

# Loch Lomond and The Trossachs National Park Authority

Financial year ended 31 March 2021

Prepared for the Accountable Officer and the Auditor General for Scotland

Final External Audit Report - 27 October 2021



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# Your key Grant Thornton team members are:

### **John Boyd**

Audit Director
T 0141 223 0899
E john.p.boyd@uk.qt.com

# **Rachel King**

Audit In-Charge

T 0131 223 0873

E Rachel.x.king@uk.gt.com

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The contents of this report relate only to the matters which have come to our attention, which we believe need to be reported to you as part of our external audit process. It is not a comprehensive record of all the relevant matters, which may be subject to change, and in particular we cannot be held responsible to you for reporting all of the risks which may affect Loch Lomond and The Trossachs National Park Authority or all weaknesses in your internal controls. This report has been prepared solely for your benefit and Audit Scotland (under the Audit Scotland Code of Practice 2016). We do not accept any responsibility for any loss occasioned to any third party acting, or refraining from acting on the basis of the content of this report, as this report was not prepared for, nor intended for, any other purpose.

# Key messages

This is our final report to the Accountable Officer and the Auditor General For Scotland and concludes our audit on the financial year ended 31 We re-calculated our materiality based on the March 2021. We have issued an unmodified audit opinion on the annual report and accounts, including an unmodified opinion on regularity and the Remuneration Report. We thank management for all their assistance during the audit process.

## 03 Other audit matters

Our final report summarises a number of other audit matters, including:

- We have concluded that LLTNPA meets the definition of a going concern, reflecting on FRC Practice Note 10 considerations.
- The accounts contain areas of estimation and judgement. Significant estimates relate to the valuation of property, plant and equipment and defined benefit pension liabilities. Other areas of estimation include depreciation and accruals and deferred income. Our testing over these did not identify any indication or management bias.
- We set out our roles and responsibilities on fraud. During the course of our work we did not identify fraud and/or material error.

We identified one adjusted misstatement to the draft accounts as well as a number of disclosure adjustments. These are detailed in Appendix 1 and not considered material to the accounts.

# 01 Materiality

unaudited annual report and accounts. The benchmark of 2% of gross expenditure remained the same. This resulted in:

- Materiality of £200,785 and a performance materiality (75% of materiality) of £150,589.
- All audit adjustments above £10,000 were reported to management and captured in this report.
- Lower materiality of banding on Staff Remuneration Report (being £1,000)

# 04 Wider Scope Audit

In accordance with the Code we determined that Loch Lomond and The Trossachs National Park Authority ("LLTNPA") meet the definition of a smaller body. This is based on LLTNPA's income and expenditure transactions and balances held being relatively smaller than other public bodies and the financial statements are considered less complex.

In accordance with the Code we have concluded in this report on your governance statement and LLTNPA's financial sustainability arrangements. During our audit we did not identify any further areas of wider scope risk.

# 02 Financial statement audit risks

At planning, in accordance with the ISAs (UK) and FRC Practice Note 10 we have identified the following significant financial statement audit risks:

- Management override of controls (ISA) UK 240)
- Risk of fraud in revenue (cut-off) (ISA UK 240)
- Risk of fraud in expenditure (cut-off) (FRC PN10)
- Risk of misstatement of defined benefit pension scheme liabilities
- Risk of misstatement in the valuation of property, plant and equipment

We have no matters to bring to your attention arising from our work over these significant audit risks.

# 05 Our Audit Fee

Our audit fee, set out in our audit plan, of £13.400 was our final audit fee. There were no non-audit services (fees) during the year and we did not need to vary our agreed fee.

# Introduction

#### Scope of our audit work

This report is a summary of our findings from our external audit work for the financial year ended 31 March 2021 at LLTNPA. The scope of our audit was set out in our External Audit Plan communicated to the Audit and Risk Committee on the 9 March 2021 and finalised and submitted to LLTNPA on the 31 March 2021.

The main elements of our audit work in 2020/21 have been:

- An audit of LLTNPA's annual report and accounts for the financial year ended 31 March 2021; and
- Consideration financial sustainability and the Governance Statement, as required under the smaller body classification, within the Audit Scotland Code of Practice (2016).

Our work has been undertaken in accordance with International Standards of Auditing (ISAs) (UK) and the Code.

This report is addressed to the Accountable Officer and the Auditor General for Scotland and will be published on Audit Scotland's website <a href="https://www.audit-scotland.gov.uk">www.audit-scotland.gov.uk</a> in due course.

## Responsibilities

LLTNPA is responsible for preparing an annual report and accounts which show a true and fair view and that are in accordance with the accounts direction from Scottish Ministers. LLTNPA is also responsible for establishing appropriate and effective arrangements for governance, propriety and regularity that enable it to successfully deliver its objectives.

The recommendations or risks identified in this report are only those that have come to our attention during our normal audit work and may not be all that exist. Communication in this report of matters arising from the audit or of risks or weaknesses does not absolve management from its responsibility to address the issues raised and to maintain an adequate system of control.

# Adding value through our audit work

We aim to add value to LLTNPA throughout our audit work. In delivering our audit we use a dedicated public sector audit team. This ensures our team have a comprehensive understanding of LLTNPA and the wider public sector to focus on key areas of risk relevant to your financial statements.

As a result of the social distancing and travel restrictions implemented in response to the Covid-19 pandemic our audit work was delivered remotely. We continue to share recommended practices with management, where relevant, and contribute to wider discussions at the Audit and Risk Committee during the year.

# Audit of the annual report and accounts

# Key messages and judgements

We have issued an unmodified audit opinion on the annual report and accounts.

There was one adjustment to the primary financial statements. There were no unadjusted differences to the financial statements. We raised a number of minor disclosure adjustments identified from our review of the annual report and accounts. We do not consider these to be material. Further details are provided in Appendix 1.

