

## City of Edinburgh Council

External Audit Annual Plan 2019/20

March 2020







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## 1. Introduction



#### Introduction

- This document summarises the work plan for our 2019/20 external audit of the City of Edinburgh Council and the charitable trusts administered by the Council.
- 2. The core elements of our work include:
  - an audit of, and provision of a specified audit opinion, for both the Council and its group and the charitable trusts;
  - consideration and reporting on the Council's arrangements on the four audit dimensions: financial sustainability, financial management, governance and transparency, and value for money;
  - an assessment of the arrangements for the collection and publication of statutory performance information in accordance with the Accounts Commission direction;
  - provision of opinions on a number of grant claims and returns, including Whole of Government Accounts;
  - providing existing evidence and intelligence for, and participating in the shared risk assessment (SRA) process;
  - auditing and reporting on the Strategic Audit Priorities and Best Value;
  - monitoring the Council's participation in the National Fraud Initiative (NFI); and
  - any other work requested by Audit Scotland, including the contribution to performance audits (including overview reports, performance audit reports, and impact reports).

#### Audit appointment

- The Accounts Commission is an independent body 3. appointed by Scottish Ministers responsible for securing the audit of local authorities and other local government bodies. The Commission's work is governed mainly by the Local Government (Scotland) Act 1973.
- 4. Audit Scotland is an independent statutory body that provides the Accounts Commission with the services required to carry out their statutory functions, including monitoring the performance of auditors through a quality control process.
- The Accounts Commission has appointed Scott-5. Moncrieff as external auditor of the Council for the five year period 2016/17 to 2020/21. This document comprises the audit plan for 2019/20 and summarises:

- the responsibilities of Scott-Moncrieff as the external auditor:
- our audit strategy;
- our planned audit work and how we will approach it:
- our proposed audit outputs and timetable;
- background to Scott-Moncrieff and the audit management team.

#### Confirmation of independence

- International Standards on Auditing in the UK (ISAs (UK)) require us to communicate on a timely basis all facts and matters that may have a bearing on our independence.
- 7. We confirm that we comply with the Financial Reporting Council's (FRC) Ethical Standards. In our professional judgement, the audit process is independent and our objectivity has not been compromised in any way.
- 8. We set out in Appendix 2 our assessment and confirmation of independence. Our assessment includes consideration of:
  - Provision of non-audit services to the Council's group components; and
  - Relationships between Scott-Moncrieff and the Council, its elected members and senior management that may reasonably be thought to bear on our objectivity and independence.

#### Adding value through the audit

- All of our clients quite rightly demand of us a positive contribution to meeting their ever-changing business needs. Our aim is to add value to the Council through our external audit work by being constructive and forward looking, by identifying areas of improvement and by recommending and encouraging good practice. In this way we aim to help the Council promote improved standards of governance, better management and decision making and more effective use of resources.
- 10. As part of our 2018/19 audit we added value to the Council and Audit Scotland in a range of ways, including:

#### Regular contact with the Council

11. We invest senior time to ensure that we keep up to date with significant issues and share that knowledge across our team. Examples include:



- Our Engagement Partner and Director hold quarterly meetings with the Chief Executive and the Executive Director of Resources;
- We hold regular catch ups with the Head of Finance (Section 95 Officer);
- We meet with the Chief Internal Auditor on a regular basis.
- We hold discussions with the Council's finance team, in advance of the preparation of the annual accounts, to consider the applicable accounting treatment of balances and transactions. In 2018/19 this included working with the finance team to identify ways to streamline the annual accounts.

#### **Training and development**

- We supported the Council Finance Team to deliver training on understanding the financial statements by providing training materials and examples of scrutiny questions for elected members.
- We host Non-Executive Director forums which elected members have attended.

#### Providing assurance to the Council and Audit Scotland

- We met the deadlines set out in Audit Scotland's annual planning guidance in respect of the delivery of audit plans, independent auditor reports and annual reports.
- We have worked alongside Audit Scotland's correspondence team to respond to queries received on the Council.

#### Feedback

Any comments you may have on the service we provide, the quality of our work and our reports would be greatly appreciated at any time. Comments can be reported directly to any member of your audit team.

#### Openness and transparency

This plan will be published on Audit Scotland's website www.audit-scotland.gov.uk.



# 2. Respective responsibilities of the auditor and the Council



#### Respective responsibilities of the auditor and the Council

## Auditor responsibilities Code of Audit Practice

14. The Code of Audit Practice (the Code) outlines the responsibilities of external auditors appointed by the Accounts Commission and it is a condition of our appointment that we follow it.

#### Our responsibilities

- 15. Auditor responsibilities are derived from statute, the Code, International Standards on Auditing (UK) (ISAs (UK)), professional requirements and best practice and cover their responsibilities when auditing financial statements and when discharging their wider scope responsibilities (paragraph 17). These are to:
  - undertake statutory duties, and comply with professional engagement and ethical standards
  - provide an opinion on audited bodies' financial statements
  - review and report on, as appropriate, other information such as annual governance statements, management commentaries and remuneration reports
  - notify the Controller of Audit when circumstances indicate that a statutory report may be required
  - demonstrate compliance with the wider public audit scope by reviewing and providing judgements and conclusions on the audited hodies':
    - effectiveness of performance management arrangements in driving economy, efficiency and effectiveness in the use of public money and assets
    - suitability and effectiveness of corporate governance arrangements
    - financial position and arrangements for securing financial sustainability
- 16. Weaknesses or risks identified by auditors are only those which have come to their attention during their normal audit work in accordance with the Code, and may not be all that exist. Communication by auditors of matters arising from the audit of the financial statements or of risks or weaknesses does not absolve management from its responsibility to address the issues raised and to maintain an adequate system of control.

### Exhibit 1: Audit dimensions of wider scope public audit

Financial sustainability
Financial sustainability
Iooks forward to the
medium (2-5 years) and
longer term (more than 5
years) to consider whether
the body is planning
effectively to continue to
deliver its services or the
way in which they

should be delivered.

## Financial management Financial management is concerned with financial

concerned with financial capacity, sound budgetary processes and whether the control environment and internal controls are operating effectively.

#### Governance and Value for money

Value for money is concerned with using resources effectively and continually improving services.

Governance and transparency is concerned with the effectiveness of scrutiny and governance arrangements, leadership and decision-making and transparent reporting of financial and performance information.

#### Wider scope audit work

- 17. The special accountabilities that attach to the conduct of public business, and the use of public money, mean that public sector audits must be planned and undertaken from a wider perspective than in the private sector. This means providing assurance, not only on the financial statements, but providing audit judgements and conclusions on the appropriateness, effectiveness and impact of corporate governance and performance management arrangements and financial sustainability.
- 18. The Code sets out four audit dimensions that frame the wider scope audit work into identifiable audit areas. These are summarised in Exhibit 1.
- 19. Our assessment takes into account the size, nature and risks of the organisation. Taking these factors into consideration, we have concluded that application of the full wider scope is appropriate at the Council.



#### **Best Value**

- 20. The Accounts Commission agreed the overall framework for a new approach to auditing Best Value in June 2016. This framework introduced a five year approach to auditing Best Value, which was used by auditors as part of the 2016/17 audits. 2019/20 represents year four of the Best Value audit plan in each council.
- 21. A key feature of this framework is that it integrates Best Value into the wider scope audit work, which will influence audit planning and reporting. Best Value will be assessed comprehensively over the five year audit appointment, both through the ongoing annual audit work, and also through discrete packages of work to look at specific areas. Conclusions and judgements will be reported through:
  - The Annual Report on the Audit
  - An annual assurance and risks report that the Controller of Audit will provide to the Commission that will highlight findings from across all 32 councils
  - A Best Value Assurance Report (BVAR) for each council that will be considered by the Accounts Commission at least once in a five year period.
- 22. The Council has been selected for a BVAR in 2019/20 which will be reported to the Accounts Commission in August 2020. Further detail has been included in Section 5.

