# Inverclyde Integration Joint Board



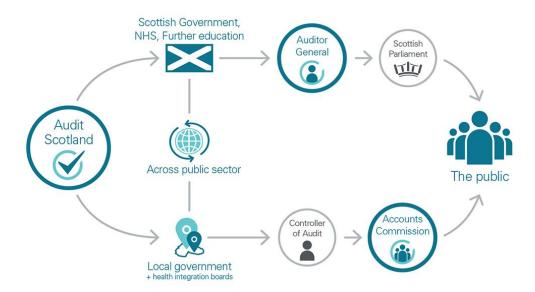


Prepared for Inverclyde Integration Joint Board February 2018

# Who we are

The Auditor General, the Accounts Commission and Audit Scotland work together to deliver public audit in Scotland:

- The Auditor General is an independent crown appointment, made on the recommendation of the Scottish Parliament, to audit the Scottish Government, NHS and other bodies and report to Parliament on their financial health and performance.
- The Accounts Commission is an independent public body appointed by Scottish ministers to hold local government to account. The Controller of Audit is an independent post established by statute, with powers to report directly to the Commission on the audit of local government.
- Audit Scotland is governed by a board, consisting of the Auditor General, the chair of the Accounts Commission, a non – executive board chair, and two non – executive members appointed by the Scottish Commission for Public Audit, a commission of the Scottish Parliament.



# **About us**

Our vision is to be a world – class audit organisation that improves the use of public money.

Through our work for the Auditor General and the Accounts Commission, we provide independent assurance to the people of Scotland that public money is spent properly and provides value. We aim to achieve this by:

- carrying out relevant and timely audits of the way the public sector manages and spends money
- · reporting our findings and conclusions in public
- identifying risks, making clear and relevant recommendations.

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# Risks and planned work

- 1. This annual audit plan contains an overview of the planned scope and timing of our audit and is carried out in accordance with International Standards on Auditing (ISAs), the *Code of Audit Practice*, and any other relevant guidance. This plan identifies our audit work to provide an opinion on the financial statements and related matters and meet the wider scope requirements of public sector audit
- **2.** The wider scope of public audit contributes to conclusions on the appropriateness, effectiveness and impact of corporate governance, performance management arrangements and financial sustainability.

# **Audit risks**

**3.** Based on our discussions with staff, attendance at committee meetings and a review of supporting information we have identified the following main risk areas for Inverclyde Integration Joint Board. We have categorised these risks into financial risks and wider dimension risks. The key audit risks, which require specific audit testing, are detailed in Exhibit 1.

# Exhibit 1 2017/18 Key audit risks

| A  | udit Risk                                                                                                                                                                                                                                                                             | Source of assurance                                          | Planned audit work                                                                                                                                                                                                  |  |  |
|----|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|
| Fi | Financial statement issues and risks                                                                                                                                                                                                                                                  |                                                              |                                                                                                                                                                                                                     |  |  |
| 1  | Risk of management override of controls                                                                                                                                                                                                                                               | Owing to the nature of this risk, assurances from management | Agreement of balances and transactions to NHS Greater                                                                                                                                                               |  |  |
|    | ISA 240 requires that audit work is planned to consider the risk of fraud, which is presumed to be a significant risk in any audit. This includes consideration of the risk of management override of controls in order to change the position disclosed in the financial statements. | are not applicable in this instance.                         | Glasgow & Clyde and Inverclyde Council financial reports/ correspondence.                                                                                                                                           |  |  |
|    |                                                                                                                                                                                                                                                                                       |                                                              | Service auditor assurances will<br>be obtained from the auditors of<br>NHS Greater Glasgow & Clyde<br>and Inverclyde Council over the<br>completeness, accuracy and<br>allocation of the income and<br>expenditure. |  |  |

# Wider dimension risks

## 2 Financial sustainability

The IJB does not currently prepare medium to long term financial plans. There is consequently a risk that the IJB is not aware or adequately prepared for future challenges and financial constraints in the medium to long term.

The IJB is in the process of completing longer term financial plans. These are due to be presented to the Board in spring/summer 2018.

