

# **WEST COLLEGE SCOTLAND**

ANNUAL REPORT TO THE BOARD OF MANAGEMENT, THE AUDITOR GENERAL FOR SCOTLAND AND THE SCOTTISH GOVERNMENT

ON THE EXTERNAL AUDIT FOR THE PERIOD ENDED 31 JULY 2015

Topic	Date
Commencement of final visit	14 September 2015
Audit clearance meeting	4 November 2015
Date of presentation to the joint Audit and Finance General Purposes Committee	24 November 2015
Proposed presentation to Board of Management	7 December 2015

# **TABLE OF CONTENTS**

# Section Page

1	EXECUTIVE SUMMARY	3
2	INTRODUCTION	5
3	FINANCIAL REVIEW	7
4	AUDIT APPROACH & KEY FINDINGS	13
5	CORPORATE GOVERNANCE & INTERNAL AUDIT	16
6	FRAUD AND IRREGULARITIES	19
7	AUDIT RECOMMENDATIONS – 31 MARCH 2014	
8	AUDIT RECOMMENDATIONS – 31 JULY 2015	23
9	EMERGING ISSUES	25
Α	STATEMENT OF THE BOARD OF MANAGEMENT'S RESPONSIBILITIES	28
В	INDEPENDENT AUDITOR'S REPORT	
С	LETTER OF REPRESENTATION	34
D	IDENTIFIED AUDIT RISKS	37
Ε	CONTACT DETAILS	39

# 1 EXECUTIVE SUMMARY

#### 1.1 FINANCIAL REVIEW

The College returned a surplus of £662,000 for the 16 month period ended 31 July 2015. The comparative result for the 8 month period ended 31 March 2014 was a surplus of £12,000. This is after accounting for exceptional restructuring costs of £1,477,000 (2013/14: £752,000). The majority of these restructuring costs were matched by receipt of funds from the Scottish Funding Council from the College Transformation Fund £1,150,000. The surplus for the period was also affected by the release of a holiday pay provision £909,000 created at the last period end and by the requirement placed on the College to expend its allocated resource which resulted in a charge of £254,000 (£165,000 on voluntary severance payments and £89,000 on student support funds). After taking account of these impacts the College delivered a small operating surplus.

The College maintains a strong overall balance sheet position with net assets including pension liabilities of £49,340,000 (2014 £54,387,000). It is noted that this is after accounting for a pension reserve deficit of £23,515,000 (2014 £20,285,000).

### 1.2 FINANCIAL STATEMENTS

We have issued an unqualified opinion on the accounts of West College Scotland for the period ended 31 July 2015.

There were no adjustments uncovered from our audit process which required changes to be made to the draft figures presented for audit.

### 1.3 GOVERNANCE & INTERNAL CONTROL

We have undertaken an overall review of the corporate governance arrangements and processes of internal control in place at the College. Based on the audit work undertaken and the findings made by the internal auditors the College has adequate systems in place to comply with corporate governance requirements.

### 1.4 REGULARITY

We have issued an unqualified regularity opinion. There are no significant issues that we wish to draw to the Board's attention in this regard.

### 1.5 REMUNERATION REPORT

The College is now required to include a Remuneration report within its annual report and accounts for the first time in accordance with the Government Financial Reporting Manual 2014-15 (FReM) section 5. We have undertaken appropriate audit work as part of our engagement and have issued an unqualified audit opinion in respect of the auditable areas of the Remuneration Report.

### 1.6 RECOMMENDATIONS TO MANAGEMENT

We have made one recommendation relating to:

• Unspent SFC Capital Formula Funding

# 2 INTRODUCTION

#### 2.1 APPOINTMENT

Wylie & Bisset were appointed by Audit Scotland as the External Auditors of West College Scotland with effect from 1 August 2013 until 31 July 2016. This Annual Report has been prepared following the conclusion of our audit of the financial statements of the college for the 16 month period ended 31 July 2015.

### 2.2 RESPECTIVE RESPONSIBILITIES

Our audit has been carried out in accordance with our statutory responsibilities, statements of auditing standards and wider responsibilities contained in the Code of Audit Practice (the 'Code') issued by Audit Scotland in May 2011. The 'Code' states that the auditor's objectives are to:

- Provide an opinion on the College's financial statements and, the regularity of transactions;
- Review and report on other information published in the financial statements, including the annual governance statement, statement of internal control and remuneration report;
- Review and report on the College's corporate governance arrangements as they relate to:
  - The College's review of its systems of internal control
  - The prevention and detection of fraud and irregularity
  - Standards of conduct, and the prevention and detection of corruption
  - Its financial position, and
- Review aspects of the College's arrangements to manage its performance and achieve Best Value.

The responsibilities of the Board of Management with regard to the financial statements are set out in the "Statement of Responsibilities of the Board of Management" included in Appendix A and in the "Independent Auditors' Report" in Appendix B.

The responsibilities of Wylie & Bisset with regard to the financial statements and our audit opinion on the financial statements are included in the "Independent Auditors' Report" included in Appendix B.

### 2.3 REPORTING

Our audit work has been designed to enable us to form an audit opinion on the financial statements of the College and should not be relied upon to disclose all weaknesses in internal controls in relation to the College's systems and financial statements.

This Annual Report has been prepared for the purposes of the College's management and Board and should not be issued to third parties without our prior written consent. We would emphasise that our comments in this report are not intended to be any reflection on the integrity of the College staff whom we would like to thank for their help and assistance throughout our audit visit.