#### Strategic audit priorities for local government audits

- 23. The Accounts Commission has set the following five strategic Audit Priorities that it expects auditors to consider in all work across local government1:
  - Having clear priorities with a focus on outcomes, supported by effective long term planning (governance and transparency).
  - The strategic appraisal of options to reshape services in line with priorities. This should consider good practice, innovation and collaborative working with partners (financial sustainability).
  - Ensuring that members and officers have the right knowledge, skills and support to design, develop and deliver effective services in the future (financial sustainability).
  - Empowering local communities and involving them in the design and delivery of local services

- and planning for their local area (governance and transparency).
- Reporting the organisation's performance in a way that enhances accountability to citizens and communities, helping them contribute better to the delivery of improved outcomes (value for money).
- 24. Our consideration of these priorities will be integrated into our 2019/20 audit work. The extent to which we will report on these will be dependent on the findings of our work as it relates to the four dimensions referred to above and is considered in section 5 of this plan.

#### **Statutory performance information**

- 25. The Accounts Commission has a statutory responsibility to define the performance information that councils must publish to allow citizens to gauge their performance comparatively. This responsibility links with the Commission's Best Value audit responsibilities. In turn, councils have their own responsibilities, under their Best Value duty, to report performance to the public. The Commission's strategy has been to join up these different elements and emphasising its support of a local government-led approach to fulfilling this responsibility, rather than prescribing performance information to be reported by councils, as it did in the past. It has done this primarily by supporting the development by councils of the Local Government Benchmarking Framework (LGBF) and encouraging councils to develop their approaches to public performance reporting.
- 26. In December 2018, the Commission published the 2018 SPI Direction for the three years starting from April 2019. This requires councils to report on the following:
  - Performance in improving local public services provided by the council and progress against agreed desired outcomes
  - Own assessment and independent audit assessments of how it is performing against its duty of Best Value, and how it plans to improve these assessments
  - How it has engaged with and responded to its diverse communities.
- 27. As external auditors we are required to satisfy ourselves that the Council has made effective and appropriate arrangements for ensuring compliance

<sup>&</sup>lt;sup>1</sup> Areas noted in () relate to the corresponding wider scope audit dimension



- with the Commissions direction on statutory performance indicators.
- 28. One of the Accounts Commission's Strategic Audit Priorities is 'reporting the council's performance in a way that enhances accountability to citizens and communities, helping them contribute better to the delivery of improved outcomes'. We will consider this priority alongside our work on the statutory performance information and the Council's overall public performance reporting arrangements.

#### **Council responsibilities**

29. The Council has primary responsibility for ensuring the proper financial stewardship of public funds, compliance with relevant legislation and establishing effective arrangements for governance, propriety and regularity that enable them to successfully deliver their objectives. The Council's responsibilities are summarised in Exhibit 2.

#### Exhibit 2 - Council responsibilities

#### Area Council responsibilities

**Financial statements:** Annual accounts containing financial statements and other related reports should be prepared.

The Council has responsibility for:

- preparing financial statements which give a true and fair view of their financial position and their expenditure and income, in accordance with the applicable financial reporting framework and relevant legislation;
- maintaining accounting records and working papers that have been prepared to an acceptable professional standard and that support their financial statements and related reports disclosures;
- maintaining proper accounting records; and
- preparing and publishing, along with their financial statements, an annual governance statement, management commentary (or equivalent) and a remuneration report that are consistent with the disclosures made in the financial statements.

**Financial sustainability:** Financial sustainability looks forward to the medium and longer term to consider whether the organisation is planning effectively to continue to fulfil its functions in an affordable and sustainable manner.

The Council is responsible for putting in place proper arrangements to ensure the financial position is soundly based having regard to:

- Such financial monitoring and reporting arrangements as may be specified;
- Compliance with any statutory financial requirements and achievement of financial targets;
- Balances and reserves, including strategies about levels and their future use;
- How the organisation plans to deal with uncertainty in the medium and long term; and
- The impact of planned future policies and foreseeable developments on the financial position.



#### Area Council responsibilities

**Financial management:** Financial management is concerned with financial capacity, sound budgetary processes and whether the control environment and internal controls are operating effectively.

The Council is responsible for ensuring that financial affairs are conducted in a proper manner. Management are responsible, with the oversight of those charged with governance, to communicate relevant information to users about the entity and its financial performance.

The Council is responsible for developing and implementing effective systems of internal control as well as financial, operational and compliance controls. These systems should support the achievement of their objectives and safeguard and secure value for money from the public funds at its disposal.

It is the Council's responsibility for establishing arrangements to prevent and detect fraud, error and irregularities, bribery and corruption and also to ensure that its affairs are managed in accordance with proper standards of conduct by putting proper arrangements in place.

**Governance and transparency:** Governance and transparency is concerned with the effectiveness of scrutiny and governance arrangements, leadership and decision making, and transparent reporting of financial and performance information.

The Council is responsible for establishing arrangements to ensure the proper conduct of their affairs including the legality of activities and transactions, and for monitoring the adequacy and effectiveness of these arrangements. Those charged with governance should be involved in monitoring these arrangements.

**Value for money:** Value for money is concerned with the appropriate use of resources and ensuring continual improvement of services delivered.

The Council has a specific responsibility to ensure that arrangements have been made to secure best value. They are responsible for ensuring that these matters are given due priority and resources, and that proper procedures are established and operate satisfactorily.

**Best Value:** Best value is continuous improvement in the performance of the authority's functions.

The Council has a statutory duty, under the Local Government (Scotland) Act 1973 and associated statutory guidance, to make arrangements to secure best value through the continuous improvement in the performance of their functions. In securing best value, local authorities must maintain a balance of quality and cost considerations and have regard, among other things, to economy, efficiency and effectiveness (or 'value for money') and the need to meet equal opportunity requirements and contribute to the achievement of sustainable development.

The Council also has to prepare and publish performance information in accordance with directions issued by the Accounts Commission.



# 3. Audit strategy



#### **Audit strategy**

#### Risk-based audit approach

30. We follow a risk-based approach to audit planning that reflects our overall assessment of the relevant risks that apply to the Council. This ensures that our audit focuses on the areas of highest risk. Our audit planning is based on:

Discussions with senior officers

Our understanding of the sector and its key priorities and risks

Attending & observing the Governance, Risk and Best Value Committee

Guidance from Audit Scotland

Discussions with Audit Scotland and other public sector auditors

Discussions with internal audit and reviews of their plans and reports

Review of the Council's corporate strategies and plans

Review of the Council's corporate risk register

Consideration of the work of other inspection bodies

Consideration of any relevant selfevaluation activity by the Council

**Participation in the Shared Risk Assessment process** 

31. Planning is a continuous process and our audit plans are therefore updated during the course of our audit to take account of developments as they arise.

#### Communications with those charged with governance

32. Auditing standards require us to make certain communications throughout the audit to those charged with governance. We have agreed with the Council that these communications will be through the Governance, Risk and Best Value Committee (GRBV).

#### Professional standards and guidance

33. We perform our audit of the financial statements in accordance with International Standards on Auditing (UK) (ISAs (UK)), the International Standard on Quality Control 1 (UK), Ethical Standards, and applicable Practice Notes and other guidance issued by the Financial Reporting Council (FRC).