We would like to thank management for all their assistance during the year in ensuring the delivery of the audit, to the timescales agreed at the start of the financial year.

## Our audit opinion

For the financial year ended 31 March 2021 we have issued an unmodified opinion on the annual report and accounts. As reported in the independent auditor's report:

- the financial statements give a true and fair view and were properly prepared in accordance with the financial reporting framework
- expenditure and income were regular and in accordance with applicable enactments and guidance
- the audited part of the remuneration and staff report, performance report and governance statement were all consistent with the financial statements and properly prepared in accordance with the relevant legislation and directions made by Scottish Ministers.

## The audit process

In accordance with our annual external audit plan, our audit work commenced in June 2021. We received the draft primary financial statements in line with our agreed timetable. There was one audit adjustments to the draft primary financial statements in relation to an error in the recognition of debtors. There were no unadjusted differences to the draft financial statements. We also identified a number of disclosure adjustments in respect of the draft financial statements. A full listing of disclosure misstatements is detailed in Appendix 1. We do not consider these to be material to the financial statements.

# Materiality

The concept of materiality is fundamental to the preparation of the financial statements and the audit process and applies not only to the monetary misstatements but also to disclosure requirements and adherence to acceptable accounting practice and applicable law. Our audit approach was set out in our audit plan communicated to the Audit and Risk Committee on the 9 March 2021 and finalised and submitted 31 March 2021. We updated our audit materiality to reflect the 2020/21 draft financial statements. It is set at £200,785, representing 2% of gross expenditure. Performance materiality was set at £150,589), representing 75% of our calculated materiality. We report to management any difference identified over £10,000 (Being 5% of overall materiality).

We applied a lower materiality threshold for Directors Remuneration disclosures within the Remuneration and Staff Report to ensure that remuneration has been disclosed within the appropriate bandings (being £1,000).

### Responding to significant financial statement risks

Significant risks are defined by ISAs (UK) as risks that, in the judgement of the auditor, require special audit consideration. In identifying risks, audit teams consider the nature of the risk, the potential magnitude of misstatement, and its likelihood. Significant risks are those risks that have a higher risk of material misstatement.

This section provides commentary on the significant audit risks communicated in the Audit Plan.

#### **Risks identified in our Audit Plan**

## Management override of controls

As set out in ISA 240 there is a presumed risk that management override of controls is present in all entities. This risk area includes the potential for management to use their judgement to influence the financial statements as well as the potential to override LLTNPA's controls for specific transactions.

We consider those key judgements that are most susceptible to significant audit risk of management override are those over expenditure recognition. These are areas where management has the potential to influence the financial statement through estimate and judgement. This includes manual journals as well as critical judgements or estimates.

## Commentary

- We considered the design of controls in place over key accounting estimates and judgements through performance of walkthrough procedures.
- We reviewed accounting estimates for management bias / indication of fraud that could result in material misstatement. This included review of estimates as at 31 March 2021 and retrospective review of those estimates as at 31 March 2020. This included valuation of property, plant and equipment, defined benefit pension scheme liabilities, depreciation and accruals and deferred income.
- Journals testing including:
  - Assessment of the design of controls in place over journal entries, including journal preparation, authorisation and processing onto the financial ledger;
  - Risk assessment of the journals population to identify large or unusual journal entries, such as those that are not incurred in the normal course of business, or those entries that may be indicative of fraud or error that could result in material misstatement. We tested these journals to ensure they are appropriate and suitably recorded in the financial ledger;
  - Target testing of transactions around the financial year end, reviewing large journals and those which appear unusual to understand the rationale for the transaction.

#### Conclusion

Through our audit procedures performed we found that there was no evidence of management override in our testing of transactions tested. We identified opportunities to enhance controls around authorisation of journals, when working remotely and management are establishing processes in place around these. Our audit testing did not identify any issues. We did not identify indication of fraud or inappropriate management bias in accounting estimates that could result in a material misstatement.

# Risk of fraud in revenue recognition (occurrence)

Auditing standards require us to consider the risk of fraud in Revenue. This is considered a presumed risk in all entities. LLTNPA receives Grant in aid funding through resource allocations direct from the Scottish Government. The risk of management manipulation and fraud is therefore limited. We focus our significant risk of material misstatement on the LLTNPAs material revenue streams being planning fee income (2019/20: £182,391) and programme and project income (2019/20: £830,777). Our testing includes a specific focus on year end cut-off arrangements, where it may be advantageous for management to show an enhanced/different financial position in the context of reporting inyear to Scottish Government and the need to achieve the financial targets set. We therefore our testing on the occurrence of revenue recognised at year end including existence of receivables at the year end.

## Commentary

- We performed walkthroughs of the controls and procedures over planning fee income, programme income and project income.
- For these income streams, substantive testing over income recognised in the final two months of the year where there is an inherently higher susceptibility of fraudulent recognition
- Sample testing of receivable balances held at 31 March 2021 through agreeing balances held to invoices and/or other supporting records.
- Reviewed Management's assessment of bad debts through ensuring consistent with underlying records and based on assessment of outstanding debt and forecast recovery including key assumptions supporting the provider accrued income.
- Performed income cut-off procedures and substantive testing over pre and post year end balances, over non GIA funding income streams.

#### Conclusion

Through our audit procedures performed we did not identify any exceptions in our year end cut-off testing of income. We identified one adjustment in relation to calculation of debtors but found this to be a unique error rather than indicative of management bias (appendix 1) We did not identify any further exceptions in the occurrence and accuracy of receivables balances at year end and are satisfied that income is free from material misstatement. Through our substantive procedures and sample testing we did not identify any income which was not in accordance with the nature of the LLTNPA (regularity testing).