Should you have any queries on the contents of the Annual Report please do not hesitate to contact us.

# 3 FINANCIAL REVIEW FINANCIAL STATEMENTS

The financial statements of the College are the means by which it accounts for its stewardship of the resources made available to it and its financial performance in the use of these resources. In accordance with the Further and Higher Education (Scotland) Act 1992 and the Accounts Direction issued by the SFC, it is the responsibility of the College to prepare financial statements, which give a true and fair view of the College's financial position and the income and expenditure for the period. The Accounts Direction requires compliance with the Statement of Recommended Practice: Accounting for Further and Higher Education 2007 ("the SORP").

The Public Finance and Accountability (Scotland) Act 2000 requires that the auditor shall place on the abstract of accounts an audit report, which contains an opinion as to whether the College has fulfilled this responsibility. The format of the audit report directed by the Auditor General for Scotland clarifies the respective responsibilities of management and auditors in relation to the accounts and requires auditors to set out the basis on which they have formed their opinion.

### 3.2 AUDIT OPINION

We are pleased to record that there are no qualifications in our audit opinion on the College's accounts for the period ended 31 July 2015 as, in our opinion, the financial statements give a true and fair view of the College's financial position and the income and expenditure for the period ended 31 July 2015 and have been properly prepared in accordance with United Kingdom Generally Accepted Accounting Practice and in accordance with the requirements of the Further and Higher Education (Scotland) Act 1992 and directions made thereunder by the Scottish Funding Council, the Charities and Trustee Investment (Scotland) Act 2005, and regulation 14 of The Charities Accounts (Scotland) Regulations 2006. We are satisfied that funds received have been applied for their intended purpose.

# 3.3 SUBMISSION OF WORKING PAPERS

The financial pages of the accounts submitted for audit were complete and included all the relevant financial information. Working papers provided have been of a high standard and queries arising from the audit have all been resolved. Key staff members were available for consultation throughout the audit process.

# 3.4 INCOME AND EXPENDITURE ACCOUNT

	Annualised	16 months to 31 July 2015 £'000	Annualised	8 months to 31 March 2015 £'000	Annualised Movement £'000	Note
Income						
SFC Recurrent Grants	38,067	50,756	36,989	24,659	1,079	2
Release of deferred capital grant	1,612	2,149	1,323	882	289	3
SFC Funding matched to expenditure		2,234		1,228		4
SFC Estates and College Transformation Funds		3,726		1,522		4
		58,865	<u>-</u>	28,291		
Tuition fees and education contracts	7,086	9,448	7,760	5,173	(673)	5
European Funds	31	41	905	603	(874)	6
Release of deferred capital grant	185	246	185	123	0	3
Other grant income		287	-	726		
Other operating income	2,771	3,694	3,819	2,546	(1,049)	7
Investment income	173	231	126	84	47	
TOTAL INCOME		72,526		36,820		
Expenditure						
Wages and salaries	28,979	38,638	28,110	18,740	(869)	8
Social security and pension costs	6,869	9,158	6,713	4,475	(156)	
Other salary movements including FRS17		(773)		709		9
Staff costs			-	23,924		9
Stail costs		47,023	-	25,924		
Exceptional restructuring costs		1,477		752		10
Other operating expenses	13,748	18,330	14,535	9,690	788	11
Depreciation	3,495	4,660	3,284	2,189	(212)	3
Interest and other finance costs	280	373	380	253	100	12
		71,863	•	36,808		
Surplus for period	=	663		12		

9

- 1. In order to allow for easier comparison on the figures the 8 and 16 month period figures have been annualised
- 2. The increase in SFC Recurrent Grants can be attributed to the inclusion during the 2014/15 period of ESF funding of £985,000 for which there was an increase in the level of activity to be delivered during the year.
- 3. The increase in the release of deferred capital grant has been partially countered by the increased in depreciation charged.
- 4. The movement in income is reflected by a similar but opposite movement in expenditure. This is brought about by the requirement to include such items as childcare income and expenditure.
- 5. During 2013/14 the College was the recipient of additional one off SDS funding for programmes such as NCLP. These have not been replicated in 2014/15 resulting in the reduction in income. The core level of SDS income remains comparable across the years.
- 6. During 2013/14 the College completed and recognised the income for a number of historic legacy college projects. The College has not been the recipient of any material ESF projects other than the SFC ran project which is disclosed under the SFC Recurrent Grant line.
- 7. The major components of the reduction in income are (i) a reduction in the level of nursery income recovered from student support funds due to capping of amount recoverable; (ii) a reduction in catering income partially off set by a reduction in costs; and (iii) a reduction in the level of PTV income and (iv) a reduction in the level of staff secondment income.

- 8. Wages and salaries has increased due to (i) pay award made during 2014/15; (ii) the impact of harmonisation of staff costs and (iii) the anticipated costs of support staff job evaluation. These increases have been partially offset by the saving now being recognised from the staff who left under the voluntary severance scheme.
- 9. This line contains both the impact of the initial holiday pay accrual
  (a charge in 2013/14) and then the subsequent release of the
  majority of the provision as it is no longer required as at 31 July 2015
  (a credit in 2014/15). Over and above this is the impact of FRS17
  pension valuation which in 2014/15 resulted in a charge of £136k
  compared to a credit of £292k in the previous period.
- 10. This charge represents the cost of the voluntary severance scheme to the College.
- 11. The major components of this reduction are (i) No donation to the West College Scotland Foundation in 2014/2015 (2013/2014 £450,000); and (ii) a reduction in childcare costs of £167,000.
- 12. Interest Payable is distorted by the inclusion of pension finance costs (FRS17) which if removed results in an annualised reduction in interest payable of £45,000.