Review medium to long term financial planning assumptions.

Review development of medium to long term financial plans.

# Reporting arrangements

- 4. Audit reporting is the visible output for the annual audit. All annual audit plans and the outputs as detailed in Exhibit 2, and any other outputs on matters of public interest, will be published on our website: www.audit-scotland.gov.uk.
- 5. Matters arising from our audit will be reported on a timely basis and will include agreed action plans. Draft management reports will be issued to the relevant officer(s) to confirm factual accuracy.
- 6. We will provide an independent auditor's report to Inverciyde Integration Joint Board, and the Accounts Commission setting out our opinions on the annual accounts. We will provide the Accountable Officer and Accounts Commission with an annual report on the audit containing observations and recommendations on significant matters which have arisen in the course of the audit.

# Exhibit 2 2017/18 Audit outputs

| Audit Output                 | Target date    | Audit Committee (or equivalent) Date |
|------------------------------|----------------|--------------------------------------|
| Annual Audit Plan            | March 2018     | March 2018                           |
| Annual Audit Report          | September 2018 | September 2018                       |
| Independent Auditor's Report | September 2018 | September 2018                       |

# **Audit fee**

- 7. The proposed audit fee for the 2017/18 audit of Inverciyde Integration Joint Board is £24,000 (2016/17 - £17,400). In determining the audit fee we have taken account of the risk exposure of Inverclyde Integration Joint Board, the planned management assurances in place and the level of reliance we plan to take from the work of internal audit. However the increase from the prior year is not due to specific risks but relates to a central review which recognised that the audit requirements for integration joint boards were higher than initially expected. Our audit approach assumes receipt of the unaudited financial statements, with a complete working papers package by 30 June 2018.
- 8. Where our audit cannot proceed as planned through, for example, late receipt of unaudited financial statements or being unable to take planned reliance from the work of internal audit, a supplementary fee may be levied. An additional fee may also be required in relation to any work or other significant exercises outwith our planned audit activity.

# Responsibilities

# **Audit Committee and Accountable Officer**

9. Audited bodies have the primary responsibility for ensuring the proper financial stewardship of public funds, compliance with relevant legislation and establishing effective arrangements for governance, propriety and regularity that enable them to successfully deliver their objectives.

**10.** The audit of the financial statements does not relieve management or the Inverclyde Integration Joint Board Audit Committee, as those charged with governance, of their responsibilities.

# **Appointed auditor**

- **11.** Our responsibilities as independent auditor are established by the 1973 Act for local government and the Code of Audit Practice (including supplementary guidance) and guided by the auditing profession's ethical guidance.
- **12.** Auditors in the public sector give an independent opinion on the financial statements and other specified information accompanying the financial statements. We also review and report on the arrangements within the audited body to manage its performance, regularity and use of resources. In doing this, we aim to support improvement and accountability.

# Audit scope and timing

# **Financial statements**

- 13. The statutory financial statements audit will be the foundation and source for the majority of the audit work necessary to support our judgements and conclusions. We also consider the wider environment and challenges facing the public sector. Our audit approach includes:
  - understanding the business of Inverciyde Integration Joint Board and the associated risks which could impact on the financial statements
  - assessing the key systems of internal control, and establishing how weaknesses in these systems could impact on the financial statements
  - identifying major transaction streams, balances and areas of estimation and understanding how Inverclyde Integration Joint Board will include these in the financial statements
  - assessing the risks of material misstatement in the financial statements
  - determining the nature, timing and extent of audit procedures necessary to provide us with sufficient audit evidence as to whether the financial statements are free of material misstatement.
- **14.** We will give an opinion on the financial statements as to:
  - whether they give a true and fair view of the financial position of the audited bodies and their expenditure and income
  - whether they have been properly prepared in accordance with relevant legislation, the applicable accounting framework and other reporting requirements.

