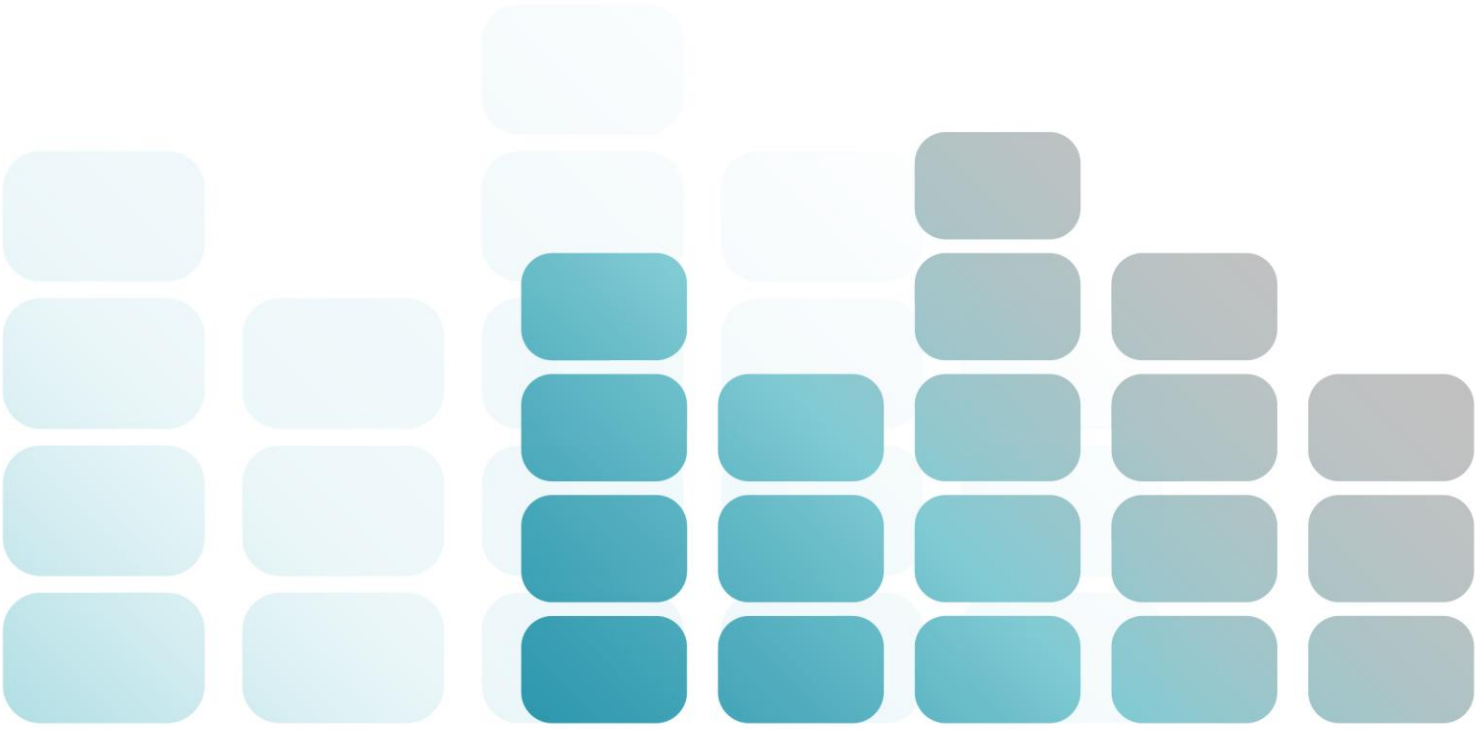


Scottish Pubs Code Adjudicator

Annual Audit Plan 2025/26



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Accessibility

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Introduction

Purpose of the Annual Audit Plan

1. The purpose of this Annual Audit Plan is to provide an overview of the planned scope and timing of the 2025/26 audit of the Scottish Pubs Code Adjudicator's annual report and accounts. It outlines the audit work planned to meet the audit requirements set out in [auditing standards](#) and the [Code of Audit Practice](#), including supplementary guidance.

Appointed auditor and independence

2. Pauline Gillen, of Audit Scotland, has been appointed by the Auditor General for Scotland as the external auditor of the Scottish Pubs Code Adjudicator, for the period from 2024/25 until 2026/27.