### 3.5 BALANCE SHEET

	Year ended 31 March 2015 £'000	8 months to 31 March 2015 £'000
Tangible fixed assets	78,998	83,658
Stocks Debtors: amounts falling within one year Cash at bank and in hand	8 1,133 6,082	17 6,038 7,536
Creditors: amounts falling due within one year Creditors: amounts falling due after one year	(9,788)	(17,440) (5,137)
Pension liability  Net assets	(23,515) <b>49,340</b>	(20,285) <b>54,387</b>
Deferred capital grants Income & Expenditure reserve excluding pension reserve	36,149	38,543
Pension reserve Revaluation reserve Total Funds	11,663 (23515) 25,133 <b>49,430</b>	9,709 (20,285) 26,420 <b>54,387</b>
=		

- Tangible fixed assets have decreased by £4,660,000 due to the depreciation charge of £4,660,000.
  - Debtors due in less than one year have decreased by £4,905,000 to £1,133,000 (2014: £6,038,000) mainly due to:
    - A £1,395,000 decrease in trade debtors due to the fact that the July year end is the end of the academic year;

- Prepayments have also decreased by £919,000 to £166,000 (2014: £1,085,000); and
- There has been a decrease of £2,593,000 in amounts due from SFC and again this reflects the change of year end to the academic year.
- Creditors due in less than one year have decreased by £7,652,000 to £9,788,000 (2014: £17,440,000). This is due to the revised year end date and in the main to the following:
  - No PAYE/NI liability in 2014/2015 (2013/2014: £848,000);
  - Last year's accounts included £1,000,000 for Capital expenditure funds;
  - Reduction of £402,000 in trade creditors;
  - Reduction of £1,137,000 in SSAS/HE deferred fees;
  - Reduction in holiday pay accrual of £1,094,000;
  - Reduction in voluntary severance accruals of £1,327,000; and
  - o Reduction in NCLP creditor of £762,000.
- Creditors due in more than one year have reduced by £1,649,000 to £3,488,000 (2014: £5,137,000) due to continued repayment of bank loans/ HMRC Lennartz Loan in line with scheduled payments.

- The defined benefit pension liability has increased by £3,130,000 to £23,515,000 (2014: £20,285,000). The loss in the period has been taken through the STRGL and Income and Expenditure account.
- As a result of these movements, the net assets of the College have decreased by £4,957,000 to £49,430,000 (2014: £54,387,000).

# 4 AUDIT APPROACH & KEY FINDINGSOUR APPROACH

Our audit approach recognises the requirements of the Code and is designed to adhere to the general principles outlined therein. Our approach is also designed to address the requirements of the Financial Memorandum between the Scottish Funding Council (SFC) and the Boards of Management of the Colleges of Further Education.

Our audit approach is risk based and focussed on the key risks facing the College.

During our initial planning procedures, we identified a number of areas where we considered the risk of misstatement in the accounts to be greater than normal. Our audit procedures were designed and undertaken to ensure greater focus on these risk areas in order that specific conclusions could be made with regard to the identified risks. Details of the risks identified, our audit response and our conclusions are included within Appendix D.

As part of our prior period audit procedures, we documented the systems and controls in place at the College and obtained an understanding of their operation. In accordance with auditing standards during our audit procedure, we confirmed our documented understanding of the main operating cycles and associated accounting systems via interviews of staff and the performance of walk through tests. This process has allowed us to review, in the course of our audit, the key elements of the College's systems of internal financial controls in the main operating cycles.

Based on our main audit procedures, we have not identified any areas where the operation of internal financial controls could be improved.

It should be noted that the primary objective of our audit is to express an opinion on the truth and fairness of the College's accounts as a whole. An audit does not examine every operating activity and accounting procedure in the college, nor does it provide a substitute for management's responsibility to maintain adequate controls over the college's activities. Our work is not designed therefore to provide a comprehensive statement of all weaknesses or inefficiencies that may exist in the colleges systems and working practices, or of all improvements that could be made.

### 4.2 AUDIT MATTERS ARISING

During the course of the audit a number of matters arose which were clarified and agreed in discussion with, or formally reported to the Principal Accountant and Director of Finance and Estates. This practice is an established part of the audit process. This report draws to the attention of the Board of Management and the Auditor General any matters of particular significance or interest, which arose from the audit, noted as follows:

**Accounting Policies**: In accordance with FRS18, the Audit Committee should formally review the accounting policies included in the Annual Accounts. There have been no changes to the accounting policies in this period. We have not identified any instances where we consider the accounting policies to be inappropriate.

**Remuneration Report:** In accordance with section 5 of the FReM, Incorporated colleges are now required to include a Remuneration Report within their annual report and accounts. The Remuneration report sets out required information of senior officials of the College. We have audited the required information contained therein. We have nothing to report in respect of this statement.

### 4.3 OTHER MATTERS

**Pension Fund liabilities**: The College's employees belong to two principal defined benefit pension schemes, the Scottish Teachers' Superannuation Scheme (STSS) for the teaching staff and the Strathclyde Pension Fund (SPF) for the non-teaching staff. The STSS is a multi-employer, notionally funded scheme and the College is unable to identify its share of the underlying assets and liabilities of the scheme. In line with *Financial Reporting Standard 17 - Retirement Benefits* (FRS 17), the College does not recognise any asset or liability relating to the STSS and the scheme is effectively accounted for as if it was a defined contribution scheme.

