£1,177	£883	£59
Bell Fund / Good Templars Fund	£14,167	£10,625	£708
Thomas Ireland's Trust	£201	£150	£10

Overall materiality: our assessment is based on approximately 5% of net assets. We consider this benchmark to be the principal consideration for the users of the financial statements when assessing the performance of the charitable trust.



	Overall Performance materiality materiality		e Trivial threshold	
	(£)	(£)	(£)	
Performance materiality: Using our professional judgement we have calculated performance materiality at approximately 75% of overall materiality.				
Trivial threshold: 5% of overall materiality for the financial statements.				

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# Audit management team and timetable

## Audit management team

Our audit management team will be as follows:

Role	Name	Email
Engagement Lead	Karen Jones	Karen.Jones@azets.co.uk
Engagement Manager	Andrew Ferguson	Andrew.Ferguson@azets.co.uk
Engagement Assistant Manager	Amy Hughes	Amy.Hughes@azets.co.uk

## Timetable

Audit work/ output	Target month/s	Standards, Audit & Risk Committee	Deadline
Audit plan	February / March	14 March 2024	31 March 2024
Interim audit	March - June	N/A	N/A
Final audit	July - September	N/A	N/A
Independent Auditor's Report	September	30 September 2024	30 September 2024
Annual Report to the Council and the Controller of Audit	September	30 September 2024	30 September 2024



Audit work/ output	Target month/s	Standards, Audit & Risk Committee	Deadline
Report to those charged with governance relating to the charitable trusts	September	30 September 2024	30 September 2024
<ul> <li>Grant claims and returns:</li> <li>Non domestic rate income return (NDRI)</li> <li>Housing benefit subsidy claim (HB)</li> </ul>	TBC	N/A	TBC

# Our requirements

The audit process is underpinned by effective project management to co-ordinate and apply our resources efficiently to meet your deadlines. It is essential that the audit team and the Council's finance team work closely together to achieve the above timetable.

In order for us to be able to complete our work in line with the agreed fee and timetable, we require the following:

- Draft financial statements of a good quality by the deadlines agreed with management.
- Good quality working papers at the same time as the draft financial statements. These will be discussed with you in advance to ensure clarity over our expectations
- Ensuring staff are available and on site (as agreed) during the period of the audit
- Prompt and adequate responses to audit queries.



# Audit fee

The quality of audit work is an essential requirement in successfully delivering a fully compliant ISA and Code of Audit Practice audit. Audit Scotland sets an expected audit fee that assumes the body has sound governance arrangements in place, has been operating effectively throughout the year, prepares comprehensive and accurate unaudited accounts and meets the agreed timetable for audit.

The expected fee is reviewed by Audit Scotland each year, based on Audit Scotland's overall budget proposals. The budget proposal and fee levels (for the 2023/24 audits) have been developed in the context of a challenging economic environment, increased expectations on the audit profession and the ongoing process of recovery following the Covid-19 pandemic.

The 2023/24 expected audit fee is based on applying a 6% increase to the 2022/23 expected audit fee. This increase is applied on a sector basis and reflects the conditions of the public sector market.

As auditors we negotiate a fee with the Council during the planning process. The fee may be varied above the expected fee level to reflect the circumstances and local risks within the body.



For 2023/24, we propose setting the audit fee above the expected fee level. We propose setting the 2023/24 audit fee above the expected fee to reflect the following areas of work:

		Fee	
Changes to auditing standards have increased the complexity and volume of audit work required to carry out audits in line with these standards, partly as a response to questions over the sufficiency of audit in light corporate failings. In 2022/23, auditing standards (ISA 240 and ISA 315) relating to risk assessment came into effect which substantially changed the approach auditors take to risk assessment and the resultant audit procedures.			
Dealing with accounting queries which arise during the financial year, £10 including consultation on asset valuations (identified as a significant risk area).			
Ongoing development of the Council's performance management arrangements and follow up of the Council's key developments as a response to the 2022/23 Best Value Thematic Review.			
Fee element	2023/24	2022/23	
Auditor remuneration (expected fee level)	£378,610	£357,180	
Audit remuneration (above expected fee level for risk areas noted above)	£37,500	£35,000	
Pooled costs	£13,800	£0	
Contribution to PABV costs	£125,160	£123,150	
Audit support costs	£0	£13,540	
Sectoral cap adjustment	£132,700	£119,620	
Total fee	£687,770	£648,490	

We will take account of the risk exposure of the Council and the management assurances in place. We assume receipt of the draft working papers at the outset of our on-site final audit visit. If the draft accounts and papers are late, or agreed



management assurances are unavailable, we reserve the right to charge an additional fee for additional audit work. An additional fee will be required in relation to any other significant exercises not within our planned audit activity.