# Risk of fraud in expenditure recognition (completeness)

As set out in Practice note 10 (revised) which applies to public sector entities we consider there to be an inherent risk of fraud in expenditure recognition. As payroll expenditure is well forecast and agreeable to underlying payroll systems, there is less opportunity for the risk of misstatement in this expenditure stream. In addition, depreciation and impairment are funded through agreed forecast Scottish Government funding and therefore less incentive to manipulate. We therefore focus on non-pay expenditure including programme expenditure, project expenditure and other operating costs. We consider the risk to be particularly prevalent around the year end and therefore focus our testing on cut-off of these expenditure streams ensuring the completeness of expenditure.

Our testing includes a specific focus on year end cut-off arrangements, where it may be advantageous for management to show an enhanced/different financial position in the context of reporting in-year to Scottish Government and the need to achieve the financial targets set.

### Commentary

- We performed walkthroughs of the controls and procedures over non-pay expenditure streams including programme expenditure, project expenditure and other operating costs;
- Substantive testing of expenditure throughout the year to confirm its occurrence and accuracy of recording;
- Focused substantive testing of non-pay expenditure recognised post year end to identify if there is any potential understatement to address the risk of cut-off; and
- Review of accruals and payables, where material, around the year end to consider if there is any indication of understatement or overstatement of balances held through consideration of accounting estimates.

#### Conclusion

Through our audit procedures performed we did not identify any exceptions in our year end cut-off testing of expenditure. We did not identify any exceptions in the completeness and accuracy of accruals or payables balances at year end.

Through our substantive procedures and sample testing we did not identify any expenditure which was not in accordance with the nature of the LLTNPA (regularity testing).

# IAS 19 Defined Benefit Pension Liabilities (valuation)

LLTNPA participates in the Strathclyde Pension Fund, a local government pension scheme (LGPS). The scheme is a defined benefit pension scheme and in accordance with IAS 19: Pensions, LLTNPA is required to recognise its share of the scheme assets and liabilities on the statement of financial position. As at 31 March 2020 the Authority had pension fund liabilities of £2.9 million. Hymans Robertson UK LLP provide an annual IAS 19 actuarial valuation of the Authority's net liabilities in the pension scheme. There are a number of assumptions contained within the return on scheme assets; mortality rates; and, future salary projections. Given the material value of the scheme liabilities and the level of estimation in the valuation, there is an inherent risk that the defined benefit pension scheme liability could be materially misstated within the financial statements.

#### Commentary

- From year end planning review our risk focused predominantly around the key assumptions used in the actuarial valuation, where there was an increased risk of material misstatement.
- We performed walkthroughs of the controls and procedures over the valuation of defined benefit pension liabilities, including Management oversight of the valuation;
- We considered the work of the actuary (Hymans Robertson UK LLP), including the assumptions applied, using the work performed by PricewaterhouseCoopers (PwC) (commissioned on behalf of Audit Scotland to review actuarial assumptions proposed by LGPS actuaries), as well as local audit assessment.
- We obtained assurances from Audit Scotland as Auditors of the Pension Fund over the information supplied to the actuary in relation to the LLTNPA, including assets held and membership data, and confirm joint assurances in respect of employer and employee contributions in the year.
- We performed substantive analytical procedures in the year over the pension fund movements, investigating any deviations from audit expectation.
- We reviewed the accounting entries and disclosures made within LLTNPA's financial statements in relation to IAS 19.

#### Conclusion

valuation, including: discount rate; future return on scheme assets; mortality rates; and, future salary projections. Given the material value of the scheme liabilities

Through our audit procedures performed we did not identify any exceptions in our review and testing over IAS 19 defined benefit pension liabilities recognised in the financial statements. Through our audit procedures performed we did not identify any exceptions in our review and testing over IAS 19 defined benefit pension liabilities recognised in the financial statements. Through our audit procedures performed we did not identify any exceptions in our review and testing over IAS 19 defined benefit pension liabilities recognised in the financial statements. Through our audit procedures performed we did not identify any exceptions in our review and testing over IAS 19 defined benefit pension liabilities recognised in the financial statements. Through our audit procedures performed we did not identify any exceptions in our review and testing over IAS 19 defined benefit pension liabilities recognised in the financial statements. Through over IAS 19 defined benefit pension liabilities recognised in the financial statements.

The IAS 19 defined benefit valuation represents a material liability within the financial statements (2021: £6.276 million). The valuation is subject to significant estimation and thus sensitive to movements in underlying assumptions. While we recognise that Management utilise Hymans Robertson to provide actuarial expertise in determining actuarial valuation, there is an opportunity to enhance the processes and controls around the valuation to enable Management greater oversight of the estimates made and assurances around the accuracy of the calculation. In particular, assurances from the actuary around the controls in place at the actuary to ensure data used in the valuation is complete and accurate and controls in place at the actuary to ensure underlying calculations are correct.

Action Plan Recommendation 1.

# Property, plant and equipment (valuation)

As at 31 March 2020, the authority held property, plant and equipment of over £10.3 million. Assets of short useful economic lives (such as furniture and fittings and IT hardware) are held at depreciated historic cost as a proxy for current value. This approach is consistent with the FReM and given valuations are less subjective, not considered to be of significant risk of material misstatement.

Land and buildings (including leasehold buildings) are held at their current value. Management, using professionally qualified valuers, is required to make material judgements and estimation techniques to calculate the valuation of land and buildings as at 31 March 2021. Given the subjectivity and complexity surrounding valuations there is an inherent risk of material misstatement within the accounts. In particular, the impact of Covid-19 may increase the level of uncertainty that can be applied to valuations.

### Commentary

- We performed walkthroughs of the controls and procedures over the valuation of property, plant and equipment;
- We considered the work of the valuer (Ryden LLP), including the assumptions applied, and underlying data used to undertake the valuation;
- We compared the valuation undertaken as at 31 March 2021 against our auditor estimate using BCIS rates and challenged the valuer where the valuation was outside our expected range;
- We performed sample testing of asset valuations to confirm that these were appropriately classified and were based on appropriate data sources and underlying valuation assumptions.
- We reviewed the accounting entries and disclosures made within LLTNPA's financial statements in relation to valuation movements.