The SPF is also a multi-employer scheme but the College can identify its share of underlying assets and liabilities and has therefore recognised a net liability in the balance sheet. The College has consistently reported significant FRS 17 liabilities over the past few periods. The Strathclyde Pension Fund's actuaries provide the College with an updated valuation on an annual basis which is reflected in the pensions liability disclosed on the balance sheet. We have reviewed the College's accounting for these pension schemes and found that it complies with the requirements of FRS 17 and that disclosure is consistent with the actuarial report.

Going Concern: Wylie & Bisset, in accordance with International Standard on Auditing (UK & Ireland) ISA 570: Going concern, are required to consider the Board of Management's use of the going concern assumption in relation to the financial statements of the College for the period ended 31 July 2015. Following the merger, the operations and services of the College will continue to be provided using the same assets which have been transferred to West College Scotland. Consequently, the use of the going concern concept in the final set of financial statements is considered to be appropriate and in accordance with accounting standards as interpreted for the public sector. It is the Board of Management's responsibility to consider a period of at least 12 months from the date of approval of the financial statements in relation to whether the entity is a going concern.

### 4.4 INDEPENDENCE

International Standard on Auditing (UK and Ireland) 260: Communication with those charged with governance, requires that we communicate at least annually with you regarding all relationships between our firm and West College Scotland which, in our professional judgement, may reasonably be thought to bear on our independence and the objectivity of the audit engagement partner and the audit staff and to detail the related safeguards in place.

We are not aware of any such relationships between our firm and West College Scotland that, in our professional judgement, may reasonably be thought to bear on our independence and the objectivity of the audit engagement partner and the audit staff.

In our professional judgement, as of the date of this report, Wylie & Bisset is independent of West College Scotland within the meaning of United Kingdom regulatory and professional requirements and the objectivity of the audit engagement partner and the audit staff is not impaired.

# 5 CORPORATE GOVERNANCE & INTERNAL AUDITGOVERNANCE

Corporate Governance is concerned with structures and processes for decision making, accountability, control and behaviour at the upper levels of an organisation. The respective responsibilities of the College and Wylie & Bisset are summarised in Appendix A.

Although we are not required to form an opinion on the adequacy and effectiveness of the individual components of the college's code of corporate governance, we are required under the Code to consider the corporate governance arrangements in place at the College.

### 5.2 INTERNAL AUDIT

Internal audit is a key element of the internal control system set up by management. A strong internal audit function is necessary to ensure the continuing effectiveness of the internal control system established. The College, therefore, needs to have in place a properly resourced internal audit service of good quality. To maximise the reliance that may be placed on internal audit and to avoid duplication of effort, the adequacy of internal audit is assessed each period.

The College's internal auditors during the period to 31 March 2015 were Deloitte LLP. In line with good practice the contract for the provision of internal audit services was ended by mutual consent as Deloitte had provided this service for a number of years. The contract was placed out to competitive tender and Scott Moncrieff were appointed as from 1 April 2015 for an initial period until 31 July 2018.

The final 2014/15 Internal Audit Plan showed six areas that were scheduled to be reviewed during the period with all the intended work being completed.

In the course of the period ended 31 July 2015 the following areas were reviewed by the Internal Auditor:

- Review of Commercial and Other Income Management
- Review of IT Security and Continuity
- Review of Core Financial Controls Framework
- Review of Cash and Banking
- Review of Payroll Implementation
- Review of Payroll Systems and Controls
- Follow Up on Prior Recommendations

Our audit procedures included an assessment of the adequacy of the Internal Audit function and review of the reports issued by the Internal Auditor. At the time of our audit, internal audit reporting was complete and the Annual Report has been issued.

Minutes of the Audit Committee were also reviewed.

Our findings in this area proved satisfactory, allowing us to conclude that the internal audit function is operating effectively.

Where relevant, reliance has been placed on the work of internal audit with regards to the work undertaken during our audit process.

#### 5.3 STATEMENT OF CORPORATE GOVERNANCE

We have reviewed the College's Statement of Corporate Governance included within the financial statements. Whilst we do not express an opinion on this statement, we are required to report where a statement does not comply with the requirements of SORP or other guidance, or if it is misleading or inconsistent with other information of which we are aware. The content of this statement is consistent with our understanding of West College Scotland.

As part of our audit we have performed a limited review and assessment of the College's Corporate Governance systems relating to standards of conduct, openness and integrity. In addition, we reviewed the College's Risk Register and risk management arrangements along with the minutes of meetings of key College committees issued during the period.

The College is committed to exhibiting best practice in all aspects of Corporate Governance and, in the opinion of the Board of Management the College complies with all the provisions of the UK Corporate Governance Code in so far as they apply to the further education sector.

The Board and all its Committees have completed a self-evaluation exercise which is based on the responsibilities of the Board and Committees and on the 'Good Governance Standard for Public Services'. The outcome of the exercise will be fed back to the Board in November 2015 along with individual Committee action plans to take forward into 2015/16.

We have also considered the arrangements made by the College in order to address the requirements of the Bribery Act 2010 that came into force on 1 July 2011 in order to assess their appropriateness and adequacy.

Based on our review, we are satisfied that the College operates appropriate Corporate Governance procedures and that management has adequate arrangements in place covering standards of conduct.

We found no matters therein to impact upon our audit opinion.