# **Materiality**

- 15. We apply the concept of materiality in planning and performing the audit. It is used in evaluating the effect of identified misstatements on the audit, and of any uncorrected misstatements, on the financial statements and in forming our opinion in the auditor's report.
- 16. We calculate materiality at different levels as described below. The calculated materiality values for Inverclyde Integration Joint Board are set out in Exhibit 3.



# Exhibit 3 Materiality values

| Materiality level                                                                                                                                                                                                                                                                                                                                              | Amount       |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|
| <b>Planning materiality –</b> This is the calculated figure we use in assessing the overall impact of audit adjustments on the financial statements. It has been set at 1% of gross expenditure for the year ended 31 March 2018 based on the latest budget proposals for 2017/18.                                                                             | £1.5 million |
| <b>Performance materiality –</b> This acts as a trigger point. If the aggregate of errors identified during the financial statements audit exceeds performance materiality this would indicate that further audit procedures should be considered. Using our professional judgement we have calculated performance materiality at 75% of planning materiality. | £1.1million  |
| Reporting threshold (i.e. clearly trivial) – We are required to report to those charged with governance on all unadjusted misstatements in excess of the 'reporting threshold' amount. This has been calculated at 3% of planning materiality.                                                                                                                 | £45,000      |

**17.** We review and report on other information published with the financial statements including the management commentary, annual governance report and the remuneration report. Any issue identified will be reported to the Audit Committee.

# **Timetable**

**18.** To support the efficient use of resources it is critical that a financial statements timetable is agreed with us for the production of the unaudited accounts. An agreed timetable is included at <a href="Exhibit 4">Exhibit 4</a> which takes account of submission requirements and planned Audit Committee dates:

| Exhibit 4 Financial statements timetable  Key stage                                      | िं <sup>डेडेडे</sup> Date |
|------------------------------------------------------------------------------------------|---------------------------|
| Consideration of unaudited financial statements by those charged with governance         | June 2018                 |
| Latest submission date of unaudited annual accounts with complete working papers package | June 2018                 |
| Latest date for final clearance meeting with the Chief Financial Officer                 | August 2018               |
| Issue of letter of representation and proposed independent auditor's report              | September<br>2018         |
| Agreement of audited unsigned annual accounts                                            | September<br>2018         |
| Issue of Annual Audit Report including ISA 260 report to those charged with governance   | September<br>2018         |
| Independent auditor's report signed                                                      | September<br>2018         |

### Internal audit

**19.** Auditing standards require internal and external auditors to work closely together to make best use of available audit resources. We seek to rely on the work of internal audit wherever possible and as part of our planning process we carry out an assessment of the internal audit function. Internal audit is provided by Inverclyde Council.

# Adequacy of internal audit

20. Our assessment of the internal audit function concluded that it has sound documentation standards and reporting procedures in place and complies with the main requirements of the Public Sector Internal Audit Standards (PSIAS). We will consider the work of internal audit throughout the year to inform our audit processes.

## **Audit dimensions**

21. Our audit is based on four audit dimensions that frame the wider scope of public sector audit requirements as shown in Exhibit 5.





Source: Code of Audit Practice

22. The appointed auditor's annual conclusions on these four dimensions will help contribute to an overall assessment and assurance on best value.

# **Financial sustainability**

- **23.** As auditors we consider the appropriateness of the use of the going concern basis of accounting as part of the annual audit. We will also comment on the body's financial sustainability in the longer term. We define this as medium term (two to five years) and longer term (longer than five years) sustainability. We will carry out work and conclude on:
  - the effectiveness of financial planning in identifying and addressing risks to financial sustainability in the short, medium and long term
  - the appropriateness and effectiveness of arrangements in place to address any identified funding gaps

- whether Inverciyde Integration Joint Board can demonstrate the affordability and effectiveness of funding and expenditure decisions it has made.
- **24.** The first two years of the budget setting process has resulted in single year budget proposals. To provide greater assurance over the medium term funding arrangements, the Board should consider preparing a budget spanning two to three years.