#### Partnership working

34. We will coordinate our work with Audit Scotland, internal audit, other external auditors and relevant scrutiny bodies, recognising the increasing integration of service delivery and partnership working within the public sector.

#### Shared risk assessment and joint scrutiny planning

- 35. A key aspect of the Scottish Government's scrutiny agenda is to better co-ordinate and streamline scrutiny and achieve greater effectiveness, while at the same time protecting the independence of scrutiny bodies. The Scottish Government requested that the Accounts Commission take on the role of facilitating and co-ordinating scrutiny.
- 36. A local area network (LAN) has been established for each council in Scotland. The LAN brings together local scrutiny representatives, including external audit, to share information and intelligence on an ongoing basis and to carry out a shared risk assessment (SRA).
- 37. Following a review of the SRA, an Operational Subgroup has been established to provide greater focus on coordinating and reporting on scrutiny at a national level. The Sub-group is now responsible for producing, updating and reporting on the National Scrutiny Plans (NSP) which is published on Audit Scotland's website. The results of discussions between the LAN will feed into and inform the NSP.



#### **Audit Scotland**

- 38. Although we are independent of Audit Scotland and are responsible for forming our own views and opinions, we do work closely with them throughout the audit. This helps, for example, to identify common priorities and risks, treat consistently any issues arising that impact on a number of audited bodies, and further develop an efficient and effective approach to public audit. We share information about identified risks, good practices and barriers to improvement so that lessons to be learnt and knowledge of what works can be disseminated to all relevant bodies.
- 39. Audit Scotland undertakes national performance audits on issues affecting the public sector. We will review the Council's arrangements for taking action on any issues reported in the national performance reports which may have a local impact. We also consider the extent to which the Council uses the national performance reports as a means to help improve performance at the local level.
- 40. During the year we may also be required to provide information to Audit Scotland to support the national performance audits or provide information to support the assessment of the impact of specified published performance audit reports.

#### Correspondence

- 41. People or organisations write to Audit Scotland because they have concerns about an issue within a public body that falls under the remit of the Auditor General for Scotland or the Accounts Commission. An issue of concern may be something such as a breakdown in financial management or governance arrangements.
- 42. The key factor in determining whether Audit Scotland examines an issue is the relevance of the issue to Audit Scotland's role and functions. Audit Scotland and appointed auditors will make this judgement using their professional and technical knowledge. They will also take into consideration the costs of carrying out such work to ensure that they use resources efficiently.

#### Internal audit

43. We are committed to avoiding duplication of audit effort and ensuring an efficient use of the Council's

total audit resource. We will consider the findings of the work of internal audit within our audit process and look to minimise duplication of effort, to ensure the total audit resource to the Council is used efficiently and effectively.

#### Co-ordinated and integrated approach to audit

44. The Code of Audit Practice notes the following:

"Coordinated and integrated - It is important that auditors coordinate their work with internal audit, Audit Scotland, other external auditors and relevant scrutiny bodies to recognise the increasing integration of service delivery and partnership working within the public sector. This would help secure value for money by removing unnecessary duplication and also provide a clear programme of scrutiny activity for audited bodies. It should be noted that audits undertaken in compliance with ISAs (UK) do not allow direct assistance from internal audit."

- 45. Over the course of our audit appointment we will work with internal audit to provide a co-ordinated and integrated audit resource.
- 46. In 2019/20 we intend to supplement the work of internal audit by reviewing the following area:

Risk management – a detailed review of the policies and processes in place, and the approach taken for risk identification, risk analysis and risk mitigation. Given internal audit's involvement in the risk management process, we are delivering the work to ensure independent assurance is obtained over the arrangements in place.

47. Whilst we are working with internal audit, we do not obtain direct assistance from them.



# 4. Annual accounts – City of Edinburgh Council



#### **Annual accounts**

#### Introduction

Audited bodies' annual accounts are an essential 48. part of accounting for their stewardship of the resources made available to them and their financial performance in the use of those resources. This section sets out our approach to the audit of the Council and its group annual accounts.

#### Approach to audit of the annual accounts

Our opinion on the annual accounts will be based

#### Risk-based audit planning

50. We focus our work on the areas of highest risk. As part of our planning process we prepare a risk assessment highlighting the audit risk relating to each of the key systems on which the annual accounts will be based.

#### An audit of key systems and internal controls

- 51. We evaluate the key accounting systems and internal controls and determine whether they are adequate to prevent material misstatements in the annual accounts.
- 52. The systems we review and the nature of the work we perform will be based on the initial risk assessment. We examine and test compliance with best practice and the Council's own policies and procedures.
- 53. We take cognisance of any relevant internal audit reviews of systems and controls.
- 54. We update the risk assessment following our evaluation of systems and controls which ensures that we continue to focus attention on the areas of highest risk.

#### A final audit of the annual accounts

- During our final audit we will test and review the 55. material amounts and disclosures in the annual accounts. The extent of testing will be based on our risk assessment.
- Our final audit will seek to provide reasonable 56. assurance that the annual accounts are free from material misstatement and comply with the Code of Practice on Local Authority Accounting in the United Kingdom 2019/20 (the CIPFA Code).

#### **Group audit**

- 57. The Council has a complex group which requires consolidation of a range of subsidiaries, associates and joint ventures. Appendix 3 sets out the Council's group structure.
- In addition to the Council, we deem the following 58. subsidiaries to be significant in the context of the group audit:
  - CEC Holdings; and
  - Transport for Edinburgh.
- 59. To support our audit work on the Council's group accounts, we seek to place reliance on the work of the auditors to these bodies. As Scott-Moncrieff is the appointed auditor to these bodies, we will liaise with the audit engagement teams in order to confirm that their programme of work is adequate for our purposes.
- 60. We will report the following matters in our annual report on the audit:
  - Deficiencies in the system of internal control or instances of fraud which the component auditors identify; and
  - Limitations on the group audit, for example, where our access to information may have been restricted.
- 61. As part of our audit we will perform analytical procedures at the group level. We will review the consolidation entries made within the group accounts and confirm those entries back to audited financial statements. We will ensure accounting policies of group bodies are consistent with the Council parent and that appropriate consolidation adjustments are made where necessary. This will include consideration of the impact of IFRS 16, which is applicable to all group bodies in the current financial year, but not the Council.

#### Independent auditor's report

- 62. Our opinion on whether the financial statements give a true and fair view of the financial position and the income and expenditure will be set out in our independent auditor's report which will be included in the annual accounts.
- 63. We also provide an opinion on the audited part of the remuneration report, annual governance statement and management commentary.



#### **Materiality**

- 64. Materiality is an expression of the relative significance of a matter in the context of the financial statements as a whole. A matter is material if its omission or misstatement would reasonably influence the decisions of an addressee of the auditor's report. The assessment of what is material is a matter of professional judgement over both the amount and the nature of the misstatement. We review our assessment of materiality throughout our audit.
- 65. Our initial assessment of materiality is set out in the table below. Our assessment of materiality is set with reference to gross expenditure<sup>2</sup>. We consider this to be the principal consideration for the users of the annual accounts when assessing the performance of the Council and its group. We will continue to review our assessment of materiality during the course of the audit.