3. Pauline Gillen and the audit team are independent of the Scottish Pubs Code Adjudicator in accordance with relevant ethical requirements, including the Financial Reporting Council's Ethical Standard. This standard imposes stringent rules to ensure the independence and objectivity of auditors. Audit Scotland has robust arrangements in place to ensure compliance with ethical standards. The arrangements are overseen by the Executive Director of Innovation and Quality, who serves as Audit Scotland's Ethics Partner.

4. The Ethical Standard requires auditors to communicate any relationships that may affect the independence and objectivity of the audit team. There are no such relationships pertaining to the audit of the Scottish Pubs Code Adjudicator to communicate.

Audit scope and responsibilities

Scope of the audit

5. The audit is performed in accordance with the Code of Audit Practice, including supplementary guidance, International Standards on Auditing (UK), and relevant legislation. These set out the requirements for the scope of the audit which includes:

- An audit of the financial statements and an opinion on whether they give a true and fair view and are free from material misstatement.
- An opinion on the regularity of income and expenditure.
- An opinion on statutory other information published with the financial statements in the annual report and accounts, namely the Performance Report and the Governance Statement.
- An opinion on the audited part of the Remuneration and Staff Report.
- Concluding on the financial sustainability of the Scottish Pubs Code Adjudicator and a review of the Governance Statement.
- Reporting on the Scottish Pubs Code Adjudicator's arrangements for securing Best Value.
- Provision of an Annual Audit Report setting out significant matters identified from the audit of the annual report and accounts and the wider scope areas specified in the Code of Audit Practice.

Responsibilities

6. The Code of Audit Practice sets out the respective responsibilities of the auditor and the Scottish Pubs Code Adjudicator. A summary of the key responsibilities is outlined below.

Auditor's responsibilities

7. The responsibilities of auditors in the public sector are established in the Public Finance and Accountability (Scotland) Act 2000. These include providing an independent opinion on the financial statements and other information reported within the annual report and accounts, and concluding on the Scottish Pubs Code Adjudicator's arrangements in place for the wider scope areas.

The Scottish Pubs Code Adjudicator's responsibilities

8. The Scottish Pubs Code Adjudicator has primary responsibility for ensuring proper financial stewardship of public funds, compliance with relevant legislation and establishing effective arrangements for governance, propriety and regularity that enables it to successfully deliver its objectives. The features of proper financial stewardship include:

- Establishing arrangements to ensure the proper conduct of its affairs.
- Preparation of an annual report and accounts, comprising financial statements that give a true and fair view and other information.
- Establishing arrangements for the prevention and detection of fraud, error and irregularities, and bribery and corruption.
- Implementing arrangements to ensure its financial position is soundly based.
- Making arrangements to secure Best Value.
- Establishing an internal audit function.

Audit of the annual report and accounts

Introduction

9. The audit of the annual report and accounts is driven by materiality and the risks of material misstatement in the financial statements, with greater attention being given to the significant risks of material misstatement. This chapter outlines materiality, the significant risks of material misstatement that have been identified, and the impact these have on the planned audit procedures.

Materiality

10. The concept of materiality is applied by auditors in planning and performing an audit, and in evaluating the effect of any uncorrected misstatements on the financial statements or other information reported in the annual report and accounts.

11. Broadly, the concept of materiality is to determine whether matters identified during the audit could reasonably be expected to influence the decisions of users of the financial statements. Auditors set a monetary threshold when determining materiality, although some issues may be considered material by their nature. Therefore, materiality is ultimately a matter of the auditor's professional judgement.

12. The materiality levels determined for the audit of the Scottish Pubs Code Adjudicator are outlined in [Exhibit 1](#).

Exhibit 1

2025/26 Materiality levels for the Scottish Pubs Code Adjudicator

Materiality	Value
Materiality – based on an assessment of the needs of users of the financial statements and the nature of the Scottish Pubs Code Adjudicator's operations, the benchmark used to determine materiality is gross expenditure based on the expected outturn for 2025/26. Materiality has been set at 1% of the benchmark.	£5,000
Performance materiality – this acts as a trigger point. If the aggregate of misstatements identified during the audit exceeds performance materiality, this could indicate that further audit procedures are required.	£2,500

Materiality	Value
Using professional judgement, performance materiality has been set at 50% of planning materiality.	
Reporting threshold – all misstatements greater than the reporting threshold will be reported.	£250

Source: Audit Scotland

Significant risks of material misstatement to the financial statements

13. The risk assessment process draws on the audit team’s cumulative knowledge of the Scottish Pubs Code Adjudicator, including the nature of its operations and its significant transaction streams, the system of internal control, governance arrangements and processes, and developments that could impact on its financial reporting.