# Audit fee – Fife Council Charitable Trusts

The audit fee in the table above does not include the cost of auditing charitable trust funds. We propose setting the audit fee for the audit of the charitable trusts at  $\pounds$ 12,720 which represents an increase of 6% in line with Audit Scotland approach outlined above.



# Audit independence and objectivity

# Auditor independence

We are required to communicate on a timely basis all facts and matters that may have a bearing on our independence.

In particular, FRC's Ethical Standard stipulates that where an auditor undertakes non audit work, appropriate safeguards must be applied to reduce or eliminate any threats to independence.

Azets has not been appointed to provide any non-audit services during the year. We confirm that we comply with FRC's Ethical Standard. In our professional judgement, the audit process is independent and our objectivity has not been compromised in any way. In particular there are and have been no relationships between Azets and the Council, its members and senior management that may reasonably be thought to bear on our objectivity and independence.



# **Appendices**

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# **Appendix 1: Materiality**

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An omission or misstatement is regarded as material if it would reasonably influence the users of the financial statements. The assessment of what is material is a matter of professional judgement and is affected by our assessment of the risk profile of the Council and the needs of the users.

When planning, we make judgements about the size of misstatements which we consider to be material, and which provide a basis for determining the nature and extent of our audit procedures. Materiality is revised as our audit progresses, should we become aware of any information that would have caused us to determine a different amount had we known about it during our planning.

Our assessment, at the planning stage, of materiality for the year ended 31 March 2024 was calculated as follows.

# Materiality

	Group	Council
	£million	£million
Overall materiality for the financial statements	35.30	34.60
Performance materiality (75% of materiality)	26.48	25.95
Trivial threshold (5% of materiality)	1.77	1.73



Materiality	Our initial assessment is based on approximately 2% of the Council's gross expenditure as disclosed in the 2022/23 audited annual accounts. We consider this benchmark to be the principal consideration for the users of the annual accounts when assessing financial performance.
Performance materiality	Performance materiality is the working level of materiality used throughout the audit. We use performance materiality to determine the nature, timing and extent of audit procedures carried out. We perform audit procedures on all transactions, or groups of transactions, and balances that exceed our performance materiality. This means that we perform a greater level of testing on the areas deemed to be at significant risk of material misstatement.
	Performance materiality is set at a value less than overall materiality for the financial statements as a whole to reduce to an appropriately low level the probability that the aggregate of the uncorrected and undetected misstatements exceed overall materiality.
Trivial misstatements	Trivial misstatements are matters that are clearly inconsequential, whether taken individually or in aggregate and whether judged by any quantitative or qualitative criteria.
	Individual errors above this threshold are communicated to those charged with governance.

The Remuneration Report and Related Parties disclosures are material by nature.

In performing our audit of the Remuneration Report, we will consider any errors which cause result in a movement between the relevant bandings on the disclosure table to be material.

For related party transactions, in line with the standards we will consider the significance of the transaction with regard to both Council and the counter party, the smaller of which will drive materiality considerations on a transaction by transaction basis.



# Appendix 2: Group audit scope and risk assessment

As Group auditor under ISA (UK) 600 we are required to obtain sufficient appropriate audit evidence regarding the financial information of the components and the consolidation process to express an opinion on whether the group financial statements are prepared, in all material respects, in accordance with the applicable financial reporting framework.

### Group audit scope

Component	Significant	Level of response required
Fife Integration Joint Board	No	Analytical
Fife Coast & Countryside Trust	No	Analytical
Fife Cultural Trust	No	Analytical
Fife Golf Trust	No	Analytical
Fife Sports & Leisure Trust	No	Analytical
Cireco (Scotland) LLP	No	Analytical
Fife Resource Solutions LLP	No	Analytical
Business Gateway Fife	No	Analytical
Fife Council Charitable Trusts	No	Analytical
Fife Council Other Trusts	No	Analytical
Common Good	No	Analytical

The Group consists of the following entities:

**Analytical** - the component is not significant to the Group and audit risks can be addressed sufficiently by applying analytical procedures at the Group level.