Group materiality	Council materiality	
£million	£million	
22.3	20.3	

- 66. Performance materiality is the working level of materiality used throughout the audit. We use performance materiality to determine the nature, timing and extent of audit procedures carried out. We perform audit procedures on all transactions, or groups of transactions, and balances that exceed our performance materiality. This means that we perform a greater level of testing on the areas deemed to be at significant risk of material misstatement.
- 67. Performance materiality is set at a value less than overall materiality for the financial statements as a whole to reduce to an appropriately low level the probability that the aggregate of the uncorrected and undetected misstatements exceeds overall materiality. Using our professional judgement, we have calculated performance materiality at approximately 75% of overall materiality.

Group performance	Council performance
materiality	materiality
£million	£million
16.725	15.225

<sup>2</sup> Our assessment of materiality equates to approximately 1% of the group

and Council's 2018/19 gross expenditure as disclosed in the 2018/19

audited annual accounts.

- 68. We will also report any misstatements identified through our audit that fall into one of the following categories:
  - All material corrected misstatements;
  - Uncorrected misstatements with a value in excess of £250,000; and
  - Other misstatements below £250,000 that we believe warrant reporting on qualitative grounds.

#### Key audit risks in the financial statements

69. Auditing standards require that we inform the GRBV of our assessment of the risk of material misstatement in the annual accounts. We have set out our initial assessment below, including how the scope of our audit responds to those risks. We will provide an update to the GRBV if our assessment changes significantly during the audit.

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#### Exhibit 3 – Key audit risks in the annual accounts

#### Management override

In any organisation, there exists a risk that management has the ability to process transactions or make adjustments to the financial records outside the normal financial control processes. Such issues could lead to a material misstatement in the financial statements. This is treated as a presumed risk area in accordance with ISA (UK) 240 - The auditor's responsibilities relating to fraud in an audit of financial statements.



In response to this risk we will review the Council's accounting records and obtain evidence to ensure that any significant transactions outside the normal course of business are valid and accounted for correctly. We will adopt data analytics techniques to review and test aspects of this key audit risk. We will review the key accounting estimates, judgements and decisions made by management. This will include, for example, depreciation and amortisation rates and asset valuations.

#### Revenue recognition

Under ISA (UK) 240- The auditor's responsibilities relating to fraud in an audit of financial statements there is a presumed risk of fraud in relation to revenue recognition. The presumption is that the Council could adopt accounting policies or recognise revenue transactions in such a way as to lead to a material misstatement in the reported financial position.



We have identified that for council tax income, non-domestic rates, housing rents and non-ring fenced government grants, the risk of revenue recognition can be rebutted due to a lack of incentive and opportunity to manipulate transactions of this nature. We have concluded, however, the risk of fraud in relation to revenue recognition is present in all other revenue streams. We will evaluate each material revenue stream, including the controls over revenue accounting. We will conduct substantive testing on all material revenue streams to confirm revenue has been recognised appropriately and in line with accounting policies.

#### Risk of fraud in the recognition of expenditure

In 2016, the Public Audit Forum issued Practice Note 10 "The Audit of Public Sector Financial Statements" which applies to the audit of public sector financial statements for periods commencing after June 2016. This Practice Note recognises that most public sector bodies are net spending bodies and notes that there is an increased risk of material misstatement due to improper recognition of expenditure.



72. In response to this risk we will evaluate the significant expenditure streams at the Council and review the controls in place over accounting for expenditure. We will consider the Council's key areas of expenditure and obtain evidence that the expenditure was recorded in line with appropriate accounting policies and the policies have been applied consistently across the year.



#### Asset valuation and additions

The Council's revised general fund capital budget for 2019/20 is £289million. As at period 8, the Council was reporting a projected outturn of £263million. The housing revenue account capital budget for 2019/20 is £109million. As at period 8, the Council was reporting a projected outturn of £101million.

The Council carries out a rolling programme of revaluations that ensures all property, plant and equipment required to be measured at fair value is revalued at least every five years. As we concluded in our 2018/19 Annual Audit Report, significant efforts were committed to developing valuation arrangements in 2018/19, however further improvements are required.

There is a risk of material misstatement to the annual accounts relating to the recognition of capital expenditure and asset valuations.



- 73. We will review additions to ensure they are accounted for in line with accounting policies and are recognised at an appropriate value in line with accounting standards. In addition we will review expenditure on repairs and maintenance to ensure they are categorised correctly.
- 74. We will consider the competence, capability and objectiveness of the external valuer in line with ISA (UK) 500 *Audit Evidence*. We will review the valuation report and consider the assumptions used by the external valuer against external sources of evidence. In addition to this we will consider the scope of the external valuer's work and the information provided to the external valuer for completeness. We will ensure that all key assumptions and estimates over the valuation of property, plant and equipment are formally reviewed on an annual basis to ensure these remain appropriate.
- 75. We will challenge management's formal assessment of impairment to ensure assets are not materially misstated in the annual accounts.

#### Pension assumptions

An actuarial estimate of the pension fund asset/liability is calculated on an annual basis under IAS 19 and on a triennial funding basis by an independent firm of actuaries with specialist knowledge and experience. The estimates are based on the most up to date membership data held by the pension fund and have regard to local factors such as mortality rates and expected pay rises with other assumptions around inflation when calculating the liabilities. There is a risk that the assumptions used are not appropriate.



76. We will review the controls in place to ensure that the data provided from the pension fund to the actuary is complete and accurate. We will review the reasonableness of the assumptions used in the calculation against other local government pension fund actuaries and other observable data. We will agree the disclosures in the financial statements to information provided by the actuary.

#### Other risk factors

77. Further to the identification of significant audit risks, we have also identified risk factors which could potentially result in a material misstatement to the

annual accounts. We do not propose, at this stage, to undertake specific audit procedures in response to these perceived risks. We will continue to



monitor these areas during the year and adapt our audit approach as necessary.

#### Significant trading operations

- 78. Local authorities have a duty under section 10 of the Local Government in Scotland Act 2003 to operate their significant trading operations so that income is not less than expenditure over each three year period.
- 79. The Council's Edinburgh Catering Services Other Catering trading operation has previously failed to breakeven over a three year period. The Council has put in place a number of measures addressing the profitability of the service going forward.
- 80. As part of our audit we will review and report on whether the trading operation has met the statutory target to breakeven over a three year period. Should the trading operation fail to meet this target we will report this matter in our independent auditor's report.

#### Common good

- 81. Local Authorities are required to administer common good funds under section 15 of the Local Government (Scotland) Act 1994. The purpose of common good funds is to provide benefit to the population of the area either through the disbursement of funds, securing assets for on-going use for the population or contributing to specific local projects/initiatives.
- 82. Part 8 of the Community Empowerment Act (Scotland) 2015 came into force on 27 June 2018. This places a statutory duty on local authorities to establish, maintain and publish a register of all property held by them for the common good. Local people must be consulted on the register, to make sure nothing has been left out. Local authorities are also required to publish their proposals and consult community bodies before disposing of or changing the use of common good assets.
- 83. In July 2018, the Scottish Government, following consultation in 2017, issued statutory guidance for local authorities on how they should carry out these new legal duties. The guidance identifies that local authorities should 'aim to publish the first version of its common good register as soon as practicable after the initial twelve week consultation period has closed, and in any case, within six months of the end of the consultation.'
- 84. The Council's consultation on the common good register closed on 31 December 2018. During the 2018/19 audit we reviewed the steps taken by the

Council to update the register during the period and noted that significant progress had been made. The first draft of the register was presented to the Finance and Resources Committee in September 2019. We will consider the draft register and any associated impact on the common good annual accounts during our 2019/20 audit.