14. Based on the risk assessment process, significant risks of material misstatement to the financial statements have been identified and these are summarised in [Exhibit 2](#). These are the risks which have the greatest impact on the planned audit approach, and the planned audit procedures in response to the risks are outlined in Exhibit 2.

15. The risk assessment process is an iterative and dynamic process. The assessment of risks set out in this Annual Audit Plan and Exhibit 2 may change as more information and evidence is obtained over the course of the audit. Where such changes occur, these will be reported to the Scottish Pubs Code Adjudicator and those charged with governance, where relevant.

Exhibit 2

Significant risks of material misstatement to the financial statements

Risk of material misstatement	Planned audit response
<p>Fraud caused by management override of controls</p> <p>Management is in a unique position to perpetrate fraud because of management’s ability to override controls that otherwise appear to be operating effectively. The risk of fraud caused by management override of controls is therefore a mandatory risk for all audits.</p>	<p>The audit team will:</p> <ul style="list-style-type: none"> • Evaluate the design and implementation of controls over journal entry processing. • Make inquiries of individuals involved in the financial reporting process about inappropriate or unusual activity relating to the processing of journal entries. • Test journals entries, focusing on those that are assessed as higher risk, such as those affecting

Risk of material misstatement	Planned audit response
	<p>revenue and expenditure recognition around the year-end.</p> <ul style="list-style-type: none"> • Evaluate significant transactions outside the normal course of business. • Assess the adequacy of controls in place for identifying and disclosing related party relationships and transactions in the financial statements. • Assess changes to the methods and underlying assumptions used to prepare accounting estimates and assess these for evidence of management bias.
<p>Implementation of a new general ledger</p> <p>The Scottish Pubs Code Adjudicator implemented a new general ledger during the year, and the financial statements will be prepared using the new general ledger. This gives rise to a number of issues which could result in a material misstatement in the financial statements, including:</p> <ul style="list-style-type: none"> • The new general ledger may not operate as intended when preparing the financial statements and therefore require alternative arrangements to be made. • There may be issues with the accuracy and completeness of data converted and transferred from the old general ledger to the new general ledger. • Key staff may not be sufficiently familiar with the new general ledger when preparing the financial statements. 	<p>The audit team will:</p> <ul style="list-style-type: none"> • Review the arrangements put in place for implementation of the new general ledger. • Obtain an understanding of the new general ledger, including how it operates, controls in place that are relevant to financial reporting, and if there were any issues with its implementation or subsequent to implementation. • Evaluate the design and implementation of controls within the new general ledger that are relevant to financial reporting. • Test the conversion and transfer of data from the old general ledger to the new general ledger to identify if data is accurate and complete. • Review of the chart of accounts and mapping of account codes to the financial statements from the new general ledger to identify if this is appropriate and in line with expectation.
<p>Disclosures in annual report and accounts</p> <p>2025/26 represents the first year that the Scottish Pubs Code Adjudicator will be producing an annual report and accounts in accordance with the Financial Reporting Manual (FReM).</p>	<p>The audit team will:</p> <ul style="list-style-type: none"> • review these areas against supporting evidence to ensure that they comply with the requirements of the FReM and any other relevant guidance.

Risk of material misstatement	Planned audit response
<p>There is a risk of non-compliance with the requirements of the FReM and Scottish Public Finance Manual.</p>	
<p>Fraud in revenue recognition</p> <p>ISA 240 requires the auditor to presume a fraud risk relating to revenue recognition.</p> <p>The Scottish Pubs Code Adjudicator is funded by revenue generated from an industry levy charged on pub owning business. 2025/26 represents the first year of the levy being introduced and the revenue is less certain in nature and may be subject to management judgement and estimation.</p>	<p>The audit team will:</p> <ul style="list-style-type: none"> • Evaluate the design and implementation of controls over revenue recognition. • Review revenue generated from the levy and: <ul style="list-style-type: none"> – Assess if revenue has been recognised in line with the accounting policies. – Assess if all revenue has been recognised, and investigate any omissions, where required. • Perform substantive testing of revenue transactions processed over the course of the year and around the year-end, to ensure revenue has been recognised in line with accounting policies and in the correct period. • Perform substantive testing of deferred and accrued revenue to ensure revenue has been recognised in line with accounting policies and in the correct period.