#### Conclusion

valuers, is required to make material judgements and estimation techniques to calculate the valuation of land and buildings as at 31 March 2021. Given the subjectivity and complexity surrounding valuations there is an inherent risk and testing over property, plant and equipment valuations recognised in the financial statements. The valuers initial valuation report included an inclusion of material valuation uncertainty surrounding the valuations. However, following subsequent audit challenge this was removed from the final report.

During 2020/21 Management engaged a professional valuation of all land and building. The most significant valuation movement during 2020/21 was the increase in value of the Gateway Centre. This was driven by a change in valuation basis from market based valuation to depreciated replacement cost reflecting a change in use and condition of the premises during the year. Following challenge of Management and the valuer we are satisfied the valuation basis is appropriate.

# Significant estimates and judgements

LLTNPA's annual report and accounts contain areas of estimation and judgement. Two areas of significant estimation is in relation to IAS 19 defined benefit pension liabilities and the valuation of property, plant and equipment. There were two further other material estimates in relation to the depreciation of property, plant and equipment assets and accruals and deferred income. This has been confirmed by Management and confirmed in our audit testing including review of disclosures.

| judgement or estimate                               | Summary of management's approach  | Audit Comments  | Assessment |
|---|---|---|------------|
| IAS 19 Defined<br>benefit<br>pension<br>liabilities | LLTNPA engage Hymans Robertson UK LLP provide an annual IAS 19 actuarial valuation of the Authority's net liabilities in the pension scheme. There are a number of assumptions contained within the valuation, including: discount rate; future return on scheme assets; mortality rates; and, future salary projections. These key assumptions are discussed with the actuary to inform the report. These are predominantly informed by the actuaries recommended assumptions.  The Finance Manager reviews the draft actuarial valuation. The output is also reviewed by the Director of Corporate Services as part of accounts production process to ensure appropriate and any significant movements or unusual entries discussed with the actuary, | As noted in our Response to significant risk section, using the work of PwC we reviewed the key assumptions underpinning the actuarial valuation. We are satisfied that the assumptions adopted were appropriate for LLTNPA and that those applied were considered reasonable i.e. within our acceptable tolerances.  We did not identify any indication of management bias in the underlying assumptions applied in the estimate and found that Management have disclosed the key sensitivities surrounding these in the draft financial statements. |            |

| judgement or estimate                                | Summary of management's approach   | Audit Comments   | Assessment |
|--|--|--|------------|
| Valuation of property, plant and equipment (land and | Management commissioned an independent valuation of all land and buildings held as at 31 March 2021. The valuer was instructed to conduct the valuation in accordance with the FReM and RICS guidance.   | We have reviewed the assumptions underpinning the valuation of land and buildings and are satisfied that these are reasonable and consistent with our audit expectation based on BCIS rates and other knowledge.   | •          |
| buildings)   | Management provide the valuer with supporting information, including carrying amount and details of the assets held to ensure completeness of the valuation.   | The 2020/21 valuation includes the valuation of the Gateway Centre held. This had previously been held on a market based valuation. However, due to the previous tenant vacating the premises and the removal of internal structures and fixings  Management and the valuer have concluded the asset is a visitor centre and considered a specialised property held at depreciated replacement cost. This increases the value of the building as the replacement cost is higher than market based valuation. We have challenged management and the valuer over the |            |
|  | Key assumptions are discussed with Management to ensure appropriate (including use of land / buildings and valuation basis). These are predominantly around the asset classification, condition and use.   |  |            |
|  | The draft valuation report is reviewed by LLTNPA finance team and there is follow up and challenge of the valuer where large or unusual movements are identified in the carrying value of assets. The valuation is then subject to further scrutiny through the LLTNPA Management Team as part of the accounts production process. |  |            |

#### **Assessment**

- Dark Purple We disagree with the estimation process or judgements that underpin the estimate and consider the estimate to be potentially materially misstated
- Blue We consider the estimate is unlikely to be materially misstated however management's estimation process contains assumptions
  we consider optimistic
- Grey
   We consider the estimate is unlikely to be materially misstated however management's estimation process contains assumptions
  we consider cautious
- Light Purple We consider management's process is appropriate and key assumptions are neither optimistic or cautious

#### Other areas of estimation and judgement

| judgement<br>or estimate                               | Summary of management's approach  | Audit Comments   | Assessment |
|--|---|--|------------|
| Depreciation<br>of property,<br>plant and<br>equipment | Depreciation is provided on a straight-line basis on all non-current assets (other than freehold land) at rates calculated to write down the cost or valuation of each asset over its estimated useful life. Asset useful economic lives are reviewed annually to ensure these remain appropriate. Depreciation charges are calculated through the fixed asset register and subject to review by the Finance Team to ensure appropriate.  | policies applied by LLTNPA and are<br>satisfied that these are reasonable given<br>the nature of assets held. We have  | •          |
| Accruals and deferred income                           | Accruals reflect expenditure that has occurred by 31 March 2021 but for which LLTNPA have not received an invoice at the balance sheet date. These predominantly relate to invoices received after the year end relating to 2020/21 or where there is a contract in place but invoice is outstanding (mainly other public bodies) or for payroll costs where payment is outstanding at 31 March. In addition there is a holiday pay accrual of £235,741 (2019/20: £129,962) reflecting untaken annual leave earned as at 31 March. Deferred income, reflects balances where cash has been received but for which performance conditions / restrictions permit recognition of the income until future years. As part of the annual accounts process Management review income received and assess performance conditions outstanding. | We have revied the approach adopted by LLTNPA in arriving at estimates for accruals and deferred income. Our testing found there to be limited areas of estimation and judgement. The increase in holiday pay accrual reflects the higher balance of untaken leave as at 31 March 2021, primarily due to the impact of Covid 19. There is no indication of management bias through sample testing performed. |            |

#### Internal control environment

In accordance with ISA requirements we have developed an understanding of the control environment in place within LLTNPA. Our audit is not controls based and we have not placed reliance on controls operating effectively as our audit is fully substantive in nature. We did this through a walkthrough of key controls within LLTNPA including payroll, expenditure, valuation of property, plant and equipment, valuation of IAS 19 defined benefit pension scheme liabilities and journals. We identified no material weaknesses or areas of concern from this work which would have caused us to alter the planned approach as documented in our plan. We identified opportunity to enhance documentation of journal authorisation, particularly when working remotely, and enhancing IT arrangements around more regular time-out on remote IT systems to prompt passwords. Management are aware of these and have plans in place to address them.