#### **Risks at the component-level**

The risks identified at the Council are set out in this external audit plan. There are no other risks identified in any of the other components above in respect of the Group audit.



# Appendix 3: Responsibilities of the Auditor and the Council

# The Accounts Commission, Controller of Audit and Audit Scotland

The Accounts Commission is an independent public body. Its members are appointed by Scottish Ministers and are responsible for holding local government to account.

Under statute, the Accounts Commission appoints a Controller of Audit to consider the results of the audit of accounts, including the wider-scope responsibilities and Best Value auditing. The Controller of Audit makes reports to the Accounts Commission on matters arising from the accounts and on Best Value and acts independently of the Accounts Commission when reporting to it.

Audit Scotland is an independent statutory body that co-ordinates and supports the delivery of high-quality public sector audit in Scotland. Audit Scotland oversees the appointment and performance of auditors, provides technical support, delivers performance audit and Best Value work programmes and undertakes financial audits of public bodies.

# Auditor responsibilities

#### **Code of Audit Practice**

The Code of Audit Practice (the <u>2021 Code</u>) describes the high-level, principlesbased purpose and scope of public audit in Scotland.

The Code of Audit Practice outlines the responsibilities of external auditors appointed by the Accounts Commission and it is a condition of our appointment that we follow it.

#### **Our responsibilities**

Auditor responsibilities are derived from the Code, statute, International Standards on Auditing (UK) and the Ethical Standard for auditors, other professional requirements and best practice, and guidance from Audit Scotland.

We are responsible for the audit of the accounts and the wider-scope responsibilities explained below. We act independently in carrying out our role and in exercising professional judgement. We report to the Council and others, including Audit Scotland, on the results of our audit work.

Weaknesses or risks, including fraud and other irregularities, identified by auditors, are only those which come to our attention during our normal audit work in accordance with the Code and may not be all that exist.



#### Wider scope audit work

Reflecting the fact that public money is involved, public audit is planned and undertaken from a wider perspective than in the private sector.

The wider scope audit specified by the Code broadens the audit of the annual accounts to include additional aspects or risks in areas of financial management; financial sustainability; vision, leadership and governance; and use of resources to improve outcomes.

### Financial management

Financial management means having sound budgetary processes. Audited bodies require to understand the financial environment and whether their internal controls are operating effectively.



#### Auditor considerations

Auditors consider whether the body has effective arrangements to secure sound financial management. This includes the strength of the financial management culture, accountability, and arrangements to prevent and detect fraud, error and other irregularities.

# Financial sustainability

Financial sustainability means being able to meet the needs of the present without compromising the ability of future generations to meet their own needs.



#### Auditor considerations

Auditors consider the extent to which audited bodies show regard to financial sustainability. They look ahead to the medium term (two to five years) and longer term (over five years) to consider whether the body is planning effectively so it can continue to deliver services.



# Vision, leadership and governance

Audited bodies must have a clear vision and strategy and set priorities for improvement within this vision and strategy. They work together with partners and communities to improve outcomes and foster a culture of innovation.



Auditors consider the clarity of plans to implement the vision, strategy and priorities adopted by the leaders of the audited body. Auditors also consider the effectiveness of governance arrangements for delivery, including openness and transparency of decision-making; robustness of scrutiny and shared working arrangements; and reporting of decisions and outcomes, and financial and performance information.

# Use of resources to improve outcomes



Audited bodies need to make best use of their resources to meet stated outcomes and improvement objectives, through effective planning and working with strategic partners and communities. This includes demonstrating economy, efficiency and effectiveness through the use of financial and other resources, and reporting performance against outcomes.

#### Auditor considerations

Auditors consider the clarity of arrangements in place to ensure that resources are deployed to improve strategic outcomes, meet the needs of service users taking account of inequalities, and deliver continuous improvement in priority services.

# **Best Value**

Appointed auditors have a duty to be satisfied that local government bodies have made proper arrangements to secure best value.

Our work in respect of the Council's best value arrangements is integrated into our audit approach, including our work on the wider scope areas as set out in this plan.



# Audit quality

The Auditor General and the Accounts Commission require assurance on the quality of public audit in Scotland through comprehensive audit quality arrangements that apply to all audit work and providers. These arrangements recognise the importance of audit quality to the Auditor General and the Accounts Commission and provide regular reporting on audit quality and performance.