Source: Audit Scotland

Key audit matters

16. The Code of Audit Practice requires public sector auditors to communicate key audit matters. Key audit matters are those matters, that in the auditor's professional judgement, are of most significance to the audit of the financial statements and require most attention when performing the audit.

17. In determining key audit matters, auditors consider:

- Areas of higher or significant risk of material misstatement.
- Areas where significant judgement is required, including accounting estimates that are subject to a high degree of estimation uncertainty.
- Significant events or transactions that occurred during the year.

18. The matters determined to be key audit matters will be communicated in the Annual Audit Report. Exhibit 2 outlines the significant risks of material misstatement to the financial statements that have been

identified, including those that have greatest impact on the planned audit procedures and require most attention when performing the audit.

Wider scope and Best Value

Introduction

19. Reflecting the fact that public money is involved, the Code of Audit Practice requires that public audit is planned and undertaken from a wider perspective than in the private sector. The wider scope audit set out by the Code of Audit Practice broadens the audit of the annual report and accounts to include consideration of additional aspects or risks in four wider scope areas.

20. Due to the nature and size of the Scottish Pubs Code Adjudicator and its limited financial activity, it is considered a less complex body for the wider scope audit. Therefore, the wider scope audit does not consider all four wider scope areas and is instead limited to concluding on the financial sustainability of the Scottish Pubs Code Adjudicator.

21. Financial sustainability means looking forward over the medium and longer-term in planning the services to be delivered and how they will be delivered effectively. This is assessed by considering the Scottish Pubs Code Adjudicator's medium to longer-term planning for service delivery. A conclusion on the financial sustainability of the Scottish Pubs Code Adjudicator will be reported in the Annual Audit Report.

22. As 2025/26 is the first full year of operation of the Scottish Pubs Code Adjudicator, we will also consider the appropriateness of the governance arrangements that are in place. We have highlighted this as a risk as outlined in [Exhibit 3, \(page 12\)](#).

Duty of Best Value

23. The [Scottish Public Finance Manual](#) (SPFM) explains that Accountable Officers have a specific responsibility to ensure that arrangements have been made to secure Best Value. [Best Value in public services: guidance for Accountable Officers](#) is issued by Scottish Ministers and sets out their duty to ensure that arrangements are in place to secure Best Value in public services.

24. Consideration of the arrangements the Scottish Pubs Code Adjudicator has in place to secure Best Value will be carried out alongside the wider scope audit, and a conclusion on these arrangements will be reported in the Annual Audit Report.

25. Auditors may also carry out specific audit work covering the seven Best Value themes set out in the SPFM. The risk assessment process did not identify a need to carry out specific audit work on any of the themes.

However, auditors are required to carry out a review of the ‘fairness and equality’ theme at least once during the audit appointment, and this will be carried out later in the audit appointment.

Significant wider scope and Best Value risks

26. The risk assessment process has identified a significant wider scope risk as outlined in [Exhibit 3](#), and this includes the planned audit procedures in response to the risk.

Exhibit 3

Significant wider scope and Best Value risks

Description of risk	Planned audit response
<p>Establishment of effective governance arrangements</p> <p>2025/26 represents the second year of operation for the Scottish Pubs Code Adjudicator. We have identified that governance arrangements are still evolving and have yet to be fully implemented.</p> <p>There is a risk that effective governance arrangements are not in place to support the delivery of the Scottish Pub Code Adjudicator’s duties.</p>	<p>The audit team will:</p> <ul style="list-style-type: none"> • Review the Governance Statement in the 2025/26 annual report and accounts and confirm that it is in compliance with the Financial Reporting Manual (FReM) and the Scottish Public Finance Manual (SPFM). • Consider the appropriateness of the governance arrangements in place.

Source: Audit Scotland

Reporting arrangements, timetable and audit fee

Audit outputs

27. The outputs from the 2025/26 audit include:

- This Annual Audit Plan.
- An Independent Auditor's Report to the Scottish Pubs Code Adjudicator, the Auditor General for Scotland, and the Scottish Parliament setting out opinions on the annual report and accounts.
- An Annual Audit Report to the Scottish Pubs Code Adjudicator and the Auditor General for Scotland setting out significant matters identified from the audit of the annual report and accounts, conclusions from the wider scope and Best Value audit, recommendations, where required, and any good practice identified.

28. The matters to be reported in the outputs will be discussed with the Scottish Pubs Code Adjudicator for factual accuracy before they are issued. All outputs from the audit will be published on [Audit Scotland's website](#), apart from the Independent Auditor's Report, which is included in the audited annual report and accounts.