## Detecting Irregularities, including fraud

Irregularities, including fraud, are instances of non-compliance with laws and regulations. We design procedures in line with our responsibilities, to detect material misstatements in respect of irregularities, including fraud. Owing to the inherent limitations of an audit, there is an unavoidable risk that material misstatements in the financial statements may not be detected, even though the audit is properly planned and performed in accordance with the ISAs (UK).

The extent to which our procedures are capable of detecting irregularities, including fraud is detailed below:

- We obtained an understanding of the legal and regulatory frameworks that are applicable to LLTNPA and determined that the most significant which are directly relevant to specific assertions in the financial statements are those related to the reporting frameworks; International Financial Reporting Standards and the 2020/21 HM Treasury Financial Reporting Manual (FReM).
- We enquired of management and the Audit and Risk Committee, concerning LLTNPA's policies and procedures relating to the identification, evaluation and compliance with laws and regulations; the detection and response to the risks of fraud; and the establishment of internal controls to mitigate risks related to fraud or non-compliance with laws and regulations.
- We enquired of management and the Audit and Risk Committee, whether they were aware of any instances of non-compliance with laws and regulations or whether they had any knowledge of actual, suspected or alleged fraud.
- We assessed the susceptibility of LLTNPA's financial statements to material misstatement, including how fraud might occur, by evaluating management's incentives and opportunities for manipulation of the financial statements. This included the evaluation of the risk of management override of controls. We determined that the principal risks were in relation to journal entries that altered LLTNPA's financial performance for the year and potential management bias in determining accounting estimates. Our audit procedures involved are documented within our response to the significant risk of management override of controls on Page 6.

- These audit procedures were designed to provide reasonable assurance that the financial statements were free from fraud or error. However, detecting irregularities that result from fraud is inherently more difficult than detecting those that result from error, as those irregularities that result from fraud may involve collusion, deliberate concealment, forgery or intentional misrepresentations. Also, the further removed noncompliance with laws and regulations is from events and transactions reflected in the financial statements, the less likely we would become aware of it.
- The team communications in respect of potential noncompliance with relevant laws and regulations, included the potential for fraud in expenditure recognition and significant accounting estimates.
- In assessing the potential risks of material misstatement, we obtained an understanding of:
  - LLTNPA's operations, including the nature of its operating revenue and expenditure and its services and of its objectives and strategies to understand the classes of transactions, account balances, expected financial statement disclosures and business risks that may result in risks of material misstatement.
  - LLTNPA's control environment, including the policies and procedures implemented to ensure compliance with the requirements of the financial reporting framework.

# Other key elements of the financial statements

As part of our audit there were other key areas of focus during the course of our audit. Whilst not considered a significant risk, these are areas of focus either in accordance with the Audit Scotland Code of Audit Practice or ISAs or through due to their complexity or importance to the user of the accounts.

| Issue  | Commentary   |
|--|--|
| Matters in relation<br>to fraud and<br>irregularity        | It is LLTNPA's responsibility to establish arrangements to prevent and detect fraud and other irregularity. As auditors, we obtain reasonable assurance that the financial statements as a whole are free from material misstatement, whether due to fraud or error. We obtain annual representation from management regarding managements assessment of fraud risk, including internal controls, and any known or suspected fraud or misstatement. We have also made inquires of internal audit around internal control, fraud risk and any known or suspected frauds in year. We have not been made aware of any other incidents in the period and no other issues have been identified during the course of our audit procedures. |
| Accounting practices                                       | We have evaluated the appropriateness of LLTNPA's accounting policies, accounting estimates and financial statement disclosures. Disclosures and accounting policies are in line with the FReM and we have no matters to report.   |
| Matters in relation to related parties                     | We are not aware of any related parties or related party transactions which have not been disclosed.   |
| Matters in relation<br>to laws and<br>regulations          | You have not made us aware of any significant incidences of non-compliance with relevant laws and regulations and we have not identified any incidences from our audit work.   |
| Other information  | We are required to give an opinion on whether the other information published together with the audited financial statements (including the Annual Report), is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated.   |
|  | No inconsistencies have been identified and we plan to issue an unmodified opinion in this respect.  |
| Opinion on other aspects of the annual report and accounts | We are required to give an opinion on whether the parts of the Remuneration Report and Staff Report subject to audit have been prepared properly in accordance with the requirements of the FReM, and the Accounts directions thereunder. We have audited the elements of the Remuneration Report and Staff Report, as required and are satisfied that these have been properly prepared in accordance with applicable legislation.  |
|  | The information given in the Performance Report is consistent with the financial statements and that report has been prepared in accordance with the FReM and directions made thereunder by the Scottish Ministers. The information given in the Governance Statement is consistent with the financial statements and that report has been prepared in accordance with the directions made thereunder by the Scottish Ministers.   |