# **6 FRAUD AND IRREGULARITIES**

### 6.1 BEST PRACTICE

Best practice requires that the College should establish arrangements for the prevention and detection of fraud and other irregularities as part of its Governance procedures.

An assessment was made of the adequacy of the systems and controls for the prevention and detection of fraud and irregularities during our audit planning procedures.

### 6.2 AUDIT FINDINGS

In the course of the audit we have reviewed the following areas with regard to the prevention and detection of fraud and irregularities:

- a) The monitoring and compliance with financial procedures;
- b) The College's strategy to prevent and detect fraud and other irregularities;
- c) The internal controls operated for segregation of duties, authorisation and approval processes and reconciliation procedures.

No areas of significant concern were found during normal audit procedures.

We emphasise that our audit of the financial statements is planned to ensure there is a reasonable expectation of detecting misstatements arising from fraud or other irregularity that are material in relation to those financial statements, but cannot be relied upon to detect all frauds and irregularities.

Overall we concluded that management has an adequate approach to fraud prevention and detection and has reasonable controls in place to ensure that potential areas for fraud are detected and dealt with in an appropriate manner.

There are no specific recommendations made in this area.

# 7 AUDIT RECOMMENDATIONS – 31 MARCH 2014

### 7.1 PRIOR YEAR RECOMMENDATIONS

A management letter was prepared by Wylie & Bisset LLP in relation to the accounts of West College Scotland for the period ended 31 March 2014.

The points noted within the prior year management letter, along with the observations and follow up conclusions from the current year are detailed below.

The points within the report have been assigned a priority level based on the urgency required in addressing the matters highlighted. An explanation of the priority is as follows:

High Priority - Recommendations addressing significant control weaknesses which should be implemented immediately.

Medium Priority - Recommendations addressing significant control weaknesses which should be addressed in the medium term.

**Low Priority** - Recommendations which, although not addressing significant weaknesses, would either improve efficiency or ensure that the company matches current best practice.

# 7.2 LOAN-COVENANT COMPLIANCE

7.2	Loan Covenant Compliance
Observation	During our review of the bank loan covenants we found that the change of year end approval covenant had not been adhered to. The covenant states that the College must receive prior written consent to alter its financial year end, and although the banks were aware of the change in year end to 31 March, we have found that written consent was not formally received prior to the change. We have received confirmation from the banks stating that they have no issues with the breach of the covenant and they do not consider the fact that prior approval was not obtained to be a breach. There is no adjustment to the financial statements required.
Implication	The bank may demand the full repayment of the loan and the liabilities may have to be re-classified.
Recommendation	We recommend that the College complies with the bank covenants and if there are indications that the covenants may be breached, the bank is kept fully informed. We also recommend that the College renegotiates certain covenants contained within the Clydesdale Bank loans to ensure they are more easily complied with.
Priority	Low
2015 Update	No further action required.

# 7.3 EMPLOYER'S NATIONAL INSURANCE RATE USED IN ACCRUAL CALCULATIONS

7.3	Employer's National Insurance rate used in accrual calculations
Observation	We note that in the holiday pay and back pay award accrual workings the incorrect employer's national insurance rate was used. The current rate of employer's NI is currently 13.8%, the College had used a rate of 6% for the holiday pay and 8.5% for the back pay awards.
Implication	The use of the incorrect rates could lead to a material misstatement in the financial statements although in this instance the use of an incorrect rate did not lead to a material misstatement.
Recommendation	We recommend that the College uses the correct rates, checked to the HMRC website, when computing the accrual calculations.
Priority	Low
2015 Update	No further action required.

# **8 AUDIT RECOMMENDATIONS – 31 JULY 2015**

# 8.1 31 JULY 2015 RECOMMENDATIONS

Those additional matters which were highlighted as a result of our current year audit procedures are noted below, detailing the observation and implications thereof along with our recommendation for improvement.

The points noted have been assigned a priority level in line with that explained in section 7.

# 8.2 UNSPENT SFC CAPITAL FORMULA FUNDING

8.2	Unspent SFC Capital Formula Funding
Observation	Deferred Income includes an amount of £3,244,552 of unspent SFC Capital Formula Funding been brought forward from previous years.
Implication	Given the changing accounting framework within which the College is now required to operate it should be noted that there is a potential that the College will not be able to expend the grant without material implications on the day to day operations of the College.
Recommendation	It is recommended that the College continues to discuss this matter with the Scottish Funding Council in order to arrive at a suitable solution which benefits the users of the College without impacting the operational needs of the College.
Priority	High
Management Response	The College notes the recommendation made by the auditors and continues to engage with the SFC to find a solution to the matter raised.

# 9 EMERGING ISSUES

### 9.1 CHANGES IN ACCOUNTING FRAMEWORK

The Financial Reporting Council (FRC) issued FRS 102, the Financial Reporting Standard applicable in the UK and Republic of Ireland in March 2013. This is the third new standard to be issued by the FRC since November 2012 and represents the most significant element of the new UK GAAP reporting regime. FRS 102 is applicable for accounting periods beginning on or after 1 January 2015, i.e. 31 July 2016 period ends.

The Further and Higher Education SORP Board has recently developed a new SORP, which was finalised earlier this year and has been issued. Whilst this will only apply to college financial statements from 31 July 2016 management should be aware of the need to draw up a transitional balance sheet at 1 August 2015 in order to facilitate the composition of restated comparative figures at 31 July 2015.

At Wylie & Bisset we acknowledge this is a period of significant change and uncertainty for the FE sector. Our Education Unit continue to monitor developments during this time of change and will offer guidance and advice as clarity is attained.