Audit Scotland maintains and delivers an Audit Quality Framework

The most recent audit quality report can be found at <u>Quality of public audit in</u> <u>Scotland: Annual report 2022/23 | Audit Scotland (audit-scotland.gov.uk)</u>



# Council responsibilities

The Council has primary responsibility for ensuring the proper financial stewardship of its public funds, compliance with relevant legislation and establishing effective arrangements for governance, propriety and regularity that enables it to successfully deliver its objectives. The features of proper financial stewardship include the following:

Area	Council responsibilities
Corporate governance	The Council is responsible for establishing arrangements to ensure the proper conduct of its affairs including the legality of activities and transactions, and for monitoring the adequacy and effectiveness of these arrangements. Those charged with governance should be involved in monitoring these arrangements.
Financial statements and related reports	The Council has responsibility for:
	<ul> <li>preparing financial statements which give a true and fair view of the financial position and its expenditure and income, in accordance with the applicable financial reporting framework and relevant legislation;</li> </ul>
	<ul> <li>maintaining accounting records and working papers that have been prepared to an acceptable professional standard and support the balances and transactions in its financial statements and related disclosures;</li> </ul>
	<ul> <li>ensuring the regularity of transactions, by putting in place systems of internal control to ensure that they are in accordance with the appropriate authority; and</li> </ul>
	<ul> <li>preparing and publishing, along with the financial statements, an annual governance statement, management commentary (or equivalent) and a remuneration report in accordance with prescribed requirements.</li> </ul>
	Management commentaries should be fair, balanced and understandable. Management is responsible, with the oversight of those charged with governance, for communicating relevant information to users about the entity and its financial performance, including providing adequate disclosures in accordance with the applicable financial reporting framework. The relevant information should be communicated clearly and concisely.



Area	Council responsibilities
	The Council is responsible for developing and implementing effective systems of internal control as well as financial, operational and compliance controls. These systems should support the achievement of its objectives and safeguard and secure value for money from the public funds at its disposal. The Council is also responsible for establishing effective and appropriate internal audit and risk-management functions.
Standards of conduct for prevention and detection of fraud and error	The Council is responsible for establishing arrangements to prevent and detect fraud, error and irregularities, bribery and corruption and also to ensure that its affairs are managed in accordance with proper standards of conduct by putting proper arrangements in place.
Financial position	The Council is responsible for putting in place proper arrangements to ensure the financial position is soundly based having regard to:
	<ul> <li>such financial monitoring and reporting arrangements as may be specified;</li> </ul>
	<ul> <li>compliance with statutory financial requirements and achievement of financial targets;</li> </ul>
	<ul> <li>balances and reserves, including strategies about levels and their future use;</li> </ul>
	<ul> <li>plans to deal with uncertainty in the medium and long term; and</li> </ul>
	<ul> <li>the impact of planned future policies and foreseeable developments on the financial position.</li> </ul>
Best value	The Council has a specific responsibility to make arrangements to secure Best Value. Best Value is defined as continuous improvement in the performance of the body's functions. In securing Best Value, the Council is required to maintain an appropriate balance among:
	The quality of its performance of its functions.
	The cost to the Council of that performance.



Area	Council responsibilities
	<ul> <li>The cost to persons of any service provided by it for them on a wholly or partly rechargeable basis.</li> </ul>
	In maintaining that balance, the Council shall have regard to:
	Efficiency
	Effectiveness
	Economy
	• The need to meet the equal opportunity requirements.
	The Council should discharge its duties in a way which contributes to the achievement of sustainable development.
	In measuring the improvement of the performance of a local government body's functions for the purposes of this section, regard shall be had to the extent to which the outcomes of that performance have improved.
	The Scottish Government's Statutory Guidance on Best Value (2020) requires bodies to demonstrate that they are delivering Best Value in respect of seven themes:
	1. Vision and leadership
	2. Governance and accountability
	3. Effective use of resources
	4. Partnerships and collaborative working
	5. Working with communities
	6. Sustainability
	7. Fairness and equality.
	The Community Empowerment (Scotland) Act 2015 is designed to help empower community bodies through the ownership or control of land and buildings, and by strengthening their voices in decisions about public services.
	Specified audited bodies are required to prepare and publish performance information in accordance with Directions issued by the Accounts Commission.



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