| Issue   | Commentary   |
|---|--|
| Matters on<br>which we report<br>by exception | We are required by the Auditor General for Scotland to report to you if, in our opinion: adequate accounting records have not been kept; or the financial statements and the audited part of the Remuneration and Staff Report are not in agreement with the accounting records; or we have not received all the information and explanations we require for our audit there has been a failure to achieve a prescribed financial objective. We have nothing to report in respect of these matters.  |
| Governance<br>statement                       | The governance statement is included within the Accountability Report. The report outlines the governance framework in place at LLTNPA. The Report includes the Statement of the Accountable Officer's responsibilities and had been prepared in accordance with the FReM. In accordance with the Scottish Public Finance Manual (SPFM), the Accountable Officer has a specific responsibility to ensure that arrangements have been made to secure Best Value and this is confirmed in the narrative in the annual report and accounts. There was no matters arising from our review of the governance statement that we want to draw attention to.   |
| Written representations                       | A letter of representation has been requested from the Accountable Officer, including specific representations, which is included in the Audit and Risk Committee papers. Specific representations have been requested from management in line with prior years and confirms as auditors all records have been made available to us.   |
| Going concern                                 | In performing our work on going concern, we have had reference to Statement of Recommended Practice – Practice Note 10: Audit of financial statements of public sector bodies in the United Kingdom (Revised 2020). The Financial Reporting Council recognises that for particular sectors, it may be necessary to clarify how auditing standards are applied to an entity in a manner that is relevant and provides useful information to the users of financial statements in that sector. Practice Note 10 provides that clarification for audits of public sector bodies.  |
|   | Practice Note 10 states that if the financial reporting framework provides for the adoption of the going concern basis of accounting on the basis of the anticipated continuation of the provision of a service in the future, the auditor applies the continued provision of service approach set out in Practice Note 10. The financial reporting framework adopted by LLTNPA meets this criteria, and so we have applied the continued provision of service approach. In accordance with Audit Scotland guidance: Going concern in the public sector, we have therefore considered Management's assessment of the appropriateness of the going concern basis of accounting and conclude that: |
|   | <ul> <li>a material uncertainty related to going concern has not been identified</li> </ul>  |
|   | • management's use of the going concern basis of accounting in the preparation of the financial statements is appropriate.   |
| Regularity                                    | The Accountable Officer is responsible for ensuring the regularity of expenditure and income. We are responsible for expressing an opinion on the regularity of expenditure and income in accordance with the Public Finance and Accountability (Scotland) Act 2000. In our opinion in all material respects the expenditure and income in the financial statements were incurred or applied in accordance with any applicable enactments and guidance issued by the Scottish Ministers.   |

# Wider scope audit - Smaller body

As set out in our Audit Plan, LLTNPA meets the definition of a smaller body in accordance with the Audit Scotland Code of Practice (2016). Therefore, as auditors we are required to include in our annual report commentary on arrangements as they relate to financial sustainability and the Governance Statement. Our work on the governance statement, and conclusions are set out on page 16 of this report. Below we have captured our commentary and conclusions on financial sustainability and other matters of interest during the year.

| Wider scope<br>dimension   | Wider scope<br>risk identified<br>in our audit<br>plan              | Wider scope audit response and findings  | Grant Thornton conclusion  |
|--|---|--|--|
| Governance<br>arrangements<br>(Audit<br>Scotland<br>planning<br>guidance<br>consideration) | No significant<br>risks identified<br>within our audit<br>planning. | Governance  During 2020/21 LLTNPA's governance arrangements continued to operate as intended, and as in prior year. LLTNPA responded to the Covid-19 pandemic through continuing with existing governance arrangements, working remotely through holding Board and supporting Committees via video conferencing. During 2020/21 there was a degree of change of membership at the Board. | We did not identify any concerns around LLTNPA's governance arrangements or disclosures within the draft Governance Statement. |

# Wider scope risk identified in our audit plan

# Wider scope audit response and findings

# **Grant Thornton** conclusion

No significant risks identified within our audit planning.

For 2020/21 LLTNPA reported net expenditure of £7.562 million. The financial position was broadly in line with budget with a small overall underspend against resource departmental expenditure limits (DEL) of £15,000 consisting of an underspend against cash DEL of £63,000 and an overspend of £48,000 against non cash DEL. The outturn position included additional £400,000 of grant-in-aid funding from the Scottish Government to meet the revenue lost and additional costs incurred as a result of the Covid-19 pandemic.

LLTNPA reported a more significant underspend of £322,000 against Scottish Government funding. The underspend was predominantly as a result of Covid-19 and resultant social distancing and travel restrictions which resulted in the deferral of capital programmes.

LLTNPA set an annual Operational Plan which outlines they key activities for the year and how these contribute to the National Park Partnership Plan outcomes and LLTNPA 5 year Corporate Plan priorities. Underpinning the Operational Plan is the annual budget. For 2021/22 the draft budget, which incorporates the additional grant –in-aid allocation of £500,000 from the Scottish Government recognising the pressures faced as a result of Covid-19. The 2021/22 budget forecast a revenue overspend of £115,000.

Underpinning the plan LLTNPA has medium term financial projections including those used to inform the Scottish Government's five year spending review. Building on our recommendation in the prior year, Management have considered financial plans over the medium to longer term, reflecting upon the impact of the global pandemic and LLTNPA recovery plans, to continue to ensure that resources are prioritised to delivery the organisations' key priorities.

Through our audit procedures we have not identified any significant risks in relation to LLTNPA's financial sustainability.

LLTNPA's operating expenditure is funded through a combination of programme, project and other income as well as grant-in-aid funding. Management continue to ensure that medium to longer term plans are continuously refreshed to ensure they continue to support the Corporate Plan.

(See Follow up of 2019/20 Recommendations – Appendix 3)

# Appendices

# 1. Audit Adjustments

We are required to report all non trivial misstatements to those charged with governance, whether or not the accounts have been adjusted by management. There was one corrected misstatement to the primary financial statements in relation to outstanding balances due from third parties (correct VAT accounting treatment on bad debt). There were no uncorrected misstatement to the financial statements arising during our audit.