Some of the main areas of change are:

#### **GOVERNMENT GRANTS**

The new SORP allows the College to choose between two accounting policies to apply when accounting for Government grants.

#### **Accruals Model**

The accruals model is the continuation of existing practice where income matches expenditure.

#### **Performance Model**

Under the performance model the College must recognise income from Government grants within the Statement of Comprehensive Income when performance-related conditions are met.

#### **EMPLOYEE BENEFITS**

# **Short-term employee benefits**

The College must recognise a liability for the cost of all benefits to which employees are entitled at the reporting date that have not yet been paid. This includes any liability for paid annual leave or contractual leave entitlements such as sabbatical leave, if material.

If the holiday year runs concurrently with the financial year and allows no carryover of holiday then this would be zero. However, where the carryover of holiday is allowed or the holiday year and financial year are not the same then a figure would need to be calculated for the year end unused entitlement.

# **Post-employment benefits**

Actuarial gains and losses must be recorded in the Statement of Comprehensive Income (previously Statement of Total Gains and Recognised Losses)

Multi-employer pension scheme exemption continues to be available when a share of liability cannot be allocated to the employer. A liability is required to be recognised in relation to agreed funding schedules.

### **Key management personnel**

The total cost of remuneration paid to key management personnel, must now be disclosed. The SORP proposes that this covers the cost of remuneration of the Senior Management Team.

### FINANCIAL INSTRUMENTS

Financial instruments are required to be recognised at fair value, with changes reflected through income and expenditure.

### **OPERATING LEASES**

Lease incentives are now to be spread over the whole lease term, whereas before incentives were spread over the period to the first break.

There is a first-time adoption choice available in this area which will mean that leases entered into before the date of transition will not require to be restated.

# **PROPERTY, PLANT & EQUIPMENT**

In accordance with the new SORP there are no significant changes in accounting for property, plant and equipment but there are some first time transition options available which allows an entity to carry out a valuation of an asset class at the transition date and thereafter this fair value to be treated as cost and depreciated over its useful economic life. However, the financial reporting manual (FReM) requires property to be carried at valuation, which is permissible under FRS 102 and the new SORP. On the basis this treatment does not represent a divergence in treatment this therefore requires colleges to undertake a valuation at least every 5 years rendering fair value being treated as cost redundant.

# **APPENDICES**

# A STATEMENT OF THE BOARD OF MANAGEMENT'S RESPONSIBILITIES

The Board of Management are required to present audited financial statements for each financial period.

In accordance with the Further and Higher Education (Scotland) Act 1992, the Board of Management is responsible for the administration and management of the College's affairs, including ensuring an effective system of internal control, and is required to present audited financial statements for each financial period.

The Board of Management is responsible for keeping proper accounting records which disclose, with reasonable accuracy at any time, the financial position of the College and to enable it to ensure that the financial statements are prepared in accordance with the Further and Higher Education (Scotland) Act 1992, the 2007 Statement of Recommended Practice - Accounting for Further and Higher Education and other relevant accounting standards.

In addition, within the terms and conditions of the Financial Memorandum agreed between the Scottish Funding Council and the College's Board of Management, the Board of Management through its designated office holder, is required to prepare financial statements for each financial period which give a true and fair view of the College's state of affairs and of the surplus or deficit and cash flows for that period.

These financial statements are prepared in accordance with the requirements of the Further and Higher Education (Scotland) Act 1992 and directions made thereunder by the Scottish Funding Council, the Charities and Trustee Investment (Scotland) Act 2005, and regulation 14 of The Charities Accounts (Scotland) Regulations 2006.

In preparing the financial statements, the Board of Management is required to:

- Select suitable accounting policies and apply them consistently;
- Make judgements and estimates that are reasonable and prudent;
- State whether applicable Accounting Standards have been followed, subject to any material departures disclosed and explained in the financial statements;

• Prepare financial statements on the going concern basis, unless it is inappropriate to presume that the College will continue in operation. The Board of Management is satisfied that it has adequate resources to continue in operation for the foreseeable future and for this reason the going concern basis continues to be adopted in the preparation of the financial statements.

Financial statements of the College may be published on the College's website in accordance with legislation in the United Kingdom governing the preparation and dissemination of financial statements, which may vary from legislation in other jurisdictions. The maintenance and integrity of the College's website is the responsibility of the Board. The Board's responsibility also extends to the ongoing integrity of the financial statements contained therein.

The Board of Management has taken reasonable steps to:

- Ensure that funds from the Scottish Funding Council are used only for purposes for which they have been given and in accordance with the Financial Memorandum with the Funding Council and any other conditions which the Funding Council may from time to time prescribe;
- Ensure that there are appropriate financial and management controls in place to safeguard public funds and funds from other sources;
- Safeguard the assets of the College and prevent and detect fraud;
- Secure the economical, efficient and effective management of the College's resources and expenditure.

The key elements of the College's system of internal financial control, which is designed to discharge the responsibilities set out above, include the following:

- Clear definitions of the responsibilities of, and the authority delegated to, heads of academic and administrative departments;
- A comprehensive medium and short-term planning process, supplemented by detailed annual income, expenditure, capital and cash flow budgets;
- Regular reviews of key performance indicators and business risks and quarterly reviews of financial results involving variance reporting and updates of forecast outturns;
- Clearly defined and formalised requirements for approval and control of expenditure, with investment decisions involving capital or revenue expenditure being subject to formal detailed appraisal and review according to approval levels set by the Board of Management;

# Annual Report to the Board of Management and the Auditor General for Scotland

- Comprehensive Financial Regulations, detailing financial controls and procedures, approved by the Audit Committee and Finance & General Purposes Committee;
- Professional internal audit team whose annual programme is approved by the Audit Committee and endorsed by the Board of Management and whose head provides the Board of Management with a report on internal audit activity within the College and an opinion on the adequacy and effectiveness of the College's system of internal control, including internal financial control.