# 5. Wider scope



#### Introduction

- 85. As described in section 2, the Code frames a significant part of our audit responsibilities in terms of four wider scope audit dimensions. As part of our annual audit we consider and report against these four dimensions:
  - financial sustainability
  - financial management
  - governance and transparency; and
  - value for money.

#### Audit of Best Value

- The Accounts Commission agreed a new approach to auditing Best Value in June 2016. A key feature of the new approach is that it integrates best value planning and reporting into the wider scope annual audit. The Council's approach to best value will be assessed both as part of our annual wider scope work, but also through a phased focus on aspects of best value across our five year audit appointment.
- 87. At least once in a five year period, the Accounts Commission will consider a Best Value Assurance Report (BVAR) on how effectively the Council is responding to the statutory duty of best value. The BVAR will be jointly prepared with an Audit Scotland team and will draw on the conclusions we have reached across our appointment.
- 88. The Council has been selected for a BVAR in 2019/20 which will be reported to the Accounts Commission in August 2020. The scope of our work reflects our commitment to taking a proportionate and riskbased approach, which is bespoke to each Council. Our proposed work is influenced by the Accounts Commission's strategic priorities, our external audit work over the last three years and the statutory guidance relating to Best Value.

Based on our audit work, we will report an overall judgement on the pace, depth and continuity of improvement at City of Edinburgh Council over the last four years, since the Council's last Best Value progress report. Within our 2019/20 Annual Audit Report, we will include the key conclusions from the published report and the Council's response.

#### Consideration of National Risks

- Our planned audit work against the four dimensions is risk based and proportionate. Our initial assessment builds upon our work in prior years to develop an understanding of the Council's key priorities and risks. In 2019/20, Audit Scotland has also identified the following wider scope risks, which we will consider during our audit as they relate to the Council:
  - Fraud and corruption in respect of the procurement function; and
  - EU withdrawal
- Exhibit 4 summarises the significant risk in relation 91. to our wider scope audit responsibilities that we have identified at this stage of our audit planning. This relates to financial sustainability.
- 92. We have not, at this stage, identified any significant risks in relation to the other dimensions. Audit planning however is a continuous process and we will report any identified significant risks, as they relate to the four dimensions, in our annual audit report. Exhibit 5 summarises our audit work in respect of each dimension.



#### Exhibit 4 – Wider scope significant risk

#### Financial sustainability

During our 2018/19 audit, we noted that the Council has a well-developed and responsive Medium-Term Revenue Funding Framework.

In October 2019, the Finance and Resources Committee considered an update on the development of an evolving fouryear change strategy, with a specific focus on the budget-setting approach for 2020/21. This report identified a requirement to deliver at least £86.7m of recurring annual savings beyond those previously approved, with £36m of these required in 2020/21.

Extensive work has been undertaken to develop necessary savings proposals to bridge the gap between expenditure and available funding over the next three years, aligned to the three underpinning themes of the Change Strategy.

In February 2020, the Finance and Resource Committee considered the proposed savings which, if all approved, would allow the Council to set a balanced three-year budget. The achievement of these savings presents a significant financial challenge to the Council.



93. During our audit we will continue to review whether the Council has appropriate arrangements in place to develop its medium to long term financial plans. Our work will include an assessment of progress made in developing financially sustainable plans that continue to support the delivery of the Council's statutory functions and strategic objectives.



#### Exhibit 5 - Our audit approach to the wider scope audit dimensions



#### Financial sustainability

Financial sustainability looks forward to the medium and longer term to consider whether the organisation's planning processes support the future delivery of services.

#### Consideration

#### We have concluded in prior years that we are satisfied that the Council has a well-developed Medium Term Revenue Funding Framework and a clear understanding of future pressures and the impact on the medium term financial position.

The Council has, however, identified a significant savings gap for the period to 2021-23. In addition, financial risks such as demand pressures on health and social care, and the impact of EU withdrawal place additional uncertainty on the Council's future budgets.

#### Our audit approach

During our 2019/2020 audit we will update our assessment of the Council's financial standing. This will involve a review of the arrangements in place for developing short, medium and long term financially sustainable plans that continue to support the delivery of the Council's statutory functions and strategic objectives. Our work will also consider the adequacy of the Council's preparations and scenario planning for the impact of EU withdrawal.



#### Financial management

Financial management is concerned with financial capacity, sound budgetary processes and whether the control environment and internal controls are operating effectively.

#### Consideration

#### The Council's Finance and Resources Committee receives quarterly financial performance reporting, including risk assessed updates on the achievement of planned savings. The reports are referred to the GRBV Committee for full scrutiny.

In the most recent projections, the Council forecasts a balanced overall position. Achievement of this position is subject to on-going management of service pressures and risks for the remainder of the year. Service overspends of £13.8million in 2019/20 have been off-set by non-recurring savings elsewhere and the implication of this will need to be considered as part of future budgets.

The approved budget for 2019/20 was predicated on the delivery of £29.2million of directorate-specific and corporate finance savings. As of the end of December

#### Our audit approach

During our 2019/20 audit we will review, conclude and report on the following:

- How the Council has assured itself that its financial capacity and skills are appropriate;
- Whether the Council can demonstrate the effectiveness of its budgetary control system in communicating accurate and timely performance;
- Whether the Council has arrangements in place to ensure systems of internal control are operating effectively;
- Whether the Council has established appropriate and effective arrangements for the prevention and detection of fraud and



#### Consideration

2019, 92% of savings by value were on target to be delivered.

Leaders of public bodies have a responsibility to embed effective standards for countering fraud and corruption in their organisations<sup>3</sup>. In 2019/20, Audit Scotland has identified fraud and corruption in respect of the procurement function as a particular area of risk and audit focus.

The National Fraud Initiative (NFI) is a counter fraud exercise co-ordinated by Audit Scotland working together with a range of Scottish public bodies, external auditors and overseen by the Cabinet Office for the UK as a whole to identify fraud and error. The most recent NFI exercise commenced in 2018 and as part of our 2019/20 audit we will continue to monitor the Council's participation and progress in the NFI.

- corruption, with particular focus on fraud and corruption in the procurement function; and
- The Council's participation and progress in the National Fraud Initiative. In February 2020, we completed and submitted to Audit Scotland, a questionnaire on the Council's participation in the NFI. The information provided will be used in Audit Scotland's next NFI report due to be published in summer 2020.



#### Governance and transparency

Governance and transparency is concerned with the effectiveness of scrutiny and governance arrangements, leadership and decision making, and transparent reporting of financial and performance information.

#### Consideration

In 2018/19, we concluded that the Council has appropriate governance arrangements in place but has identified areas for refinement.

In June 2019, the Council reviewed its political management arrangements. As a result, the Council's political management arrangements have been modified from 1 August 2019. Executive committee remits have been rebalanced and the former Corporate Policy and Strategy Committee given a stronger corporate, crosscutting role with a refreshed membership including all executive committee convenors.

During the 2018/19 audit, it became clear that the arrangements for sharing sensitive information between some Councillors and the leadership team require to be reviewed.

In 2018/19, we raised concerns regarding the significant number of overdue findings from internal audit reports and late management responses to draft internal audits. Progress has been made during 2019/20 to address these.

#### Our audit approach

Our audit approach

We will continue to review the Council's local code of governance and the extent to which it complies with current guidance: *Delivering good governance in local government: framework (2016)*. We will monitor whether the changes introduced in 2019/20 adequately address the issues previously identified and support effective governance.

We will continue to consider whether the information provided to committees is sufficient for members to assess the impact of decisions on resources and performance. This will include an assessment of the review of arrangements for sharing sensitive information and any changes made as a result of the review being undertaken.