### Impact of adjusted misstatements

All adjusted misstatements are set out in detail below along with the impact on the key statements and the reported net expenditure for the year ending 31 March 2021.

| Detail  | Statement of Comprehensive Net Expenditure £'000 | Statement of Financial Position £' 000                           |
|---|--|--|
| Being adjustment to correctly recognise outstanding amounts due in relation to supplier receipts and allowance for bad debt to include VAT. | Dr operating expenditure 2                       | Cr Trade and Other receivables (7) Dr Trade and other payables 5 |
| Overall impact  | 2  | (2)  |

# Misclassification and disclosure changes

The table below provides details of substantive misclassification and disclosure changes identified during the audit which have been made in the final set of financial statements.

| Disclosure                             | Auditor recommendations  | Adjusted?  |
|--|--|--|
| Annual Report                          | In accordance with the FReM a number of presentational adjustments were required to the Annal Report including the Performance Report and Accountability Report. These were primarily presentational updates.  | ✓  |
| Annual Report                          | Performance and Governance sections amended to reflect risk of EU Withdrawal on the National Park as well as the impact of Covid-19 and other specific risks.  | ✓  |
| Remuneration<br>and Staff<br>Report    | Minor presentational and computational errors noted in the draft financial statements. This included minor summing and casting errors.   | ✓  |
| Accounting<br>policies -<br>Valuations | Valuation policy expanded to include the fact that land and buildings are subject to valuation with sufficient frequency to ensure carrying value is not materially different to valuation if full revaluation were to be conducted and that where there is a risk around material movement, a full revaluation is carried out                               | ✓  |
| Income<br>accounting<br>policies       | There is an opportunity to enhance the current accounting policies and disclosures around LLTNPAs income streams to reflect the requirements of IFRS 15: revenue from contracts with customers as well as IAS 20 in relation to grant income to provide the reader of the accounts greater understanding around recognition across material revenue streams. | Partly – Changes have been made to the draft accounts to reflect some of the requirements of IFRS 15. There are opportunities to further enhance the disclosure to cover all material revenue streams and basis of recognition. Audit are satisfied that this is not material to the financial statements. |
| Intangible<br>assets                   | Intangible assets accounting policies updated as well as terminology used in the financial statements "amortisation" replacing "depreciation" of these asset types.  | ✓  |
| Contingent<br>liability                | Inclusion of contingent liability with respect of ongoing legal dispute reflecting the existence of the legal case but Management's view that this is not likely to result in outflow of economic benefit.   | ✓  |

| Disclosure                                    | Auditor recommendations  | Adjusted?  |
|---|--|--|
| Critical<br>judgements                        | International Financial Reporting standards prescribe the required disclosures in relation to critical judgements. It also requires separate consideration of accounting estimates.  LLTNPA should disclose judgements that Management makes when applying its accounting policies that have the most significant effect on carrying amounts in the financial statements. We would not consider going concern or the valuation of property, plant and equipment to represent such judgements as there is limited judgement made by Management in these areas.  Significant Estimates relate to assumptions and estimates at 31 March that have a significant risk of resulting in a material adjustment to the carrying amounts of assets and liabilities within the next financial year. In the draft accounts, Management have disclosed valuation of property, plant and equipment and pension valuations. There is an opportunity to enhance the disclosure to focus on those key areas of estimation that may have a significant risk of material misstatement in the next 12 months. This should focus on those key areas of assumptions such as pension fund discount rate or key assumptions in the valuation. | Partly – The disclosure in the accounts has been updated to remove uncertainty surrounding going concern. Further the wording has been expanded to reflect no longer includes material uncertainty in relation to the valuation of property, plant and equipment. In addition, sensitivity analysis has been added by Management where considered material. However, there are further opportunities to enhance the disclosure in accordance with the accounting standards. In particular we would not consider there to be significant judgement identified in the valuation of land and buildings and the estimation in relation to these and subsequent sensitivity should be focused on the key areas of uncertainty. Audit are satisfied that this is not material disclosure misstatement to the financial statements. |
| Note 8<br>Property,<br>plant and<br>equipment | The disclosure was updated to correctly reclassify disposals. Management had incorrectly included fixtures and fittings with a gross value of £207,617 (NBV of £Nil) within disposals. This resulted in the following disclosure adjustment in the Land and Buildings Note to the accounts:  Dr Fixtures (Disposal) £207,617  Cr Accumulated depreciation (disposals) £207,617   | ✓  |
|   | Note the overall impact on Net book value and primary statements is nil. There was also a presentational adjustment to show the correct revaluation movement through OCI. The adjustment taking net gain on revaluation from £1.119 million to net loss of £0.588 million. Note this was presentational only and did not impact on Net Expenditure for the year or statement of financial position.  |  |

There were minor presentational (rounding / formatting) changes recommended to Management. These are not considered material to the accounts.

# 2. Action plan and recommendations

We have set out below, based on our audit work undertaken in 2020/21, the one significant recommendation arising from our audit work.

#### Recommendation

#### 1. Pension Fund

The IAS 19 defined benefit valuation represents a material liability within the financial statements (2021: £6.276 million). The valuation is subject to significant estimation and thus sensitive to movements in underlying assumptions. While we recognise that Management utilise Hymans Robertson to provide actuarial expertise in determining actuarial valuation, there is an opportunity to enhance the processes and controls around the valuation to enable Management greater oversight of the estimates made and assurances around the accuracy of the calculation. In particular, assurances from the actuary around the controls in place at the actuary to ensure data used in the valuation is complete and accurate and controls in place at the actuary to ensure underlying calculations are correct.

#### **Agreed management response**

As noted, we rely on the actuaries Hyman Robertson to provide actuarial expertise in the valuation of our pension fund. Membership data is provided by the Authority to the Pension fund administrators, Strathclyde Pension Fund, to the actuaries who in turn provide this to the actuaries for the annual valuation. In preparation for the 21/22 annual accounts, we will discuss the controls that the actuary has in place around the completeness and accuracy of the source membership data.