# **Financial management**

**25.** Financial management is concerned with financial capacity, sound budgetary processes and whether the control environment and internal controls are operating effectively. We will review, conclude and report on:

- whether Inverclyde Integration Joint Board has arrangements in place to ensure systems of internal control are operating effectively
- whether the Board can demonstrate the effectiveness of budgetary control system in communicating accurate and timely financial performance
- how the Board has assured itself that its financial capacity and skills are appropriate
- whether the Board has established appropriate and effective arrangements for the prevention and detection of fraud and corruption.

# **Governance and transparency**

**26.** Governance and transparency is concerned with the effectiveness of scrutiny and governance arrangements, leadership and decision-making and transparent reporting of financial and performance information. We will review, conclude and report on:

- whether Inverclyde Integration Joint Board can demonstrate that the governance arrangements in place are appropriate and operating effectively (including services delivered by, or in partnership with, NHS Greater Glasgow and Clyde and Inverclyde Council).
- whether there is effective scrutiny, challenge and transparency on the decision-making and finance and performance reports.
- the quality and timeliness of financial and performance reporting.

# Value for money

**27.** Value for money refers to using resources effectively and continually improving services. We will review, conclude and report on whether Invercityde Integration Joint Board can provide evidence that it is demonstrating value for money in the use of its resources and achievement of outcomes.

# Strategic plan for the five year appointment

**28.** As part of our responsibility to report on the audit dimensions over the current audit appointment we have identified the following areas of proposed audit work (this will be subject to annual review):

# Exhibit 1 Strategic plan

| Dimension                   | 2017/18                                      | 2018/19                             | 2019/20 to 2020/21     |
|-----------------------------|----------------------------------------------|-------------------------------------|------------------------|
| Financial sustainability    | Financial planning                           |                                     |                        |
| Financial<br>management     | Financial governance and resource management |                                     |                        |
| Governance and transparency |                                              | Leadership, governance and scrutiny |                        |
| Value for money             |                                              |                                     | Operational efficiency |

# Independence and objectivity

- 29. Auditors appointed by the Accounts Commission or Auditor General must comply with the Code of Audit Practice and relevant supporting guidance. When auditing the financial statements auditors must also comply with professional standards issued by the Financial Reporting Council and those of the professional accountancy bodies. These standards impose stringent rules to ensure the independence and objectivity of auditors. Audit Scotland has in place robust arrangements to ensure compliance with these standards including an annual "fit and proper" declaration for all members of staff. The arrangements are overseen by the Director of Audit Services, who serves as Audit Scotland's Ethics Partner.
- **30.** The engagement lead for Audited Body is Brian Howarth, Assistant Director. Auditing and ethical standards require the appointed auditor Audit Scotland to communicate any relationships that may affect the independence and objectivity of audit staff. We are not aware of any such relationships pertaining to the audit of Inverclyde Integration Joint Board.

# **Quality control**

- 31. International Standard on Quality Control (UK and Ireland) 1 (ISQC1) requires that a system of quality control is established, as part of financial audit procedures, to provide reasonable assurance that professional standards and regulatory and legal requirements are being complied with and that the independent auditor's report or opinion is appropriate in the circumstances.
- 32. The foundation of our quality framework is our Audit Guide, which incorporates the application of professional auditing, quality and ethical standards and the Code of Audit Practice (and relevant supporting guidance) issued by Audit Scotland and approved by the Auditor General for Scotland. To ensure that we achieve the required quality standards Audit Scotland conducts peer reviews, internal quality reviews and is currently reviewing the arrangements for external quality reviews.
- 33. As part of our commitment to quality and continuous improvement, Audit Scotland will periodically seek your views on the quality of our service provision. We welcome feedback at any time and this may be directed to the engagement lead.

# **Adding value**

**34.** Through our audit work we aim to add value to the Audited Body. We will do this by ensuring our Annual Audit Report provides a summary of the audit work done in the year together with clear judgements and conclusions on how well the Audited Body has discharged its responsibilities and how well it has demonstrated the effectiveness of its arrangements. Where it is appropriate we will recommend actions that support continuous improvement and summarise areas of good practice identified from our audit work.

# **Inverclyde Integration Joint Board**

**Annual Audit Plan 2017/18** 

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