We will continue to monitor the progress of the city deal, including the implications for the Council's medium term financial plan, and arrangements to monitor the impact on outcomes.

As part of our best value work we will consider key aspects of the Council's governance arrangements including the

<sup>3</sup> https://www.cipfa.org/policy-and-guidance/reports/code-of-practice-on-managing-the-risk-of-fraud-and-corruption



Council's vision and leadership including the approach to developing the Council Business Plan and 2050 Edinburgh City Vision; standards of conduct and behaviour of members and officers; and how the Council delivers services with partners.

In addition, in collaboration with internal audit we will perform a detailed review of the risk management policies and procedures in place and the approach taken for risk identification, risk analysis and risk mitigation.



#### Value for money

Value for money is concerned with the appropriate use of resources and ensuring continual improvement of services delivered.

#### **Consideration**

The Council has developed a robust Performance Framework to monitor progress against the Business Plan 2017/2022. In 2018/19, we found evidence that elected members provide appropriate scrutiny and challenge to reported performance outcomes.

As part of our best value work in 2017/18, we identified the Council's approach to improvement as a focus of our best value work. We noted that the Council demonstrates good self-awareness, particularly around areas that require improvement.

Public performance reporting is a fundamental requirement of best value. We reported in 2018/19 that the Council appropriately reports its public performance in line with the Local Government Benchmarking Framework and that the 2018/19 Annual Performance Report represents an honest and balanced view of the 2018/19 performance of the Council.

The Council demonstrated improvements in performance in 2018/19 in several areas including delayed discharge levels and the number of families and young people living in temporary, bed and breakfast accommodation.

We noted in 2018/19 however that certain performance indicators in waste management, adult social care services and homelessness remained poor and significant improvements were required, including the pace of change in implementing such improvements.

#### Our audit approach

We will seek evidence that outcomes are improving and that the pace of improvement is managed in line with resources. We will analyse the Council's performance with respect of the Local Government Benchmarking Framework and will assess the Council's compliance with Accounts Commission's 2018 direction on public performance reporting.

Our review of performance will include consideration of how effectively the Council has identified improvement priorities, and how self-aware the Council is in understanding its relative performance and improvement needs.

We will continue to monitor the progress in performance of the waste, roads and building standards services, including progress against improvement plans. We will consider the impact that improvement plans have had on service performance and user satisfaction with the services.

As part of our best value work we will consider how the Council ensures sustainable development is considered and embedded in all of its activities. We will review the Council's self-assessment and continuous improvement arrangements and undertake an overall assessment of outcomes and performance management.



# 6. Annual accounts -Charitable trusts administered by the City of Edinburgh Council



#### **Annual accounts**

- The Charities Accounts (Scotland) Regulations 2006 outline the accounting and auditing requirements for charitable bodies. The Regulations require an auditor to prepare a report to the charity trustees where an audit is required by any other enactment. The Council's charitable funds are covered by the requirements of section 106 of the Local Government (Scotland) Act 1973 and consequently require a full audit. Each registered charitable trust has required a full audit since 2013/14.
- 95. Over the last few years, the Council has rationalised the number of charitable trusts down from over a hundred to six as at 31 March 2019. In 2011/12, 28 charities were consolidated into one new charity, the Edinburgh Education Trust.

#### Charitable Trust Funds (as at 31 March 2019)

- Jean F. Watson (SC018971)
- Edinburgh Education Trust (SC042754)
- Nelson Halls Trust (SC018946)
- City of Edinburgh Council Charitable Funds (Boyd Anderson) (SC025067)
- Lauriston Castle Trust (SC020737)
- The Royal Scots (The Royal Regiment) Monument Trust Fund (SC018945)

#### Key audit risks in the financial statements

96. We have identified the following specific significant audit risk areas to be considered during our audit this year:

#### Exhibit 6 – Key audit risks in the annual accounts

#### Management override

In any organisation, there exists a risk that management has the ability to process transactions or make adjustments to the financial records outside the normal financial control processes. Such issues could lead to a material misstatement in the financial statements. This is treated as a presumed risk area in accordance with ISA (UK) 240 - The auditor's responsibilities relating to fraud in an audit of financial statements.



97. In response to this risk we will review the Trusts' accounting records and obtain evidence to ensure that any significant transactions outside the normal course of business were valid and accounted for correctly. We will review the key accounting estimates, judgements and decisions made by management.

OSCR has granted consent to wind up this Trust and this will be progressed once construction works at the Lagganlia Outdoor Centre have been completed.

<sup>&</sup>lt;sup>4</sup> The Usher Hall Conservation Trust was removed from the Charity Register on 23 March 2018. In respect of the City of Edinburgh Council Charitable Trust (Boyd Anderson),



#### **Revenue recognition**

Under ISA (UK) 240- *The auditor's responsibilities relating to fraud in an audit of financial statements* there is a presumed risk of fraud in relation to revenue recognition. The presumption is that the Trusts could adopt accounting policies or recognise revenue transactions in such a way as to lead to a material misstatement in the reported financial position.



98. We will evaluate each type of revenue transaction and review the controls in place over revenue accounting. We will consider the Trusts' key revenue transactions and streams and carry out testing to confirm that the Trusts' revenue recognition policy is appropriate and has been applied consistently throughout the year and accounted for correctly.

#### Lauriston Castle Trust external valuation

An external revaluation of the collection commenced in 2016 but has yet to be completed. The 2018/19 financial statements reflected the valuation as at the previous reporting date (31 March 2018). The charitable trusts' accounting policy on heritable property states that such properties are included in the financial statements at a revalued amount where this is available. The notes to the financial statements detail that the previous valuation of Lauriston Castle was carried out in 1997.

There is a risk that the result of this valuation is incorrectly accounted for in the 2019/20 financial statements.



99. In response to this risk we will review the outcome of the valuation exercise and ensure the results have been correctly accounted for in the 2019/20 financial statements.

#### Winding up of trusts

In January 2018, a paper was presented to the Council's Finance and Resources Committee seeking approval for the formal winding up of the City of Edinburgh Council Charitable Funds (Boyd Anderson) and the transfer of the remaining assets to the Lagganlia Outdoor Learning Centre. Consent to wind up this charitable trust was received from the OSCR in December 2017.

In the 2018/19 financial statements, the Trustees prepared the financial statements for the City of Edinburgh Council Charitable Funds (Boyd Anderson) adopting a break-up basis of accounting as they considered that it was not a going concern. Our opinion was not modified in respect of this matter.

There is a risk that this Fund is not accounted for and disclosed correctly in the financial statements.



100. We will review the disclosures and accounting transactions in the financial statements to ensure compliance with the Charities SORP (FRS 102) and applicable accounting standards.