Action owner: Finance Manager

Timescale for implementation: 31/03/2022

# 3. Follow up of 2019/20 recommendations

We set out below our follow up of our 2019/20 recommendations and these are reflected below for information.

#### Recognising the impact of Covid and publication of the future strategy

Given the significant impact of Covid-19 on the Authority's services, the Authority should review the assumptions contained within the medium term financial plan, to assess the extent financial resources are in place to support its delivery. This should also inform any immediate decisions around cost management, ensuring that decision making retains a focus on the longer term strategic objectives of the Authority.

Responsible office: Director of Corporate Services

Initial management response: Medium term financial projections to 23/24 were completed in 19/20 as part of the 5 year spending review. Financial risk has been an area of focus for the last few years. However with the impact of COVID-19 on our services, income and costs, this is even more important. Significant work has been undertaken to assess the impact of COVID19 on the budget for 20/21 and has informed immediate decisions around spend, cost management and decision making. The medium term financial projections and assumptions will be revisited in light of COVID-19, with priority for the 21/22 budget and for the medium term.

## Follow up: CLOSED

Management update: Following the significant uplift in revenue Grant in Aid and the 5 year capital settlement, 5 year budget projections were updated as part of the budget 21/22 allocation process. The projections were updated again in June 2021 and have been used to inform decisions around operational management, including recruitment, investment and cost management. These projections show that if our Grant-in-Aid remains flat at its 2021/22 levels, we expect our budget to become increasingly constrained again over subsequent years, and to be back to a difficult budget position by about 2025/26. These medium-term projections confirm that we need to continue to pursue our longer-term strategic budget mitigations, including:

- Continued strong engagement and relationship-building with the Scottish Government to demonstrate the value of our work
- Identifying and seeking new ways to supplement our Grant-in-Aid including revenue generation and third party fundraising
- Exercising caution on staffing to ensure our pay bill remains sustainable

The projections will be updated in Autumn 2021 to help inform strategic decisions as we enter into the 21/22 budget revision and 22/23 budget cycle.

# 4. Audit fees and independence

#### **External Audit Fee**

| Service   | Fees £ |
|---|--------|
| External Auditor Remuneration                       | 10,860 |
| Pooled costs  | 2,080  |
| Contribution to Audit Scotland costs                | 460    |
| Contribution to Performance Audit and<br>Best Value | Nil    |
| 2020/21 Fee   | 13,400 |

#### Fees for other services

| Service                                 | Fees £ |
|---|--------|
| We confirm that for 2020/21 we did not  | Nil    |
| receive any fees for non-audit services |        |

#### Client service

We take our client service seriously and continuously seek your feedback on our external audit service. Should you feel our service falls short of expected standards please contact John Boyd, Audit Director in the first instance who is Engagement Lead for LLTNPA (john.p.boyd@uk.gt.com) or Joanne Brown, Head of Public Sector Assurance Scotland, who oversees our portfolio of Audit Scotland work (joanne.e.brown@uk.gt.com). Alternatively, should you wish to raise your concerns further please contact Jon Roberts, Partner and Head of Assurance, 30 Finsbury Square, London, EC2A 1AG. If your feedback relates to audit quality and we have not successfully resolved your concerns, your concerns should be reported to Elaine Boyd, Assistant Director, Audit Scotland Quality and Appointments in accordance with the Audit Scotland audit quality complaints process.

# Transparency

Grant Thornton publishes an annual Transparency Report, which sets out details of the action we have taken over the past year to improve audit quality as well as the results of internal and external quality inspections. For more details see <u>Transparency report 2020</u> [grantthornton.co.uk]

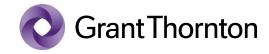
## Independence and ethics

- We confirm that there are no significant facts or matters that impact on
   our independence as auditors that we are required or wish to draw to
   your attention.
- We have complied with the Financial Reporting Council's Ethical Standards and therefore we confirm that we are independent and are able to express an objective opinion on the financial statements.
- We confirm that we have implemented policies and procedures to meet the requirements of the Financial Reporting Council's Ethical Standard and we as a firm, and each covered person, confirm that we are independent and are able to express an objective opinion on the financial statements.
- We are required by auditing and ethical standards to communicate any relationships that may affect the independence and objectivity of the audit team.
- We can confirm no independence concerns have been identified.

# 5. Communication of audit matters

International Standards on Auditing (UK) (ISA) 260, as well as other ISAs, prescribe matters which we are required to communicate with those charged with governance, and which we set out in the table below.

| Our communication plan  | Audit<br>Plan | Audit<br>Findings |
|---|---------------|-------------------|
| Respective responsibilities of auditor and management/those charged with governance   | •             |                   |
| Overview of the planned scope and timing of the audit, including planning assessment of audit risks and wider scope risks   | •             |                   |
| Confirmation of independence and objectivity  | •             | •                 |
| A statement that we have complied with relevant ethical requirements regarding independence. Relationships and other matters which might be thought to bear on independence. Details of non-audit work performed by Grant Thornton UK LLP and network firms, together with fees charged. Details of safeguards applied to threats to independence | •             | •                 |
| Significant matters in relation to going concern  | •             | •                 |
| Views about the qualitative aspects of LLTNPA's accounting and financial reporting practices, including accounting policies, accounting estimates and financial statement disclosures   |               | •                 |
| Significant findings from the audit   |               | •                 |
| Significant matters and issues arising during the audit and written representations that have been sought   |               | •                 |
| Significant difficulties encountered during the audit   |               | •                 |
| Significant deficiencies in internal control identified during the audit  |               | •                 |
| Significant matters arising in connection with related parties  |               | •                 |
| Identification or suspicion of fraud involving management and/or which results in material misstatement of the financial statements   |               | •                 |
| Non-compliance with laws and regulations  |               | •                 |
| Unadjusted misstatements and material disclosure omissions  |               | •                 |
| Expected modifications to the auditor's report, or emphasis of matter   |               | •                 |



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