Any system of internal control can, however, only provide reasonable but not absolute assurance against material mis-statement or loss.

# B INDEPENDENT AUDITOR'S REPORT

# INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF THE BOARD OF MANAGEMENT OF WEST COLLEGE SCOTLAND, THE AUDITOR GENERAL FOR SCOTLAND AND THE SCOTTISH PARLIAMENT

We have audited the financial statements of West College Scotland for the period ended 31 July 2015 under the Further and Higher Education (Scotland) Act 1992 and section 44(1)(c) of the Charities and Trustee Investment (Scotland) Act 2005. The financial statements comprise Income and Expenditure Account, the Statement of Historical Cost Surpluses and Deficits, the Statement of Total Recognised Gains and Losses, the Balance Sheet, and the Cash Flow Statement and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and United Kingdom Accounting Standards (United Kingdom Generally Accepted Accounting Practice).

This report is made solely to the parties to whom it is addressed in accordance with the Public Finance and Accountability (Scotland) Act 2000 and for no other purpose. In accordance with paragraph 125 of the Code of Audit Practice approved by the Auditor General for Scotland, we do not undertake to have responsibilities to members or officers, in their individual capacities, or to third parties.

# Respective responsibilities of the Board of Management and auditor

As explained more fully in the Statement of Responsibilities of the Board of Management, the Board of Management is responsible for the preparation of the financial statements and for being satisfied that they give a true and fair view, and is also responsible for ensuring the regularity of expenditure and income. Our responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland) as required by the Code of Audit Practice approved by the Auditor General for Scotland. Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors. We are also responsible for giving an opinion on the regularity of expenditure and income in accordance with the Public Finance and Accountability (Scotland) Act 2000

### Generic scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the college's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Board of Management; and the overall presentation of the financial statements. It also involves obtaining evidence about the regularity of expenditure and income. In addition, we read all the financial and non-financial information in the annual report to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements, irregularities, or inconsistencies we consider the implications for our report.

# **Opinion on financial statements**

In our opinion the financial statements:

- give a true and fair view in accordance with the Further and Higher Education (Scotland) Act 1992 and directions made thereunder by the Scottish Funding Council of the state of the college's affairs as at 31 July 2015 and of its surplus for the period then ended;
- have been properly prepared in accordance with United Kingdom Generally Accepted Accounting Practice; and
- have been prepared in accordance with the requirements of the Further and Higher Education (Scotland) Act 1992 and directions made thereunder by the Scottish Funding Council, the Charities and Trustee Investment (Scotland) Act 2005, and regulation 14 of The Charities Accounts (Scotland) Regulations 2006 (as amended).

# **Opinion on regularity**

In our opinion in all material respects the expenditure and income in the financial statements were incurred or applied in accordance with any applicable enactments and guidance issued by the Scottish Ministers;

# **Opinion on prescribed matters**

In our opinion:

- the part of the Remuneration Report to be audited has been properly prepared in accordance with the Further and Higher Education (Scotland) Act 1992 and directions made thereunder by the Scotlish Ministers; and
- the information given in the Operating and Financial Review for the financial period for which the financial statements are prepared is consistent with the financial statements.

### Matters on which we are required to report by exception

We are required to report to you if, in our opinion:

- proper accounting records have not been kept; or
- the financial statements are not in agreement with the accounting records; or
- we have not received all the information and explanations we require for our audit; or
- the Statement of Corporate Governance and Internal Control does not comply with Scottish Funding Council requirements.

We have nothing to report in respect of these matters.

Ross McLauchlan BAcc CA, for and on behalf of Wylie & Bisset LLP

168 Bath Street

Glasgow

G2 4TP

Date: 7 December 2015

Wylie & Bisset LLP is eligible to act as an auditor in terms of section 1212 of the Companies Act 2006.

# C LETTER OF REPRESENTATION

West College Scotland Queens' Quay Clydebank G81 1BF

Wylie & Bisset LLP Chartered Accountants 168 Bath Street Glasgow G2 4TP

**Dear Sirs** 

#### **LETTER OF REPRESENTATION**

We confirm to the best of our knowledge and belief the following representations given to you in connection with your audit of the college's accounts for the period ended 31<sup>st</sup> July 2015.

- 1. We acknowledge as members of the Board of Management our responsibility for ensuring:
- a) the financial statements are free of material misstatements including omissions .
- b) that the financial statements give a true and fair view of the state of affairs of the College as at 31 July 2015.
- c) all the accounting records have been made available to you for the purpose of your audit and all the transactions undertaken by the College have been properly reflected and recorded in the accounting records.
- d) all other records and related information, including minutes of all management meetings, have been made available to you.
- e) the accounting policies used are detailed in the financial statements and are consistent with those adopted in the previous financial statements and are in accordance with the Accounts Direction issued by SFC under the terms of the Further and Higher Education (Scotland) Act 1992, and
- f) compliance with the terms and conditions of the Financial Memorandum issued to the Board of Management by the SFC.