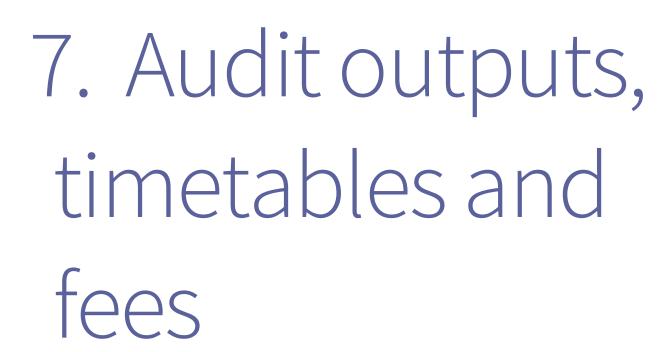


#### **Materiality**

- Materiality is an expression of the relative significance of a matter in the context of the financial statements as a whole. A matter is material if its omission or misstatement would reasonably influence the decisions of an addressee of the auditor's report. The assessment of what is material is a matter of professional judgement over both the amount and the nature of the misstatement. We review our assessment of materiality throughout our
- Performance materiality is the working level of materiality used throughout the audit. We use performance materiality to determine the nature, timing and extent of audit procedures carried out. We perform audit procedures on all transactions, or groups of transactions, and balances that exceed our performance materiality. This means that we perform a greater level of testing on the areas deemed to be at significant risk of material misstatement.
- 103. Performance materiality is set at a value less than overall materiality for the financial statements as a whole to reduce to an appropriately low level the probability that the aggregate of the uncorrected and undetected misstatements exceed overall materiality.
- Our assessment of materiality for each charitable trust is set with reference to a range of benchmarks, including income and gross assets. We consider these to be the principal considerations for the users of the financial statements when assessing the financial performance of each charitable trust fund.
- 105. The table below sets out our initial assessment of materiality and performance materiality for the six charitable trust funds:

	Materiality £	Performance materiality £
Lauriston Castle	140,900	105,675
Jean F. Watson	128,640	96,480
Edinburgh Education Trust	20,500	15,375
Nelson Halls	4,980	3,735
City of Edinburgh Council Charitable Trust (Boyd Anderson)	2,180	1,635
Royal Scots Monument Trust	700	525

- We will also report any misstatements identified 106. through our audit that fall into one of the following categories:
  - All material corrected misstatements;
  - Uncorrected misstatements with a value in excess of 5% of the overall materiality figure; and
  - Other misstatements below the 5% threshold that we believe warrant reporting on qualitative grounds.





#### Audit outputs, timetable and fees

This section of our plan provides details of our audit outputs, timetable and proposed audit fees for the audit of the Council and the charitable trusts.

Audit output	Format	Description	Target month
External audit plan	Report	This report sets out the scope of our audit for 2019/20.	March 2020
Interim Management Report	Report	This report will summarise our interim work on accounting systems.	August 2020
Independent Auditor's Report	Report	This report will contain our opinion on the financial statements, the audited part of the remuneration report, annual governance statement and management commentary.	September 2020
Annual Report to the Council and the Controller of Audit	Report	At the conclusion of each year's audit we issue an annual report setting out the nature and extent of our audit work for the year and summarise our opinions, conclusions and the significant issues arising from our work. This report pulls together all of our work under the Code of Audit Practice.	September 2020
Report to those charged with governance relating to the charitable trusts	Report	We will issue an ISA 260 report addressed to the trustees summarising our opinions, conclusions and the significant issues arising from our work.	September 2020
Whole of government accounts	Assurance Statement	This statement will contain our opinion on whether the consolidation pack is consistent with the Council's audited financial statements.	September 2020

#### **Audit outputs**

- 107. Prior to submitting our outputs, we will discuss all issues with management to confirm factual accuracy and agree a draft action plan where appropriate.
- 108. The action plans within the reports will include prioritised recommendations, responsible officers and implementation dates. We will review progress against the action plans on a regular basis.

#### **Audit fee**

109. Audit Scotland sets an expected fee for each audit carried out under appointment that assumes the body has sound governance arrangements in place, has been operating effectively throughout the year, prepares comprehensive and accurate draft accounts and meets the agreed timetable for audit. The expected fee is reviewed by Audit Scotland each year and adjusted if necessary based on auditors'

- experience, new requirements, or significant changes to the audited body.
- 110. As auditors we negotiate a fee with the audited body during the planning process. The fee may be varied above the expected fee level to reflect the circumstances and local risks within the body.
- 111. For 2019/20 the expected fee for the Council is £582,020. We propose setting the 2019/20 audit fee above the expected fee level for the following area. Audit work in this area is over and above what is factored into the expected audit fee (as described above).



Over the course of our audit appointment to City of Edinburgh Council we intend to work with internal audit to provide a co-ordinated and integrated audit resource. For 2019/20 we will work with internal audit on the following review:

Risk management: £34,188

112. The total proposed fee for the Council for 2019/20 is as follows:

	2019/20 £	2018/19 £
Auditor remuneration	347,828	347,300
Pooled costs	30,690	29,720
Performance audit and best value	218,730	216,930
Audit support costs	18,960	19,240
Total fee	£616,208	£613,190⁵

113. We will take account of the risk exposure of the Council and the management assurances in place. We assume receipt of high quality draft working papers at the outset of our on-site final audit visit. If the draft accounts and papers are late, or agreed management assurances are unavailable, we reserve the right to charge an additional fee for additional audit work. An additional fee will be required in relation to any other significant exercises not within our planned audit activity.

#### Audit fee - Charitable Trust Funds

114. The audit fee in the table above does not include the cost of auditing charitable trust funds. We propose setting the audit fee for the audit of the charitable trusts at £8,000.

115. A summary timetable, including audit outputs, is set out as follows:

DEC 19 - FEB 20		Planning meetings with senior officers from the Council
MAR 20		Presentation of External Audit Plan to the GRBV committee
MAR - JUN 20		Interim audit including a review of accounting systems and wider scope audit dimensions.
JUL - SEP 20		Presentation of our report on the interim audit to the GRBV committee.
		Accounts presented for audit and final audit visit begins. Grant claim audit work including WGA
SEP – NOV 20	ė	Presentation of our Annual Report on the Audit to the GRBV committee. Grant claim audit work including

housing benefit subsidy claim.

Audit timetable

<sup>&</sup>lt;sup>5</sup> For 2018/19 the expected fee for the Council was £572,390. Additional audit work of £40,800 was included in the 2018/19 Annual Audit Plan.



# 8. Appendices



#### **Appendix 1: Scott-Moncrieff**

Scott-Moncrieff is one of Scotland's leading firms of auditors and business advisers. We are part of the fast-growing Cogital Group, giving us a both a UK-wide presence and international reach in 190 offices with 6,500 staff. Cogital Group is an innovator, investor and early adopter of technologies that provide continuous improvement to the service we provide to our clients.

We have been external auditors within the public sector for at least fifty years. We provide a comprehensive range of services to clients across the public sector, including NHS bodies, local authorities, central government bodies and FE colleges. We also provide services to charities, schools, as well as private and public limited companies.

Edinburgh	Glasgow	Inverness
Exchange Place 3 Semple Street Edinburgh EH3 8BL	25 Bothwell Street Glasgow G2 6NL	10 Ardross Street Inverness IV3 5NS
(0131) 473 3500	(0141) 567 4500	(01463) 701 940

#### Your audit management team



**Nick Bennett Audit Partner** nick.bennett@scott-moncrieff.com

Nick has over 30 years' experience of public sector auditing and has been heavily involved in developing public sector accounting standards. Nick's experience and expertise is acknowledged both by clients and by other professionals involved right across the public sector.



Karen Jones **Director** karen.jones@scott-moncrieff.com

Karen is one of our directors responsible for the audit of our Audit Scotland external audit appointments. She has considerable experience in planning and delivering audits, producing management reports and liaising with senior officers.





**Paul Kelly Director** paul.kelly@scott-moncrieff.com

Paul leads the delivery of computer audit services and has significant experience of delivering a range of services including network infrastructure and security reviews and determining compliance with the requirements of the information security standard, BS7799.



**Matthew Swann Associate Director** matthew.swann@scott-moncrieff.com

Matthew has over 10 years of experience delivering audit services to public sector bodies. He will lead the delivery of our audit of best value and liaise with internal audit to provide a co-ordinated and integrated approach to audit services.