29. Target dates for the audit outputs are set by the Auditor General for Scotland. In setting the target dates for the audit outputs, consideration is given to the target date for approving the annual report and accounts, which is 31 October 2026 for central government non-departmental public bodies, and other similar bodies.

30. The Independent Auditor's Report and Annual Audit Report are planned to be issued by the target date of 31 October 2026.

Audit timetable

31. Achieving the timetable for production of the annual report and accounts, supported by complete and accurate working papers, is critical to delivery of the audit to agreed target dates. [Exhibit 4, \(page 14\)](#) includes a timetable for the audit, which has been agreed with management. Agreed target dates will be kept under review as the audit progresses, and any changes required, and their potential impact, will be discussed with

the Scottish Pubs Code Adjudicator and reported to those charged with governance, where required.

Exhibit 4

2025/26 audit timetable

Audit activity	Audit target date
Issue of Annual Audit Plan	31 March 2026
Annual report and accounts:	
• Submission of unaudited annual report and accounts and all working papers to audit team	18 September 2026
• Latest date for audit clearance meeting	16 October 2026
• Issue of draft Letter of Representation, proposed Independent Auditor's Report, and proposed Annual Audit Report	By 31 October 2026
• Agreement of audited and unsigned annual report and accounts	By 31 October 2026
• Approval by those charged with governance (the Adjudicator) and signing of audited annual report and accounts	By 31 October 2026
• Signing of Independent Auditor's Report and issue of Annual Audit Report	By 31 October 2026

Source: Audit Scotland

Audit fee

32. The Scottish Pubs Code Adjudicator's audit fee is determined in line with Audit Scotland's fee setting arrangements. The proposed audit fee for the 2025/26 audit is £23,000 (2024/25 £18,000).

33. In setting the audit fee, it is assumed that the Scottish Pubs Code Adjudicator has effective governance arrangements in place and the complete annual report and accounts will be provided for audit in line with the agreed timetable. The audit fee assumes there will be no significant changes to the planned scope of the audit. Where the audit cannot proceed as planned, for example, due to incomplete or inadequate working papers, the audit fee may need to be increased.

Other matters

Internal audit

34. The Scottish Pubs Code Adjudicator is responsible for establishing an internal audit function as part of an effective system of internal control. As part of the audit, the audit team will obtain an understanding of the arrangements in place for internal audit.

35. While internal audit and external audit have differing roles and responsibilities, external auditors may seek to rely on the work of internal audit where it is considered appropriate. However, there is no internal audit work planned for 2025/26.

Audit quality

36. Audit Scotland is committed to the consistent delivery of high-quality audit. Audit quality requires ongoing attention and improvement to keep pace with external and internal changes. Details of the arrangements in place for the delivery of high-quality audits is available from the [Audit Scotland website](#).

37. The International Standards on Quality Management (ISQM) applicable to Audit Scotland for 2025/26 audits are:

- ISQM (UK) 1, which deals with an audit organisation's responsibilities to design, implement, and operate a system of quality management (SoQM) for audits. Audit Scotland's SoQM consists of a variety of components, such as governance arrangements and culture to support audit quality, compliance with ethical requirements, ensuring Audit Scotland is dedicated to high-quality audit through engagement performance and resourcing arrangements, and ensuring there are robust quality monitoring arrangements in place. Audit Scotland carries out an annual evaluation of its SoQM and has concluded it complies with this standard.
- ISQM (UK) 2, which sets out arrangements for conducting engagement quality reviews, which are performed by senior management not involved in an audit, to review significant judgements and conclusions reached by the audit team, and the appropriateness of proposed audit opinions on high-risk audits.

38. To monitor quality at an individual audit level, Audit Scotland carries out internal quality reviews on a sample of audits. Additionally, the Institute

of Chartered Accountants of England and Wales (ICAEW) carries out independent quality reviews on a sample of audits.

39. Actions to address deficiencies identified by internal and external quality reviews are included in a rolling Quality Improvement Action Plan, which is used to support continuous improvement. Progress with implementing planned actions is monitored on a regular basis by Audit Scotland's Quality and Ethics Committee.

40. Audit Scotland may periodically seek the views of the Scottish Pubs Code Adjudicator on the quality of audit services provided. The audit team would also welcome feedback at any time.

Scottish Pubs Code Adjudicator

Annual Audit Plan 2025/26



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