- 2. We have appointed Scott Moncrieff as Internal Auditors to the College as required by SFC. All reports issued to the College and our responses to them have been made available to you.
- 3. We acknowledge our responsibility for the design and implementation of internal control systems to prevent and detect fraud. We have disclosed to you the results of our risk assessment that the financial statements may be misstated as a result of fraud. There have been no irregularities (or allegations of irregularities) involving management, employees who have a significant role in internal control or others that could have a material effect on the financial statements.
- 4. The College has no liabilities or contingent liabilities other than those disclosed in the accounts.
- 5. All claims in connection with litigation that have been, or are expected to be, received have been properly accrued for in the financial statements.
- 6. There have been no events since the balance sheet date that require disclosure or which would materially affect the amounts in the accounts, other than those already disclosed or included in the accounts. Should further material events occur, which may necessitate revision of the figures included in the financial statements or inclusion of a note thereto, we will advise you accordingly.
- 7. The College has had at no time during the period any arrangement, transaction or agreement to provide credit facilities (including loans, quasi-loans or credit transactions) for the Board of Management nor to guarantee or provide security for such matters.
- 8. We confirm that we have disclosed to you all related party transactions relevant to the College and that we are not aware of any further related party matters that require disclosure in order to comply with the requirements of charities legislation, the Statement of Recommended Practice for Further and Higher Education or accounting standards.
- 9. The College has not contracted for any capital expenditure other than as disclosed in the accounts.
- 10. The College has satisfactory title to all assets and there are no liens or encumbrances on the College's assets, except for those that are disclosed in the financial statements. Where these assets are included at market value in order to comply with accounting standards, we confirm that the market value has been determined based on our "best estimate" using relevant information currently available to us.
- 11. We are not aware of any irregularities, including fraud, involving management or employees of the College, nor are we aware of any breaches or possible breaches of statute, regulations, contracts, agreements or College's Constitution and Articles of Government which might result in the College suffering significant penalties or other loss. No allegations of such irregularities, including fraud, or such breaches have come to our attention.

- 12. We confirm that we are not aware of any possible or actual instance of non-compliance with those laws and regulations which provide a legal framework within which the College conducts its business.
- 13. We confirm that, in our opinion, the College is a going concern on the grounds that current and future sources of funding or support will be more than adequate for the College's needs. We have considered a period of twelve months from the date of approval of the financial statements. We believe that no further disclosures relating to the College's ability to continue as a going concern need to be made in the financial statements.

We confirm that the above representations are made on the basis of enquiries of management and staff with relevant knowledge and experience (and, where appropriate, of supporting documentation) sufficient to satisfy ourselves that we can properly make each of the above representations to you.

Yours faithfully

# **D** IDENTIFIED AUDIT RISKS

# IDENTIFIED AUDIT RISK, APPROACH & CONCLUSION

Risk	Audit response	Conclusion
Financial performance:		
The level of Scottish Government funding available to the College is tight resulting in the College's ability to generate surpluses being minimal. There is an increased risk associated with the demand this places on current resources. The risks associated with reporting a surplus will become even greater in future years with the reclassification of the college as a non departmental public body (NDPB).	As part of our audit process we will review the College's final outturn and ensure we can adequately explain any deviations from budget. Any nonstandard transactions will be specifically reviewed as part of our audit testing ensuring adherence with the requirements of the relevant accounting standard. In particular, any severance provision will be assessed to ensure they meet the criteria to be booked as a provision at the balance sheet date.	We are satisfied that non-standard transactions have been processed
VAT Partial exemption methodology		
A new partial exemption calculation has been agreed with HMRC for the new College. Consequently, there is a risk that the new P/E calculation is not being applied correctly.	Our audit testing will include checking the validity of the partial exemption calculation to ensure the College is recovering the VAT they are entitled to.	We are satisfied as to the validity of the partial exemption calculation.
Override of Internal Controls:	Our audit procedures will include	
Fraud or error arising due to management override of controls. Note that this is considered a specific	testing the appropriateness of journal entries recorded within the general	Satisfactory. Our testing has highlighted no issues in this area. There are no

risk for all audit engagements in accordance with the requirements of ISAs.	ledger and other adjustments made in the preparation of the financial statements, along with a review of accounting estimates for any evidence of bias. We will also consider specifically any significant transactions outside the normal operations of the College.	indicators of inappropriate management override of controls.
Revenue Recognition:		
Material misstatement due to errors in revenue recognition. Note that this is considered a specific risk for all audit engagements in accordance with the requirements of ISAs unless it can be specifically rebutted.	Our standard testing procedures in this area will adequately address the associate risk such that a specific additional audit response is not required.	Satisfactory. Our testing of the income balances has highlighted no issues with regard to revenue recognition providing adequate assurance over the figures included within the financial statements.
Revised FE/HE SORP:		
The revised FE/HE SORP will be compulsory for accounting periods beginning on or after 1 January 2015, ie 31 July 2016 year ends. Consideration to its implementation must be given now with regards to comparative figures and the transitional balance sheet position at 1 August 2015. Specifically the College needs to consider if it has the mechanism in place to calculate holiday pay accruals for all staff. This information will need to be collated from 1 August 2015 to allow for comparative information to be available at 31 July 2016.	We will discuss the implications of the upcoming changes with college management throughout the audit process and ensure where possible relevant guidance is given to aid the run up to implementation of the new SORP.	This area has been reviewed throughout the audit process and we are satisfied with the procedures in place.

# **E CONTACT DETAILS**

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