Georgina Philp **Audit Manager** georgina.philp@scott-moncrieff.com Georgina is a manager within our Public Sector Practice and has over 7 years of experience delivering public sector audits.



Mitch Collins **BTC Manager** mitch.collins@scott-moncrieff.com Mitch supports Paul in the delivery of computer audit services to the Council, including the provision of data analytic services.





Nicola MacKenzie

#### **Assistant Manager**

nicola.mackenzie@scott-moncrieff.com

Nicola has over 5 years' public sector external audit experience. She has delivered external audit services to a range of public sector bodies.



#### **Appendix 2: Confirmation of independence**

International Standard on Auditing (UK) 260 "Communication with those charged with governance" requires us to communicate on a timely basis all facts and matters that may have a bearing on our independence.

The FRC's Ethical Standard stipulates that where an auditor undertakes non audit work, appropriate safeguards must be applied to reduce or eliminate any threats to independence. Scott-Moncrieff provides taxation services and accounting services to the following bodies;

- **CEC Holdings group**
- Transport for Edinburgh group
- **CEC Recovery Ltd**
- LPFE Ltd
- LPFI Ltd
- **Energy for Edinburgh**
- Telford NHT 2011 LLP
- Edinburgh Living MMR LLP

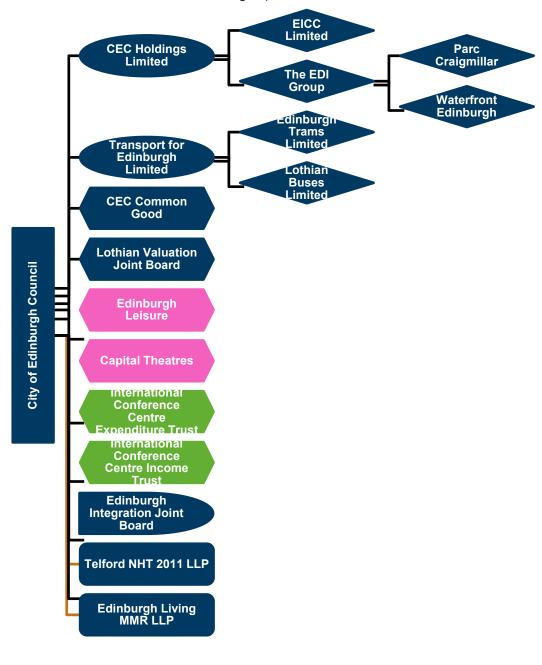
All tax services are provided by independent partners and staff who have no involvement in the audit of those financial statements. The approximate value of non-audit services provided is £34,000.

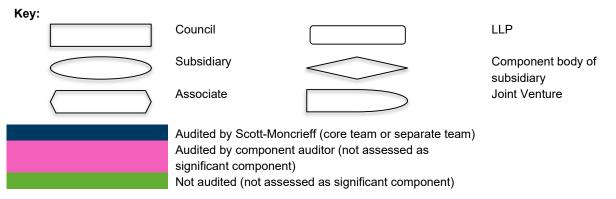
We confirm that we comply with FRC's Ethical Standards. In our professional judgement, the audit process is independent and our objectivity has not been compromised in any way. In particular, there are and have been no relationships between Scott-Moncrieff and the Council and its elected members and senior management that may reasonably be thought to bear on our objectivity and independence.



#### Appendix 3: Group financial statements

The exhibit below sets out the structure of the Council's group:





Note: Only larger components for each subsidiary have been disclosed in the diagram above.



### Appendix 4: Grant claims and returns to be audited in 2019/20

Grant claim/return	Indicative certification date
Education maintenance allowance	31 July 2020
Whole of Government Accounts	28 September 2020
Non domestic rate income return	9 October 2020
Housing benefit subsidy claim	30 November 2020



#### Appendix 5: Statement of understanding

#### Introduction

The purpose of this statement of understanding is to clarify the terms of our appointment and the key responsibilities of the Council and Scott-Moncrieff.

#### Annual report and accounts

We will require the annual accounts and supporting working papers for audit by the agreed date specified in the audit timetable. It is assumed that the relevant Council staff will have adequate time available to deal with audit queries and will be available up to the expected time of completion of the audit. We will issue a financial statements strategy in advance of our final audit visit which sets out our expectations in terms of audit deliverables. This document helps to ensure we can work together effectively to deliver an efficient and effective audit.

#### Scope of audit

As auditors we will take reasonable steps to plan and carry out the audit so as to meet the objectives and comply with the requirements of the Code of Audit Practice. Audit work will be planned and performed on the basis of our assessment of audit risks, so as to obtain such information and explanations as are considered necessary to provide sufficient evidence to meet the requirements of the Code of Audit Practice.

As auditors we do not act as a substitute for the Council's responsibility to establish proper arrangements to ensure that public business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for and used economically, efficiently and effectively.

As part of our normal audit procedures, we will ask you to provide written confirmation of certain oral representations which we have received from the Council during the course of the audit on matters having a material effect on the annual accounts. This will take place by means of a letter of representation, which will require to be signed by the Head of Finance (s95 officer).

#### Internal audit

It is the responsibility of the Council to establish adequate internal audit arrangements. The audit fee is agreed on the basis that an effective internal audit function exists. We will liaise with internal audit to ensure an efficient audit process.

#### Fraud and irregularity

In order to discharge our responsibilities regarding fraud and irregularity we require any fraud or irregularity issues to be reported to us as they arise. In particular we require to be notified of all frauds which:

- Involve the misappropriation or theft of assets or cash which are facilitated by weaknesses in internal control
- Are over £5,000

We also require a historic record of instances of fraud or irregularity to be maintained and a summary to be made available to us after each year end.

#### **Anti-money laundering**

The Money Laundering, Terrorist Financing and Transfer of Funds (Information on the Payer) Regulations 2017 impose an obligation on the Auditor General to inform the National Crime Agency (NCA) if she knows or suspects that any person has engaged in money laundering or terrorist financing. Audit Scotland has extended this responsibility to the Accounts Commission in respect of local government.

We require the Council to notify us on a timely basis of any suspected instances of money laundering so that we can inform Audit Scotland who will determine the necessary course of action.

#### **Ethics**

We are bound by the ethical guidelines of our professional body, the Institute of Chartered Accountants in England and Wales.

#### **Fees**

We base our agreed fee upon the assumption that all of the required information for the audit is available within the agreed timetable. If the information is not available within the timetable we reserve the right to charge a fee for the additional time spent by our staff. The fee will depend upon the level of skill and responsibility of the staff involved. The indicative financial statements strategy referred to above is a key means for us to clarify our expectations in terms of quality, quantity and extent of working papers and supporting documentation.

#### Service

If at any time you would like to discuss with us how our service to you could be improved or if you are dissatisfied with the service you are receiving please let us know by contacting Nick Bennett. If you are not satisfied, you should contact our Ethics Partner, Bernadette Higgins. In the event of you not being satisfied by our response, you



may also wish to bring the matter to the attention of the Institute of Chartered Accountants in England and Wales.

We undertake to look at any complaint carefully and promptly and to do all we can to explain the position to you.

#### **Reports**

During the course of the audit we will produce reports detailing the results and conclusions from our work. Any recommendations arising from our audit work will be included in an action plan. Management are responsible for providing responses, including target dates for implementation and details of the responsible officer.

#### Agreement of terms

We shall be grateful if the GRBV would consider and note this statement of understanding. If the contents are not in accordance with your understanding of our terms of appointment, please let us know.

